COMPLEX PARENTS IN MARYLAND: JURISDICTIONAL SNAPSHOTS

October 2022

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This document includes individual snapshots for each of Maryland's 24 jurisdictions as well as for the state based on data from the recent report: <u>Characteristics of Complex Families in Maryland's Child Support</u> <u>Caseload</u>. The snapshots summarize data describing the characteristics, employment, public assistance receipt, and child support cases of complex parents—those with multiple child support orders for current support with different co-parents.

KEY DEFINITIONS

- Complex parent A parent who has children with more than one co-parent. For the statewide report and these snapshots, we consider parents participating in the child support program who had more than one order for current support involving different co-parents to be complex. We distinguish complex parents' roles in the child support program by three subtypes:
 - Those who were *obligors only*-parents paying support-on all their child support cases.
 - Those who were custodians only-parents receiving support-on all their cases.
 - Those who were *obligors and custodians* across all their cases.
- Supplemental Nutrition Assistance Program (SNAP) The largest food assistance program in the U.S. The SNAP program is means-tested, and it provides in-kind benefits to households, allowing them to purchase nutritious food.
- Temporary Assistance for Needy Families (TANF) The largest means-tested cash assistance program in the U.S. The TANF program provides monthly monetary benefits but also delivers a variety of services to promote work and self-sufficiency among families. Maryland's iteration of the TANF program is called Temporary Cash Assistance (TCA).
- Federal Poverty Level (FPL) The official measure of poverty that is used to determine eligibility for a variety of means-tested programs, including SNAP. Each year the U.S. Department of Health and Human Services designates an annual income amount as poverty-level (100% FPL) for household sizes of one and up; in 2019 an income of \$12,490 for a household of one adult was considered 100% FPL (Office of the Assistant Secretary for Planning and Evaluation, 2019). As household size increases, the annual income amount increases. The snapshots display complex parents' poverty statuses at the following levels:
 - 100% FPL or Less the percentage of complex parents with earnings above zero but less than or equal to poverty status of 100% FPL.
 - 101% to 200% FPL the percentage of complex parents with earnings above poverty-level but less than or equal to low-income status of 200% FPL, or double the poverty-level amount.
 - Above 200% FPL the percentage of complex parents with earnings above the low-income threshold of 200% FPL.
- Arrears Debts to current child support obligations. Any amount of current support that goes unpaid in a given month is assigned to arrears. Unpaid arrears can trigger enforcement actions.

Methods

Data Sources

Data for the snapshots come from several sources: the Child Support Enforcement System (CSES), the Client Automated Resources and Eligibility System (CARES), and the Maryland Automated Benefits System (MABS). CSES is the administrative data system for the public child support program, and it provides individual- and case-level data on demographics and program participation for individuals receiving public child support services. CARES was the administrative data system for TANF and SNAP participation in the state through November 2021.

The MABS system includes data from all employers covered by the state's Unemployment Insurance (UI) law and the Unemployment Compensation for Federal Employees (UCFE) program. Together, these account for approximately 91% of all Maryland civilian employment. There are several limitations to MABS data. Data are reported on a quarterly basis, which means it is not possible to calculate weekly or monthly employment and earnings. In addition, MABS does not contain data on certain types of employment such as self-employment, informal employment, or independently contracted work such as *gig work*. Recent research shows that working obligors in the public child support program are more likely than the national workforce to perform gig work as their main form of employment (14% vs. 9%; <u>Sorensen, 2022</u>). Finally, MABS has no information on employment outside Maryland, and out-of-state employment was high in Maryland (17%) compared to the national average (4%) according to the <u>U.S. Census</u> <u>Bureau</u>.¹ As a result, we may be understating employment and some earnings.

Population

This report includes the population of parents in Maryland's IV-D program who had multiple child support cases in December 2018 (N=15,812). Specifically, the population includes parents with the following: (a) two or more active cases with current support orders, (b) different coparents on each case, and (c) biological or legal parents on every case. The population excludes families in kinship or foster care arrangements because we focused on the specific experiences of families in which the child(ren) live(s) primarily with a legal parent. It also excludes complex parents with children who have aged out of the child support program.

Complex parents are included in each jurisdictional snapshot in which they have a current support order. For instance, a complex parent with a current support case in Baltimore County and a current support case in Anne Arundel County is included in both jurisdictions' snapshot. A complex parent with more than one case in a single jurisdiction, however, is only included once for that jurisdiction. The statewide percentage of complex parents in December 2018 includes the *unduplicated* count of complex parents (N=15,812) in the calculation's numerator and the *unduplicated* count of all parents in the child support program (N=202,268) in the denominator.

¹ Using the 2015 – 2019 American Community Survey 5-Year Estimates for Commuting Characteristics by Sex (S0801) table.

Study Periods

This report examines data from either December 2018 or calendar year 2019. Findings on complex parents' earnings, public assistance receipt, poverty status, and current support obligations and payments are based on2019 data. All other information reported in the snapshot is based on data in December 2018, the month in which complex parents were sampled for this report.

Preparing Data for Analyses

Exclusions from Analyses

Analyses of earnings exclude complex parents with no captured earnings in 2019; likewise, findings on current support payments—the amounts paid or received and the percentages paid or received of the obligation—exclude complex parents without any current support payment in 2019. Analyses of earnings after child support was paid/received only include complex parents with earnings *and* child support payments/receipt. Further, complex parents with missing data relevant to a given analysis are excluded from that analysis. For example, complex parents who have missing age data are excluded from the average age analyses.

Because obligors can owe support to either the custodian or the state, custodian-owed and state-owed current support and arrears are included in analyses of complex obligors' child support data. Custodians, though, do not receive support owed to the state, so state-owed current support and arrears are excluded from analyses of complex custodians' child support data.

Parents who take on both parental roles have characteristics and outcomes unique to other complex parents. As such, we exclude these parents from all analyses except for analyses examining the percentage of parents who were complex. See page 16 of the <u>main report</u> on complex families in Maryland for more information about parents with *dual roles* in the child support program.

Adjusted Median Earnings

The snapshots reveal estimates of *employed* complex obligors' median earnings after paying current child support in 2019 and *employed* complex custodians' median earnings after receiving support in that year. Complex obligors' adjusted earnings were found by subtracting each employed obligor's total child support payment in 2019 from their total 2019 earnings. Alternately, complex custodians' adjusted earnings were calculated by adding each employed custodian's total amount of child support received in 2019 to their total 2019 earnings.

Poverty Status

Household size can substantially impact a family's poverty status. As complex parents tend to have more participating children than other parents in Maryland's program, poverty could be more prevalent among them than among families with similar earnings and fewer household members.

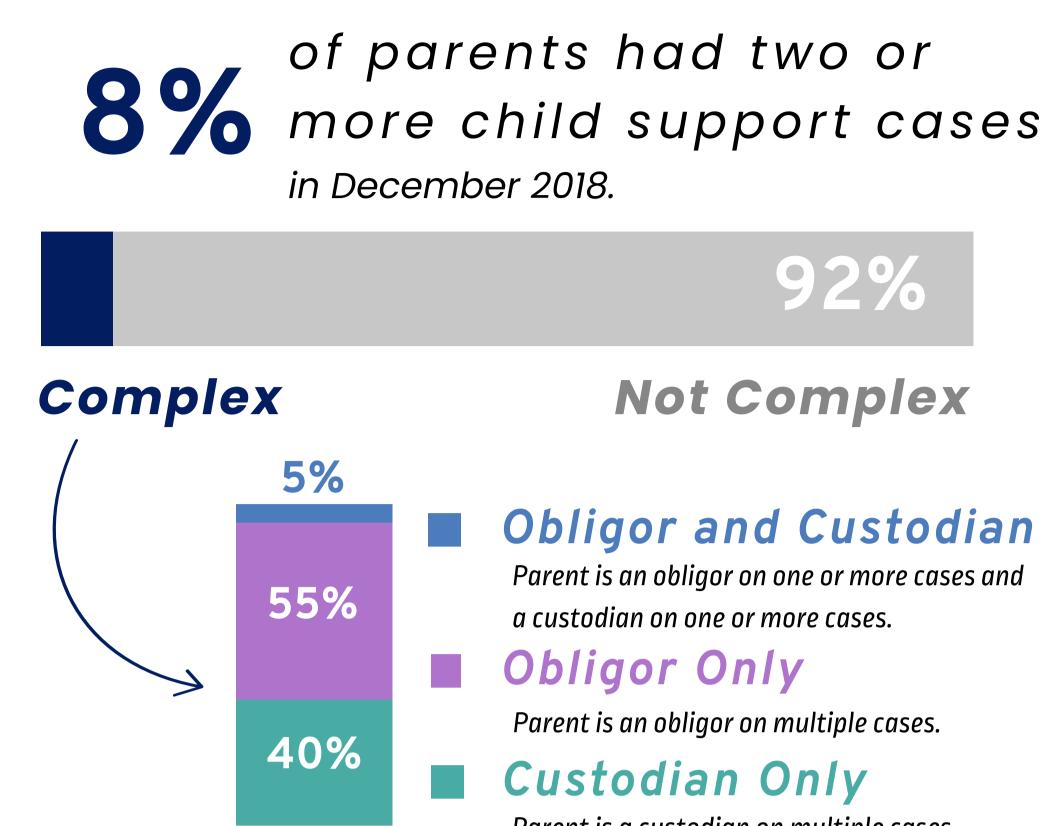
However, as our data source for household size (CSES) only includes child support participants, we cannot determine complex parents' household sizes accurately. There may be additional employed or unemployed adults in the household as well as other children for both complex obligors and custodians. Nonetheless, we include the household size information we have from CSES in the calculation of poverty status. For complex custodians, this includes the number of children they have with current support orders. For complex obligors, poverty is calculated for a single adult because the obligors and custodians are missing the same types of data for poverty calculation: additional household members of any type, income beyond earnings, and cash assistance benefits. Therefore, analyses of complex obligors' and complex custodians' poverty statuses remain comparable.

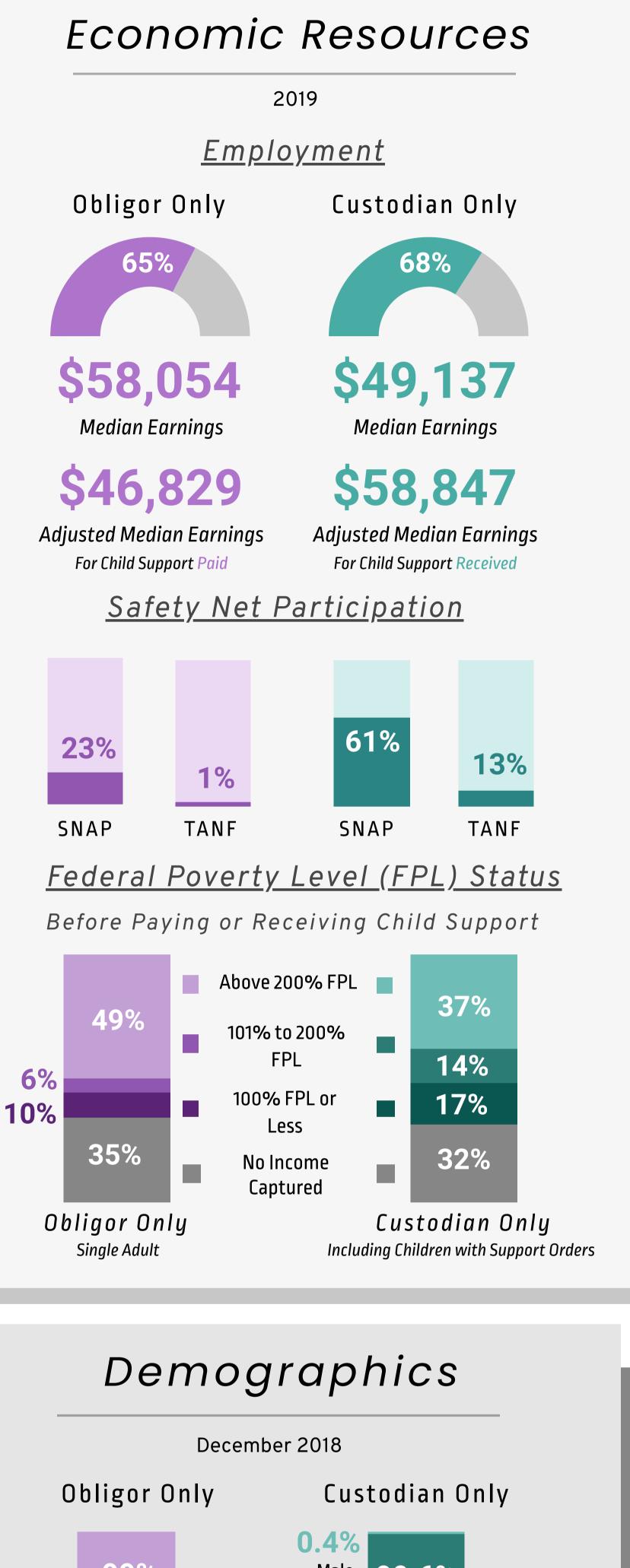
ACKNOWLEDGEMENTS

The authors would like to thank Somlak Suvanasorn and Mike Funk for their assistance in the collection and processing of data for these snapshots along with Lauren A. Hall, Haley Smith, and Jessica Gagliardi for their help with the design of the snapshots. This document was prepared by the University of Maryland School of Social Work with support from its long-time research partner, the Maryland Department of Human Services. For additional information, please contact Letitia Logan Passarella (<u>llogan@ssw.umaryland.edu</u> or 410.706.2479) at the School of Social Work. Please visit our website <u>https://www.ssw.umaryland.edu/familywelfare/</u> for additional copies of these snapshots and other reports.

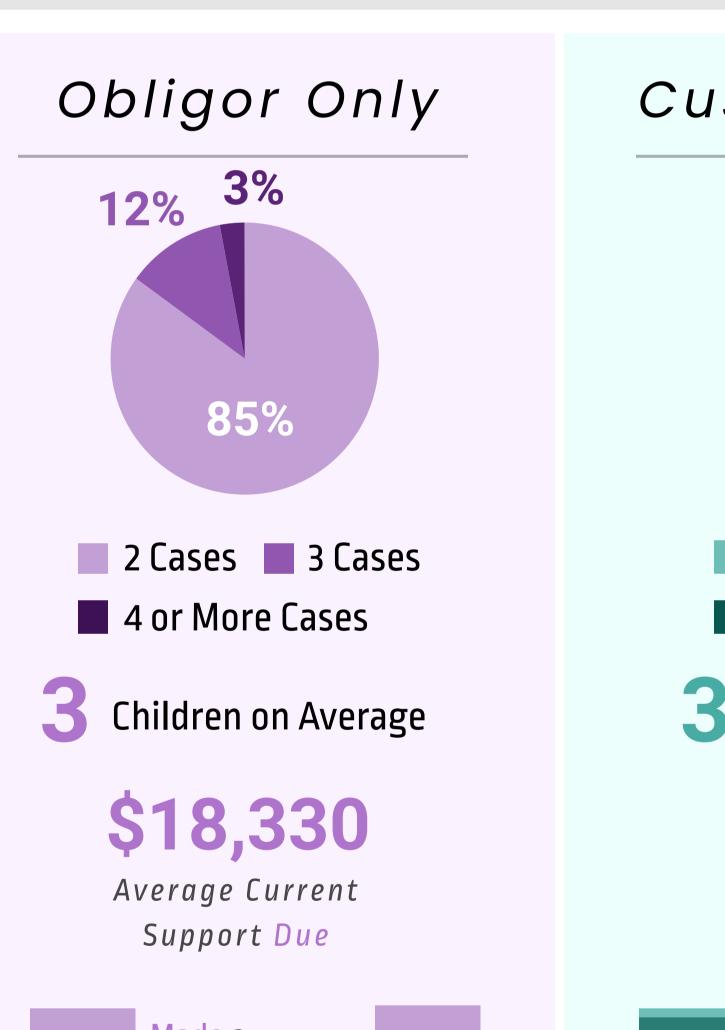
MARYLAND

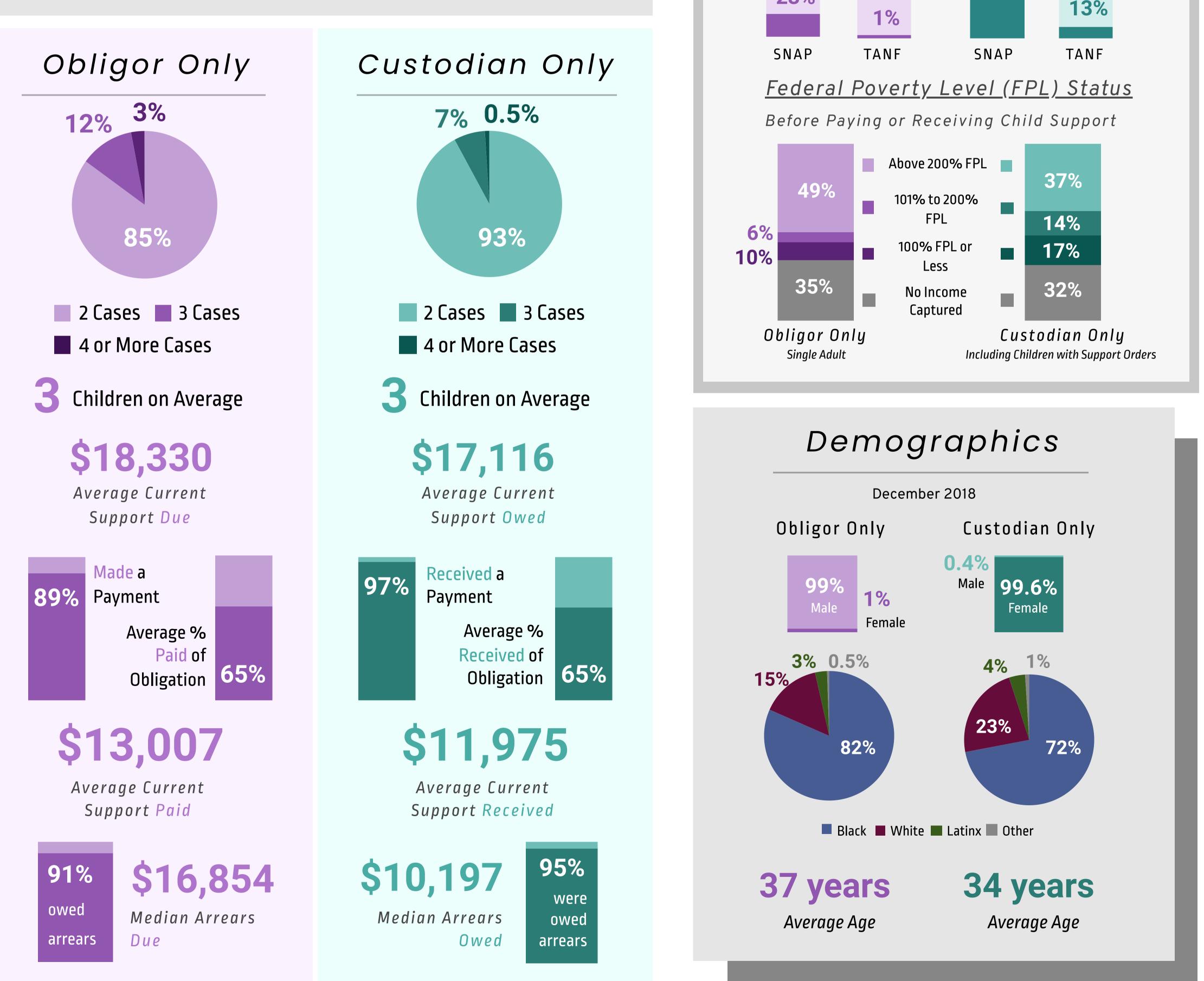
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





Note: The statewide population of parents with two or more child support cases in the public child support program was 15,812 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=15,060). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

For more information, please contact Letitia Logan Passarella:



ALLEGANY COUNTY

Characteristics of Complex Parents



91%

Not Complex

5% 51% 44%

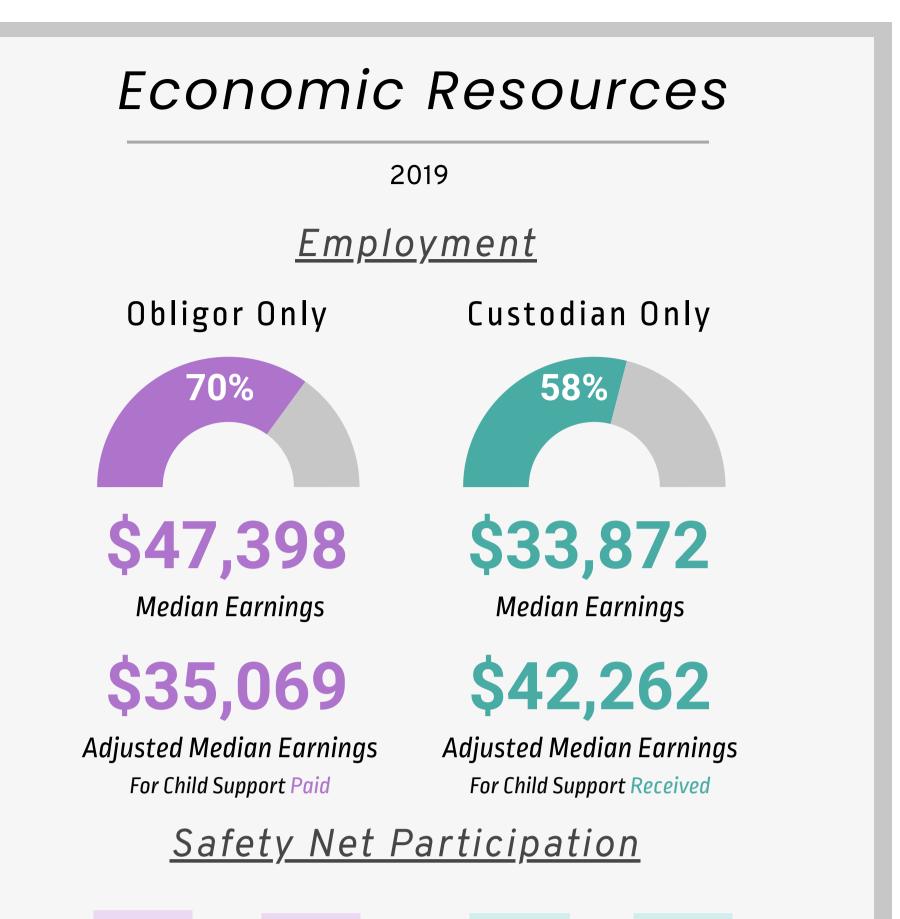
Complex

Obligor and Custodian Parent is an obligor on one or more cases and a custodian on one or more cases.

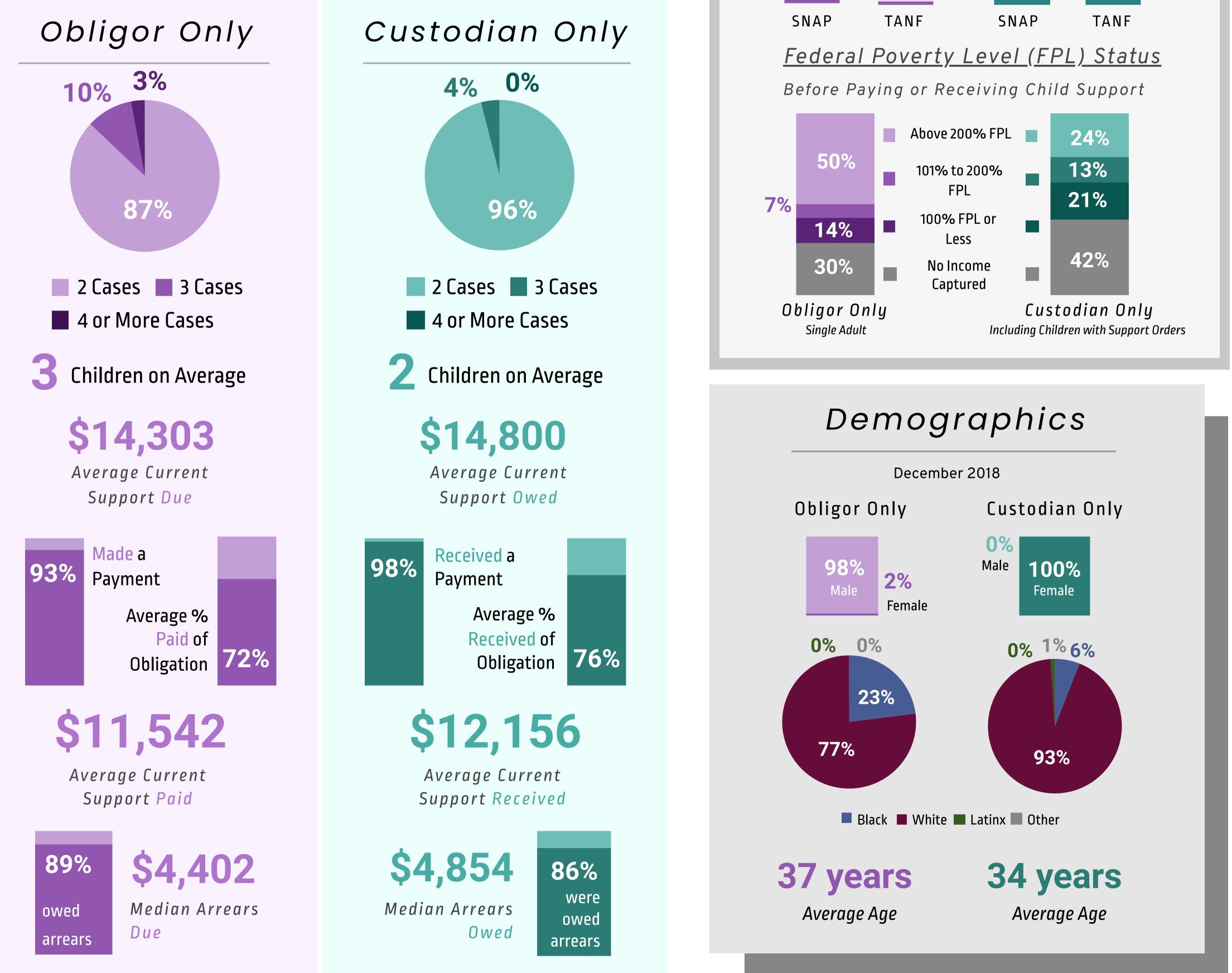
Obligor Only

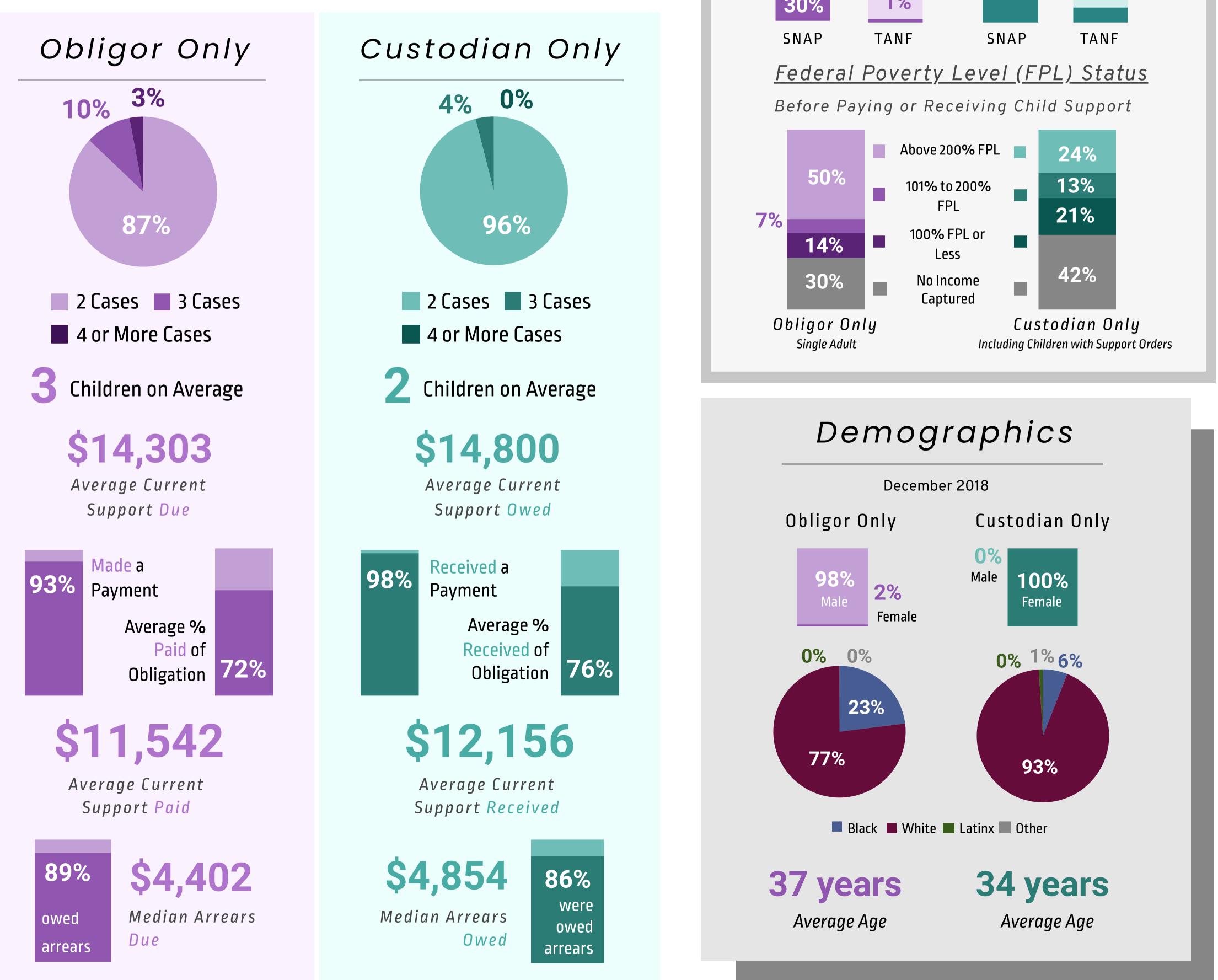
Parent is an obligor on multiple cases.

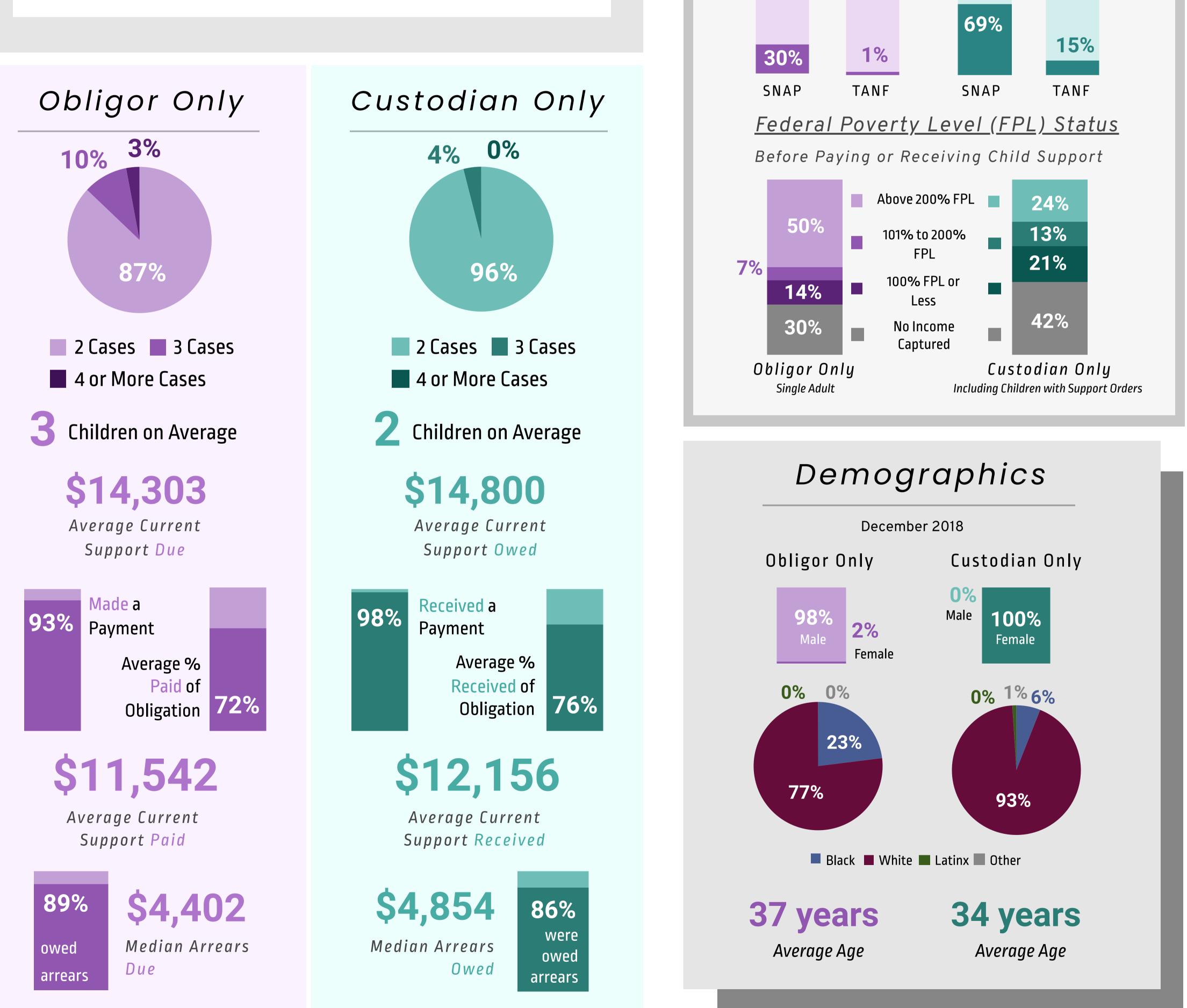
Custodian Only



Parent is a custodian on multiple cases.







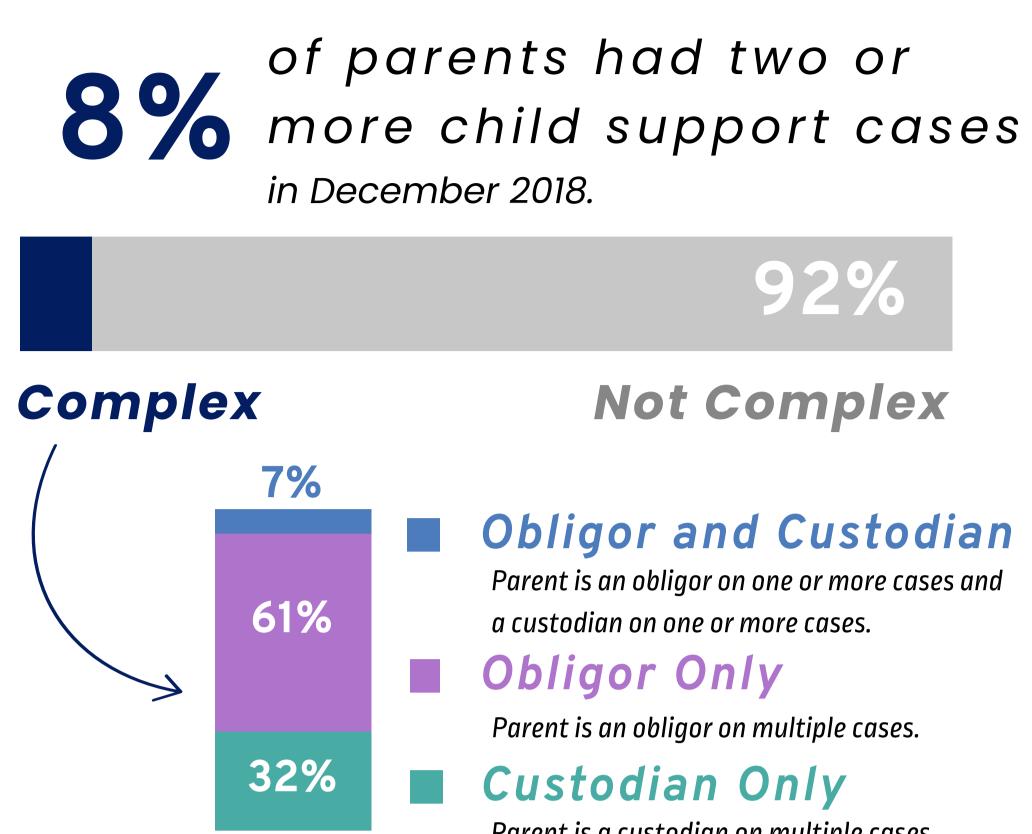
Note: Allegany County's population of parents with two or more child support cases in the public child support program was 264 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=250). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

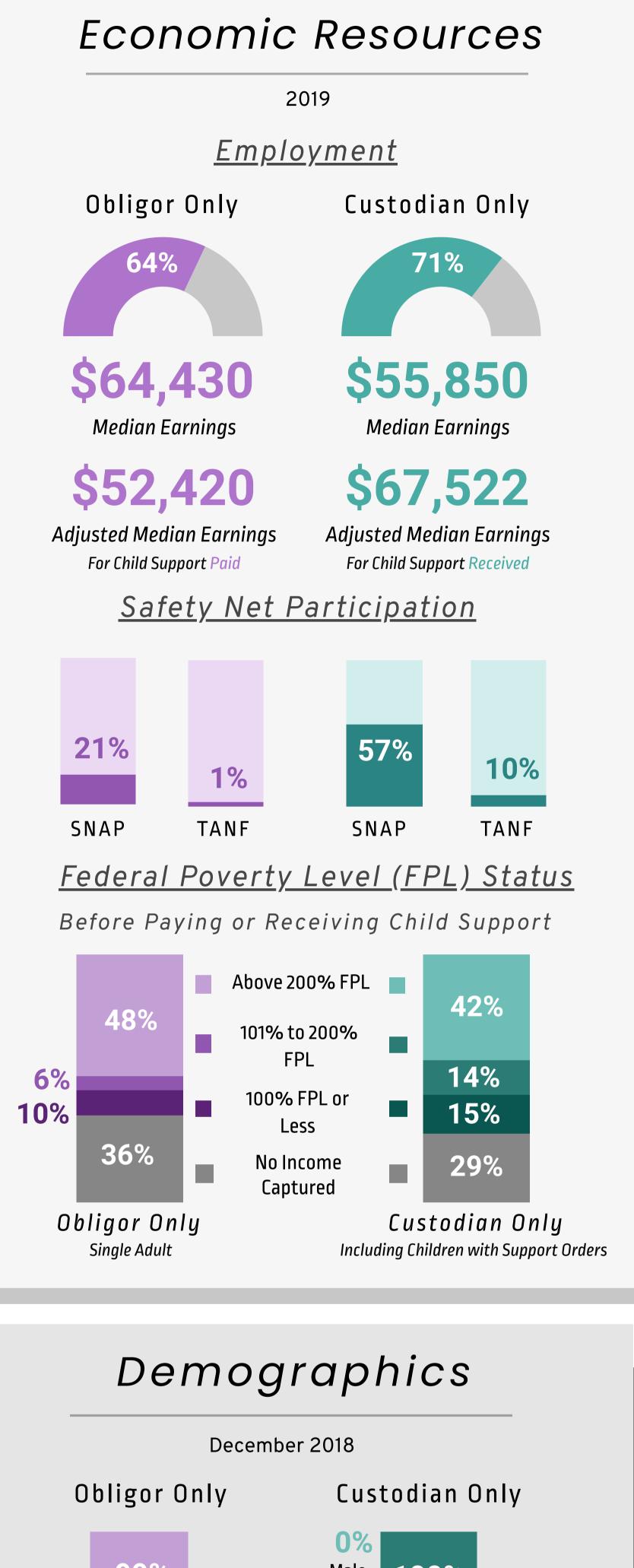
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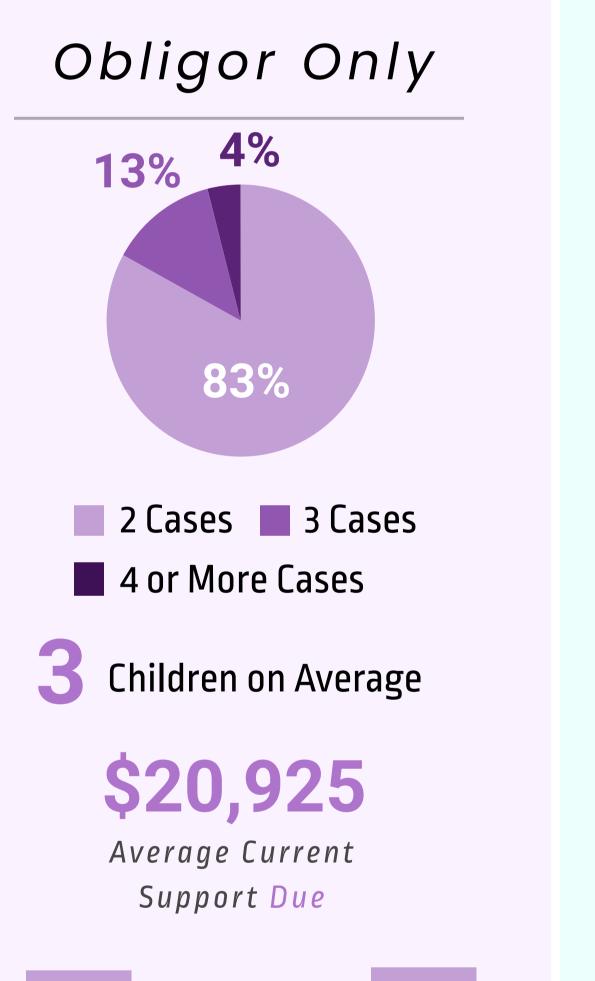
ANNE ARUNDEL COUNTY

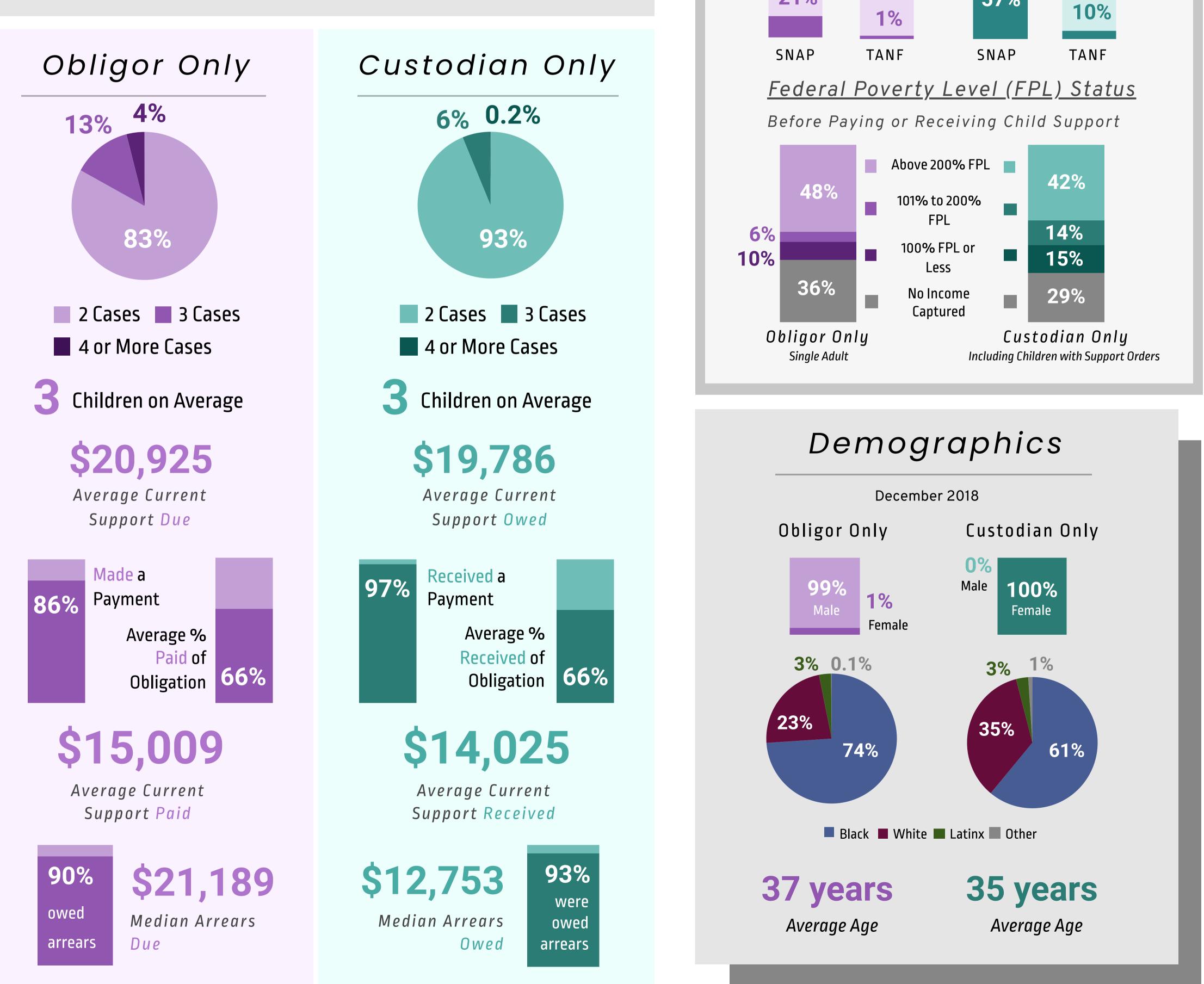
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





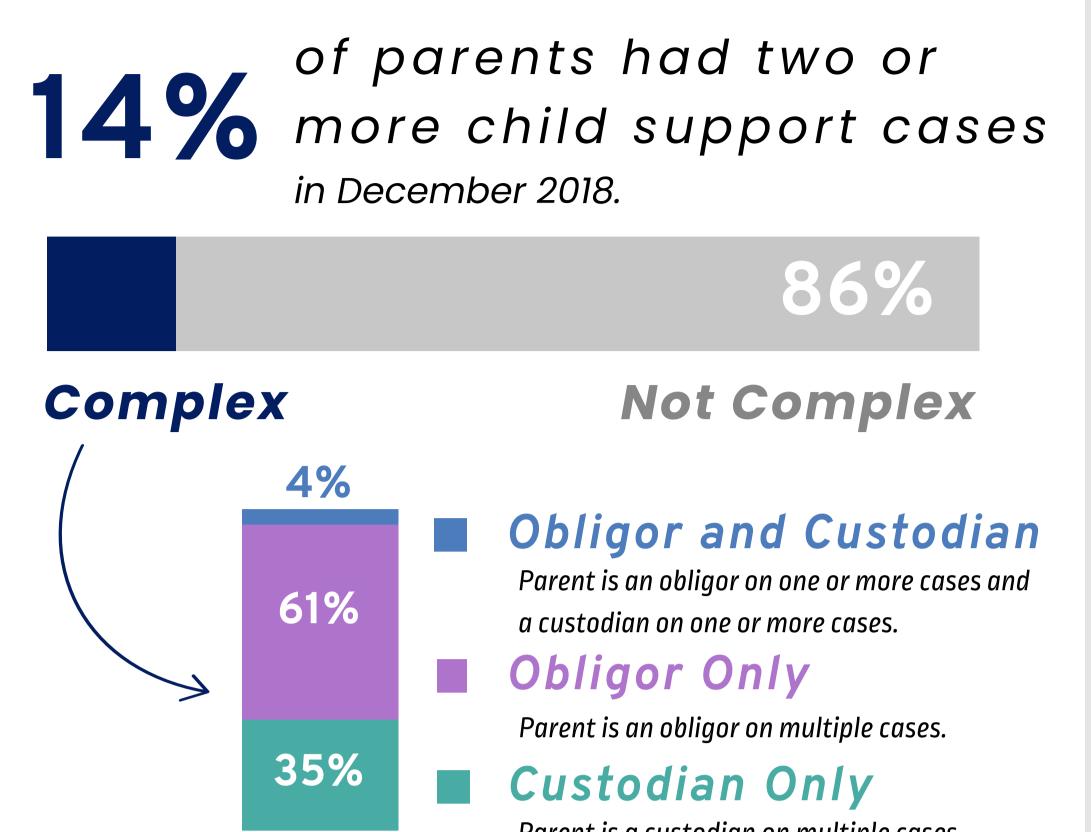
Note: Anne Arundel County's population of parents with two or more child support cases in the public child support program was 1,377 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=1,281). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

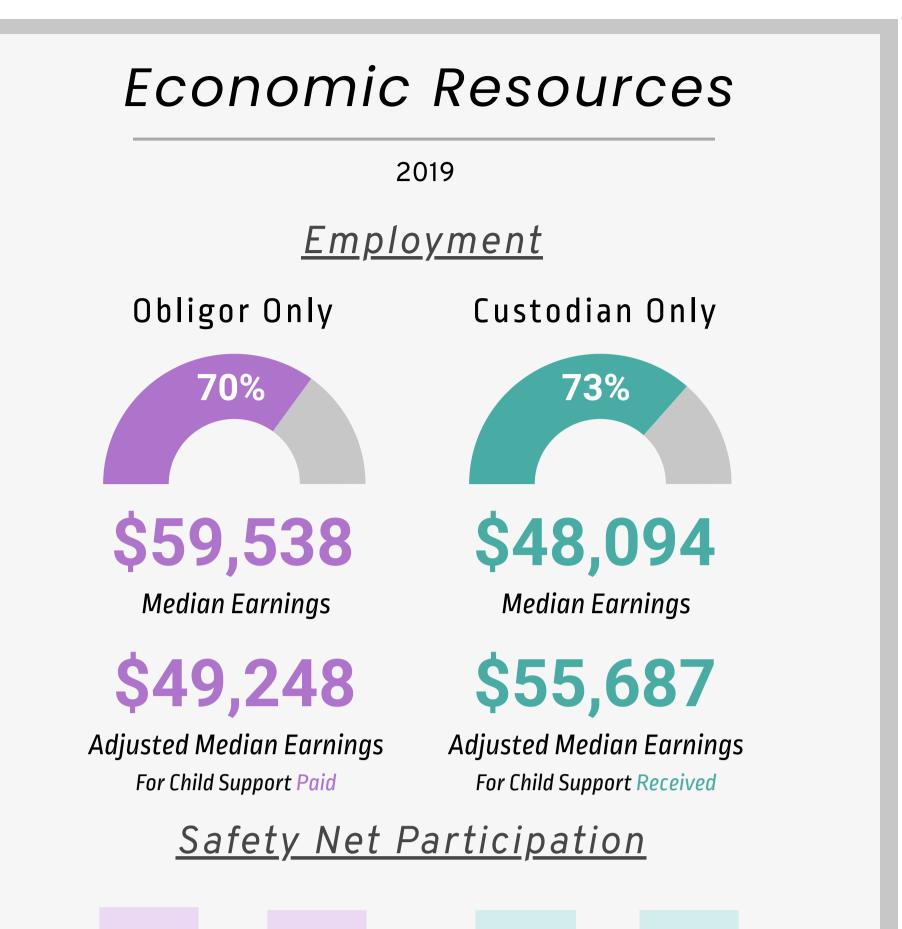
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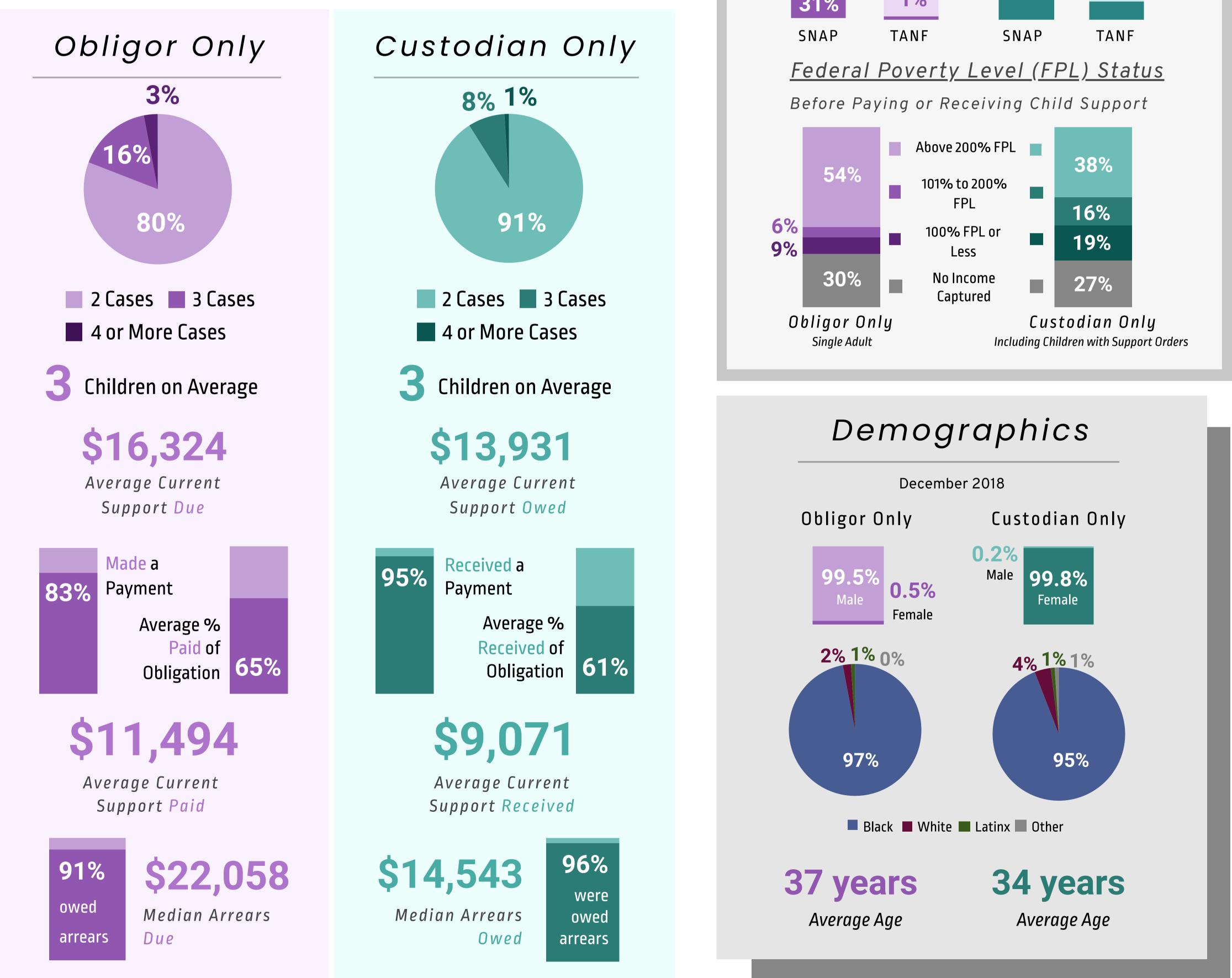
BALTIMORE CITY

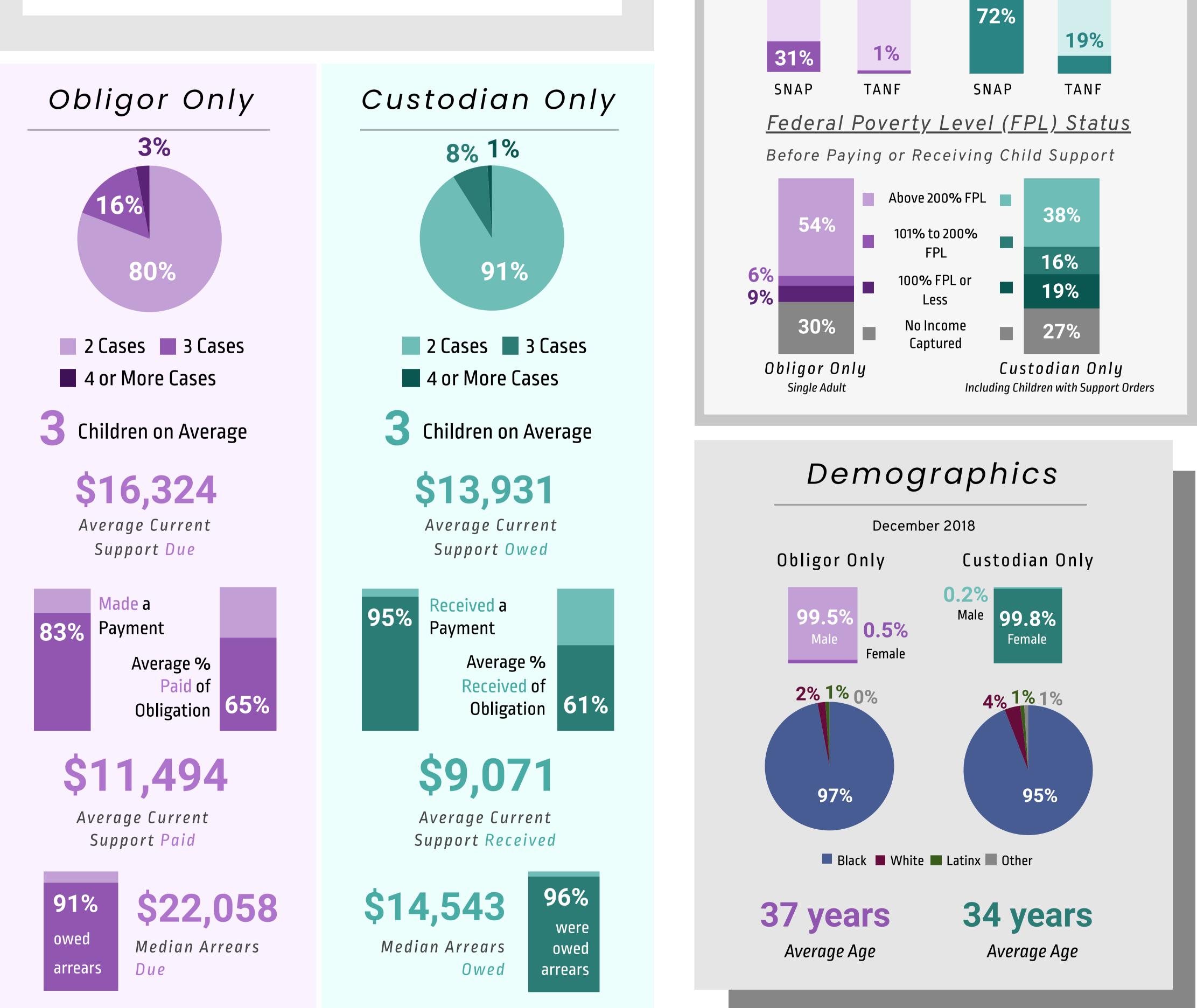
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





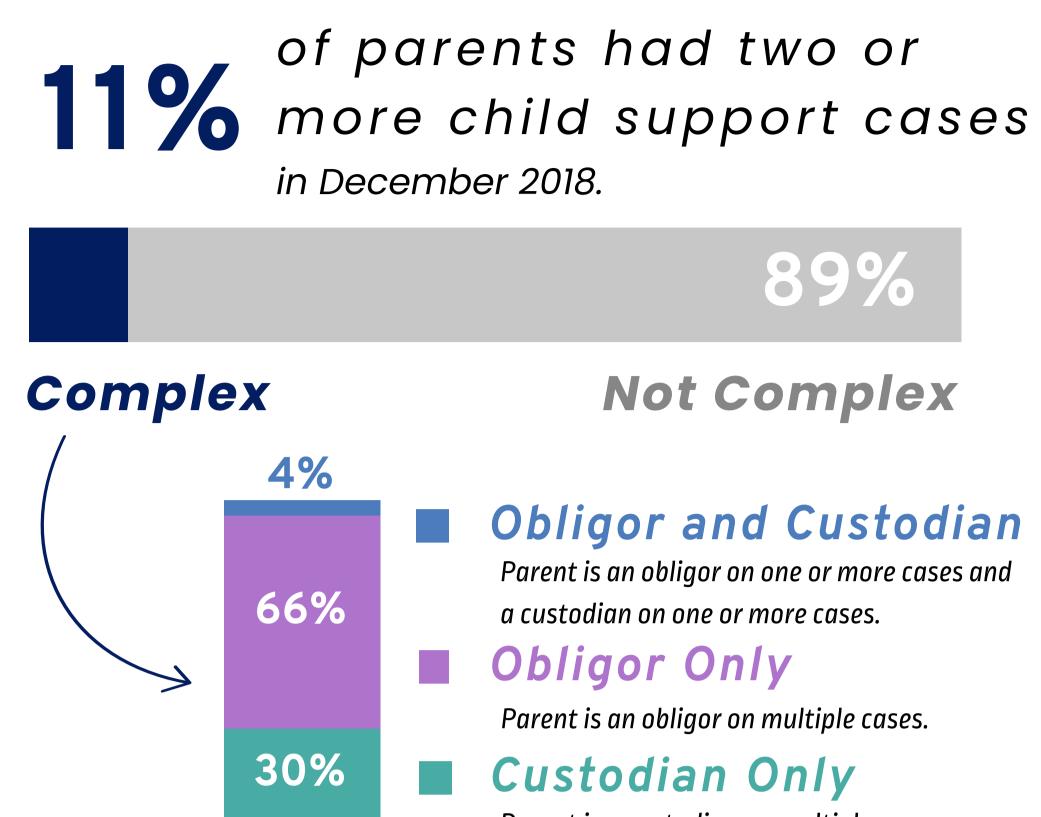
Note: Baltimore City's population of parents with two or more child support cases in the public child support program was 5,167 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=4,959). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

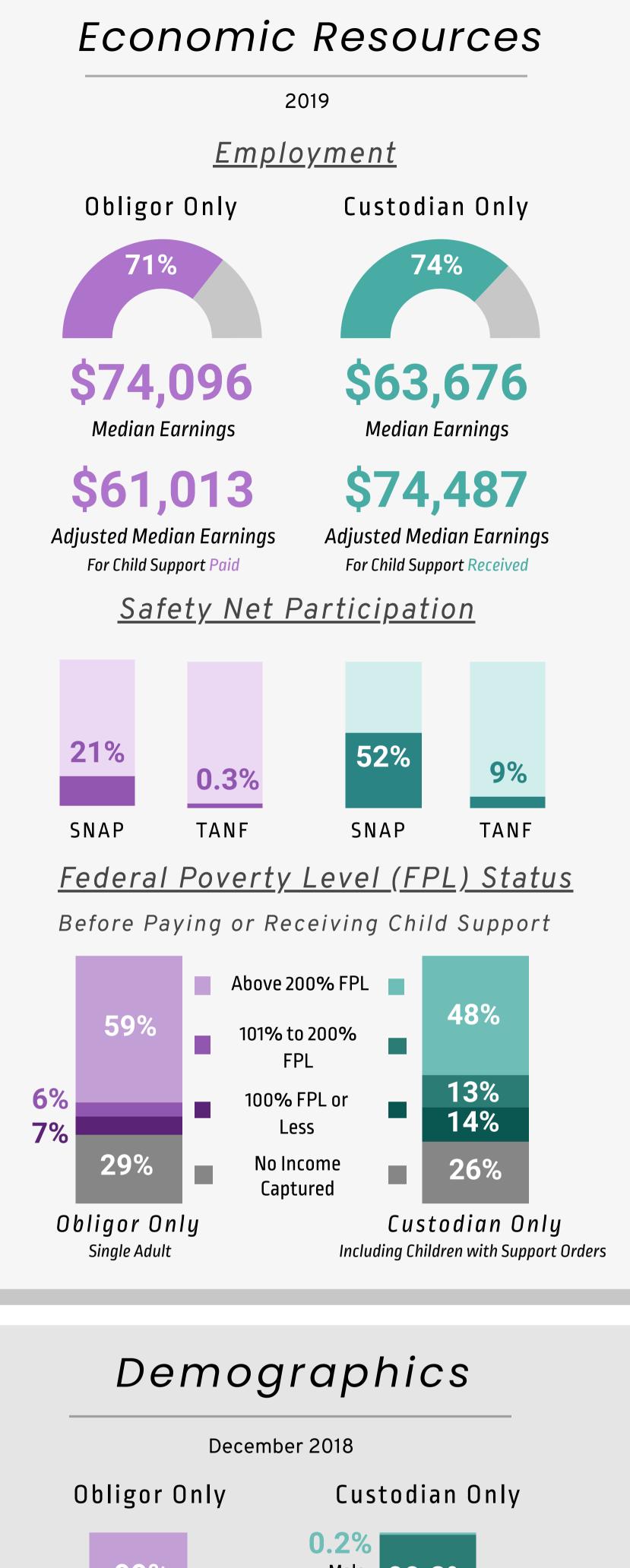
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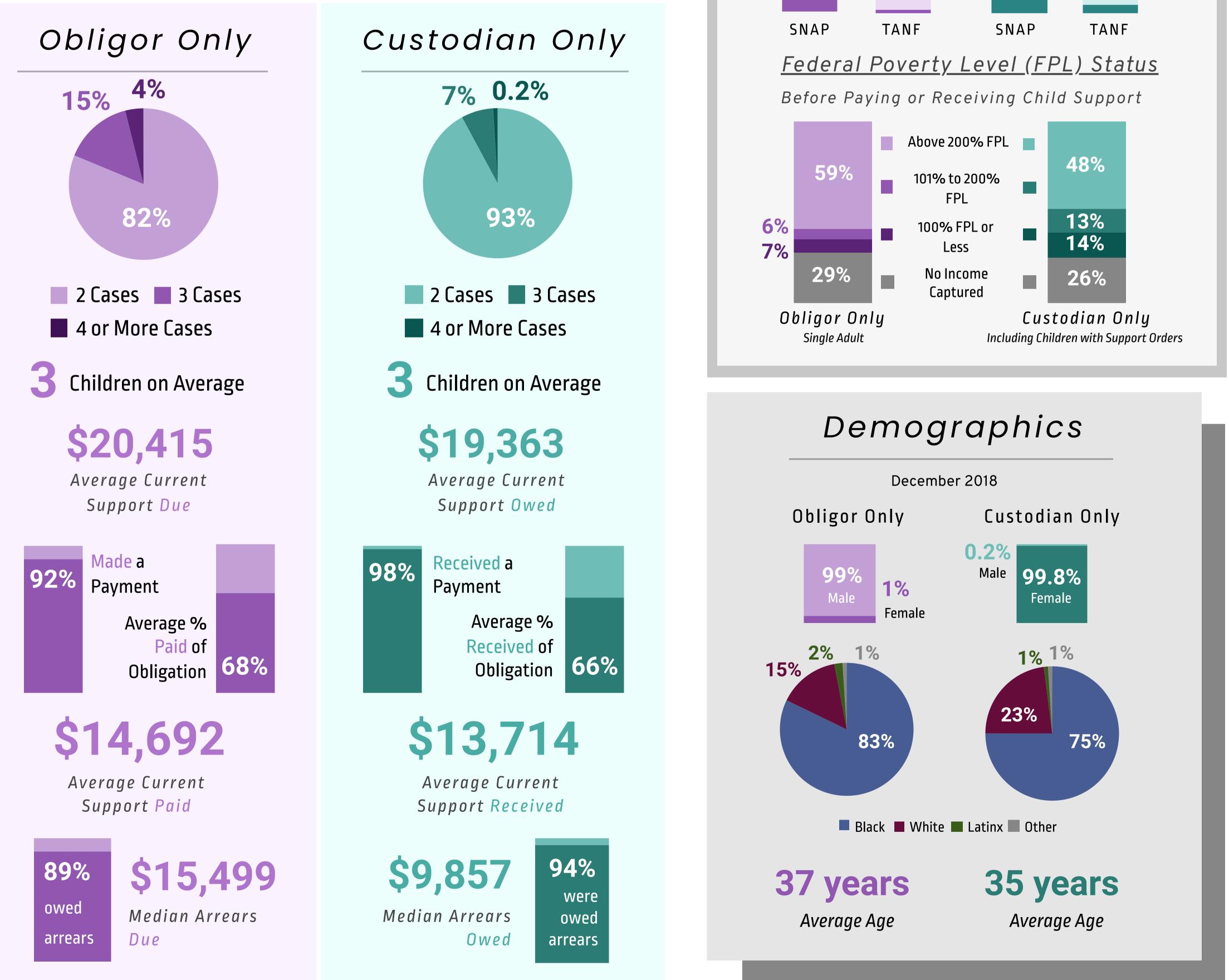
BALTIMORE COUNTY

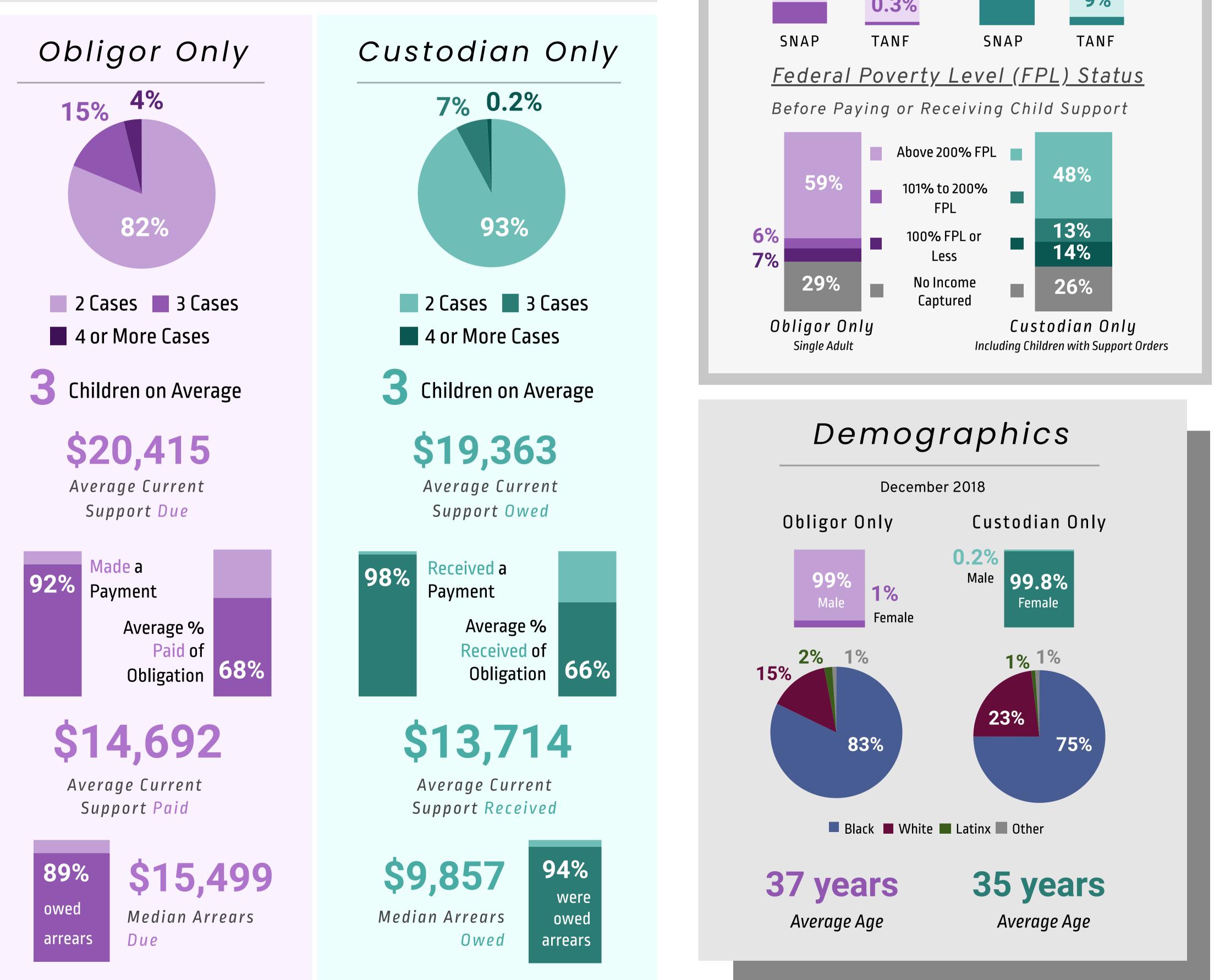
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





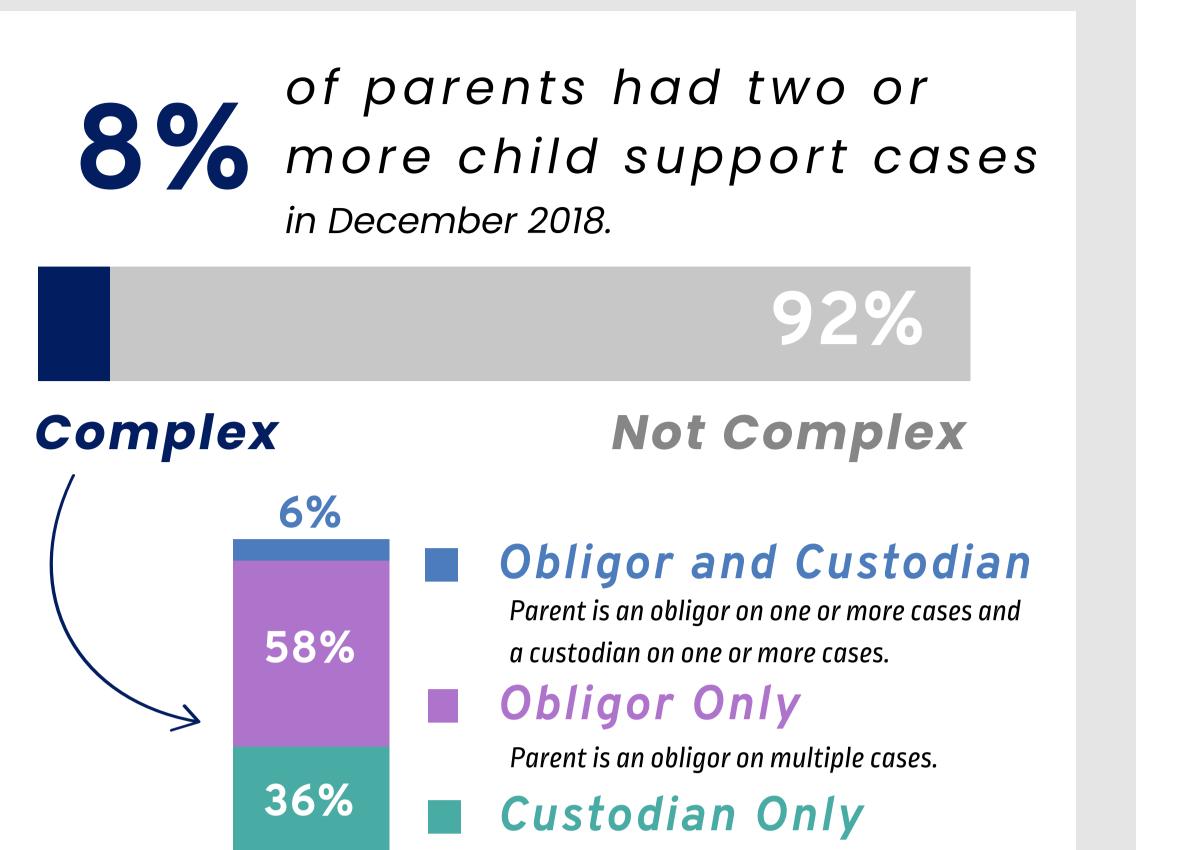
Note: Baltimore County's population of parents with two or more child support cases in the public child support program was 2,666 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=2,572). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

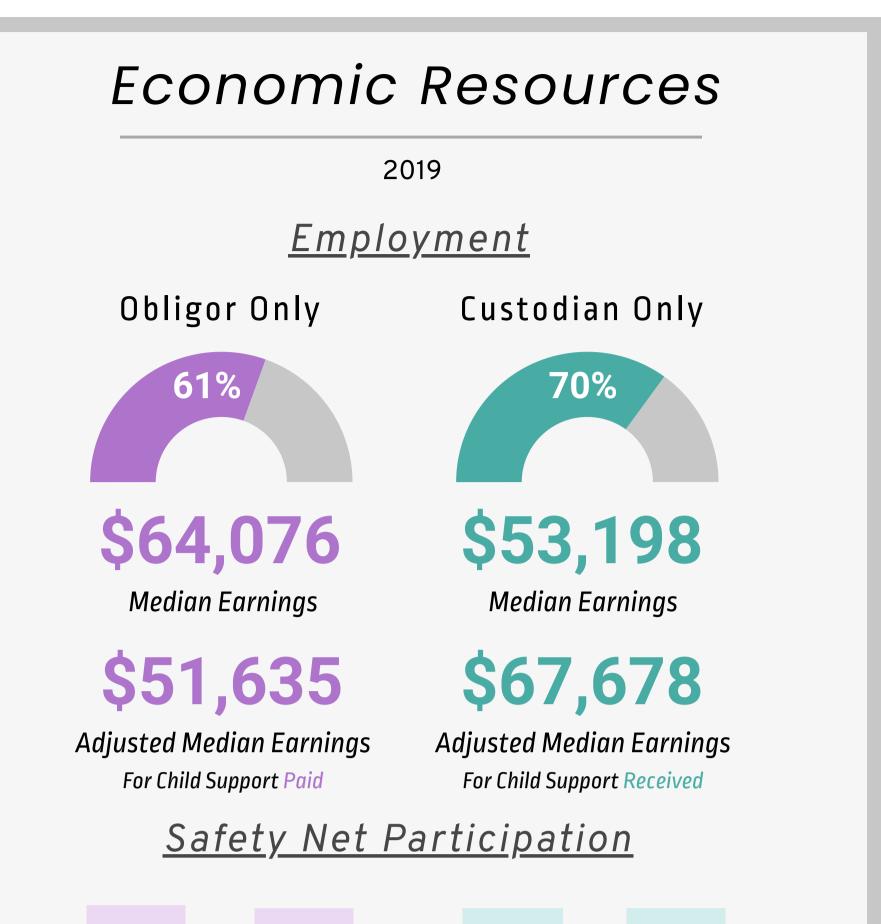
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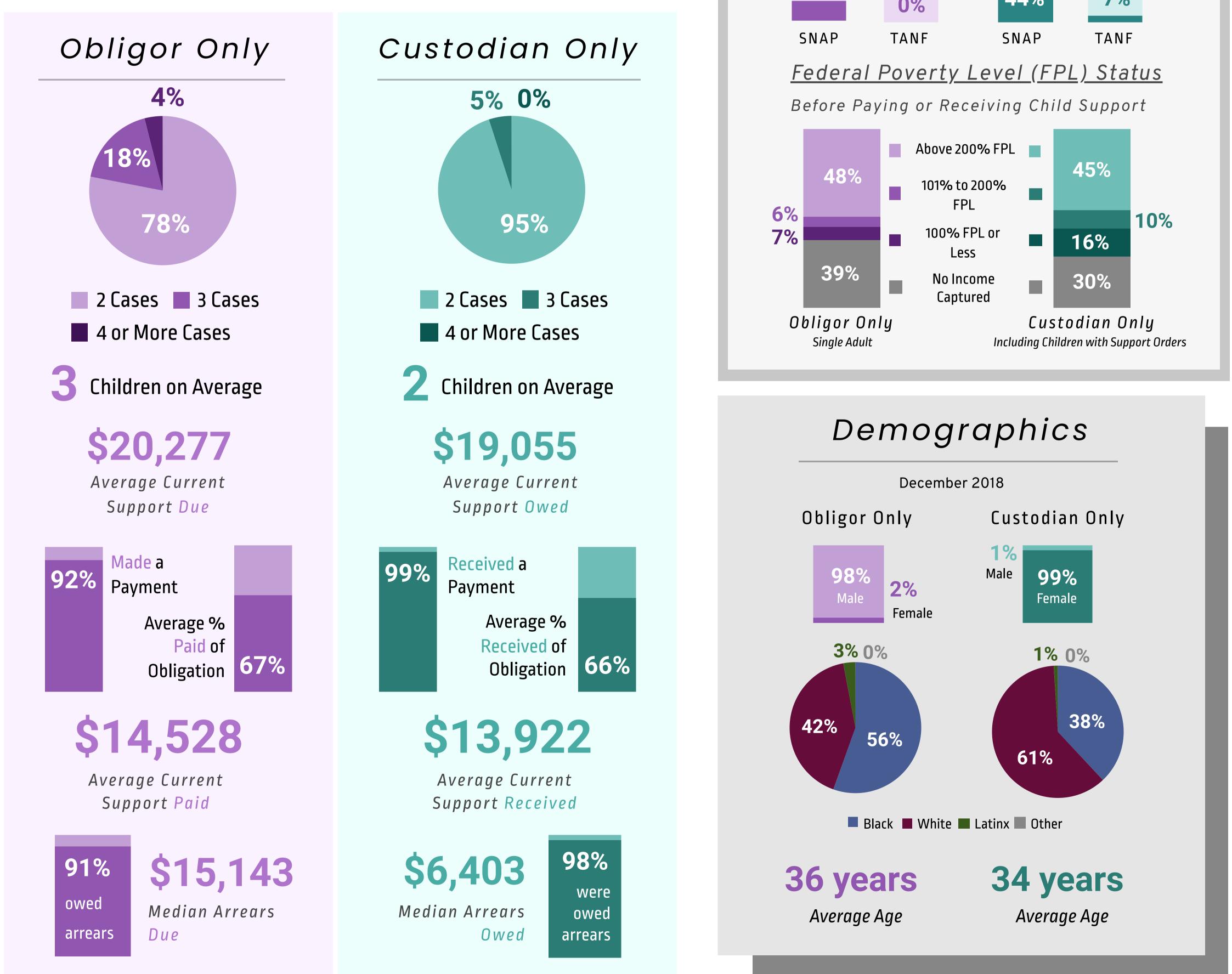
CALVERT COUNTY

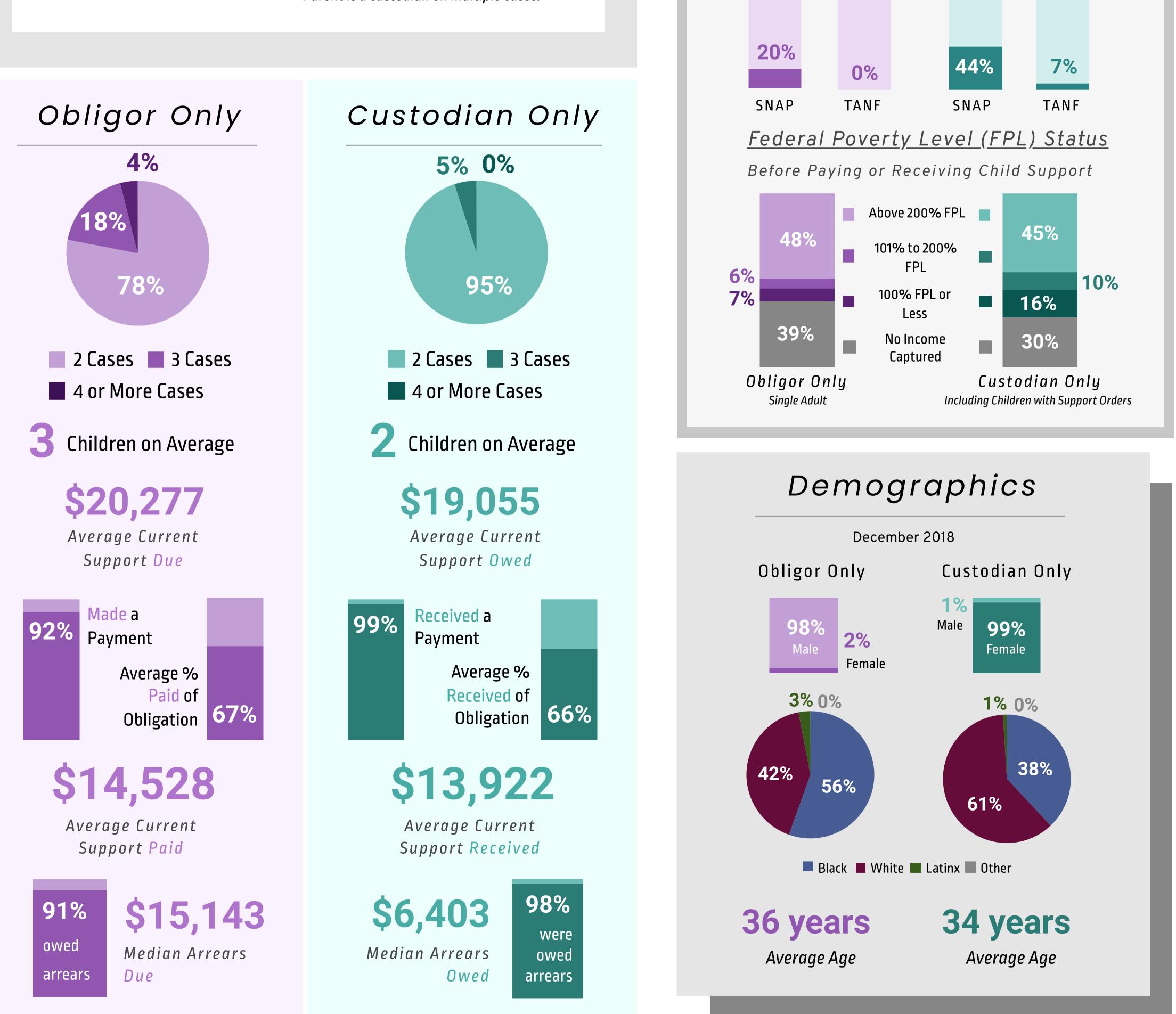
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





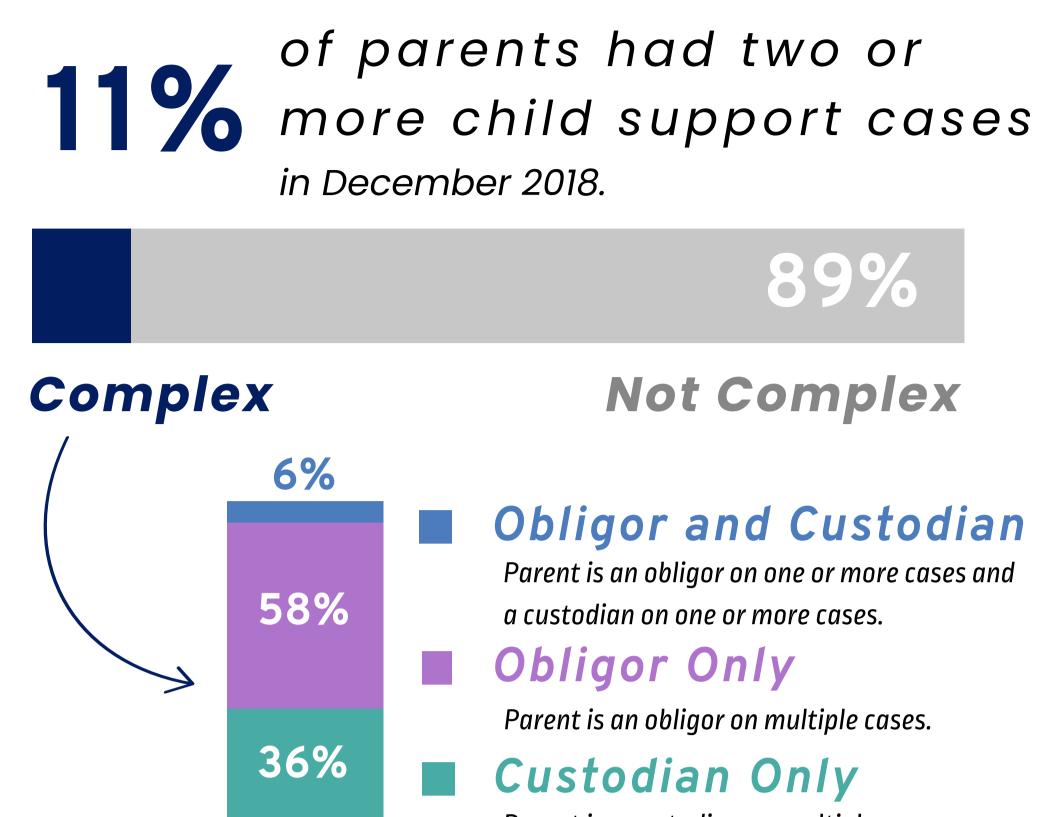
Note: Calvert County's population of parents with two or more child support cases in the public child support program was 277 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=261). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

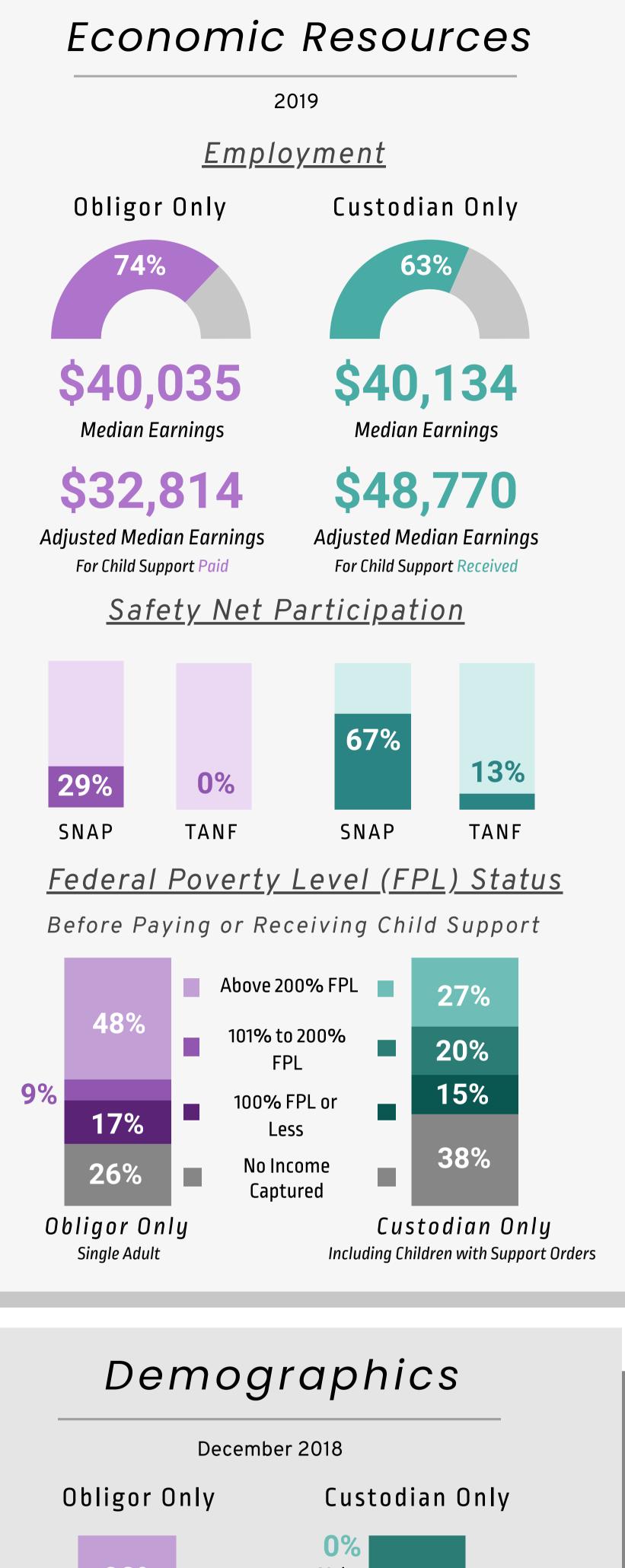
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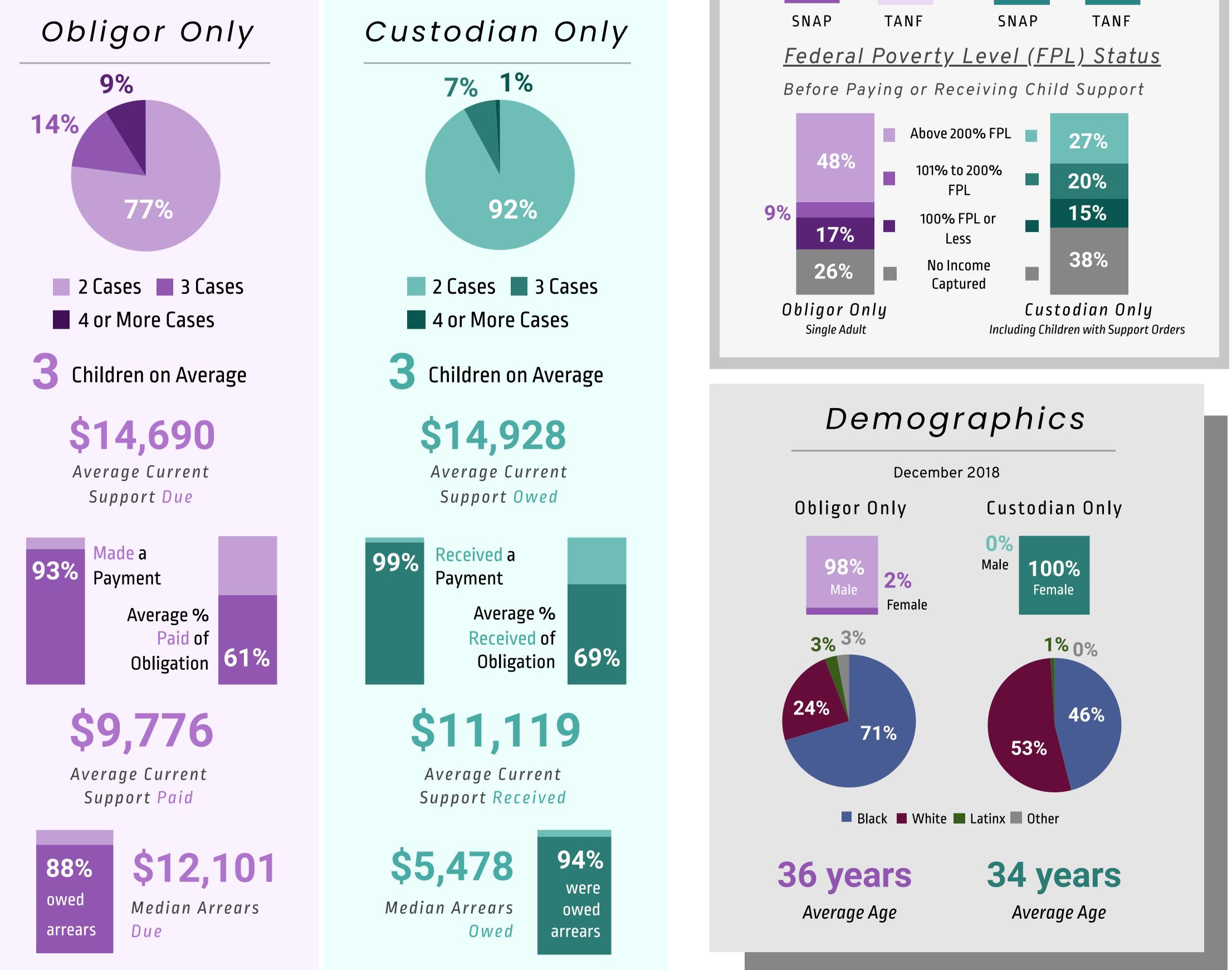
CAROLINE COUNTY

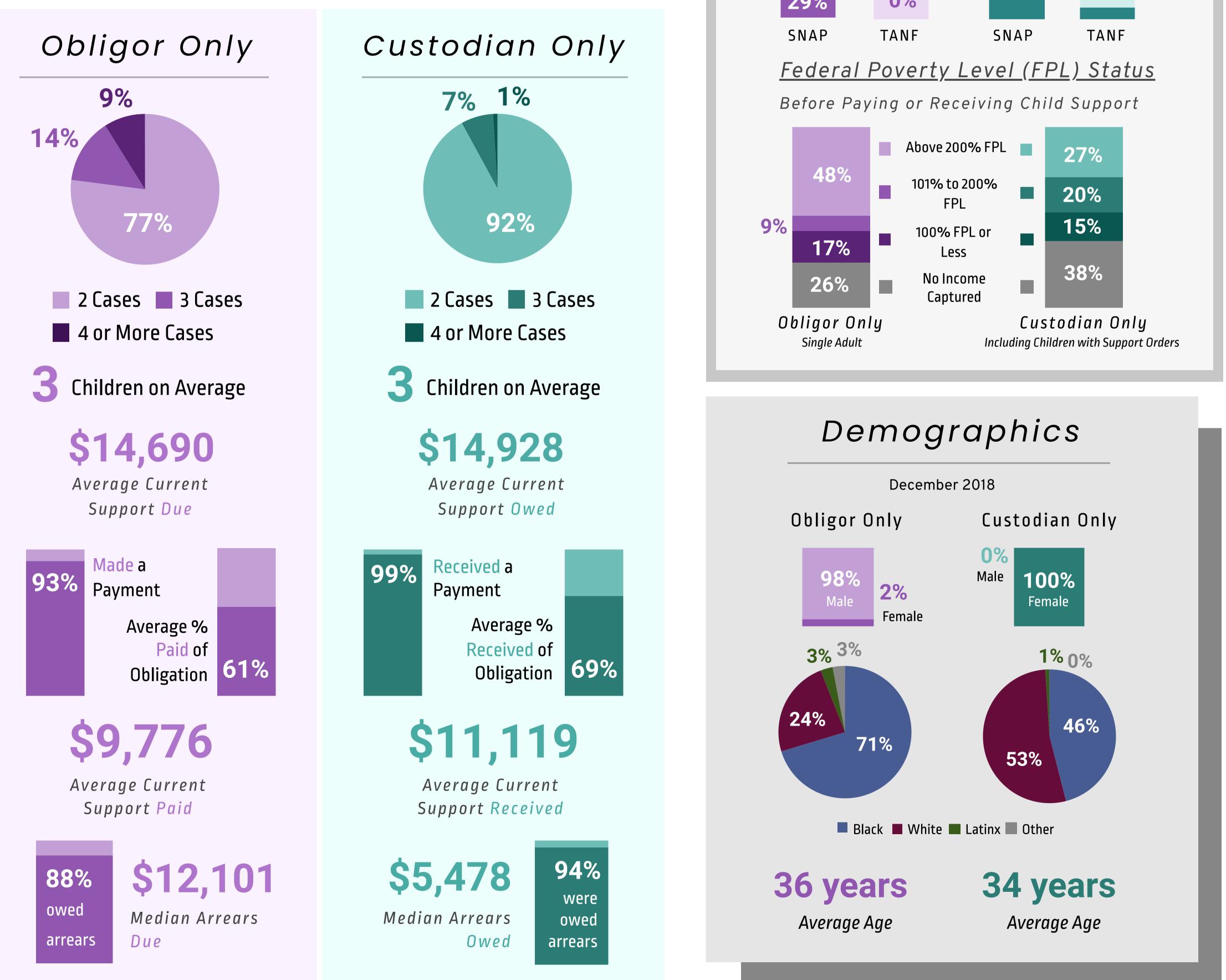
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





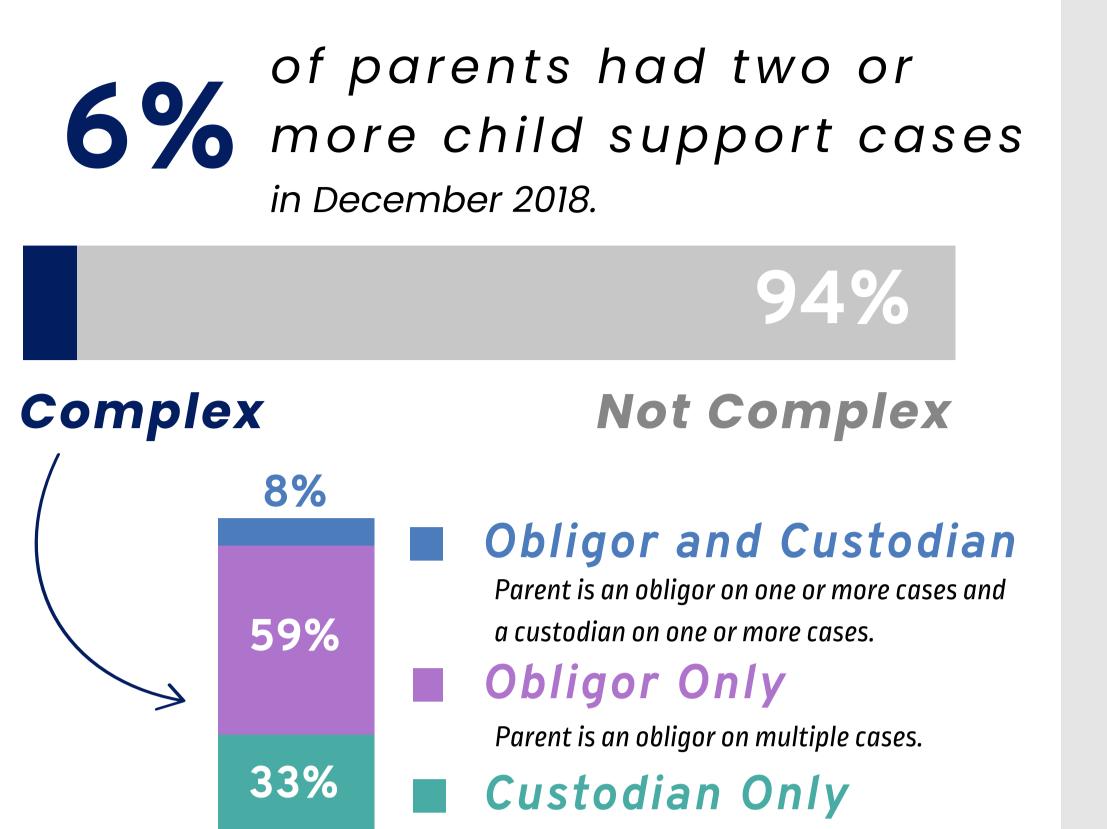
Note: Caroline County's population of parents with two or more child support cases in the public child support program was 199 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=188). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

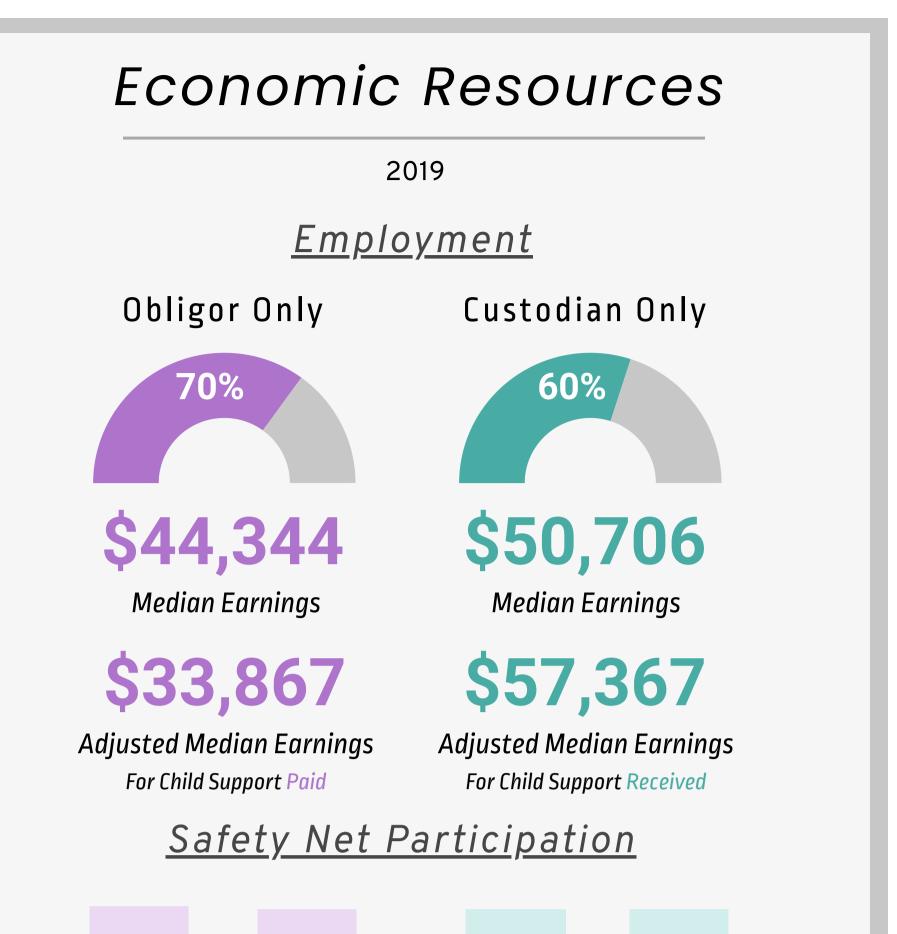
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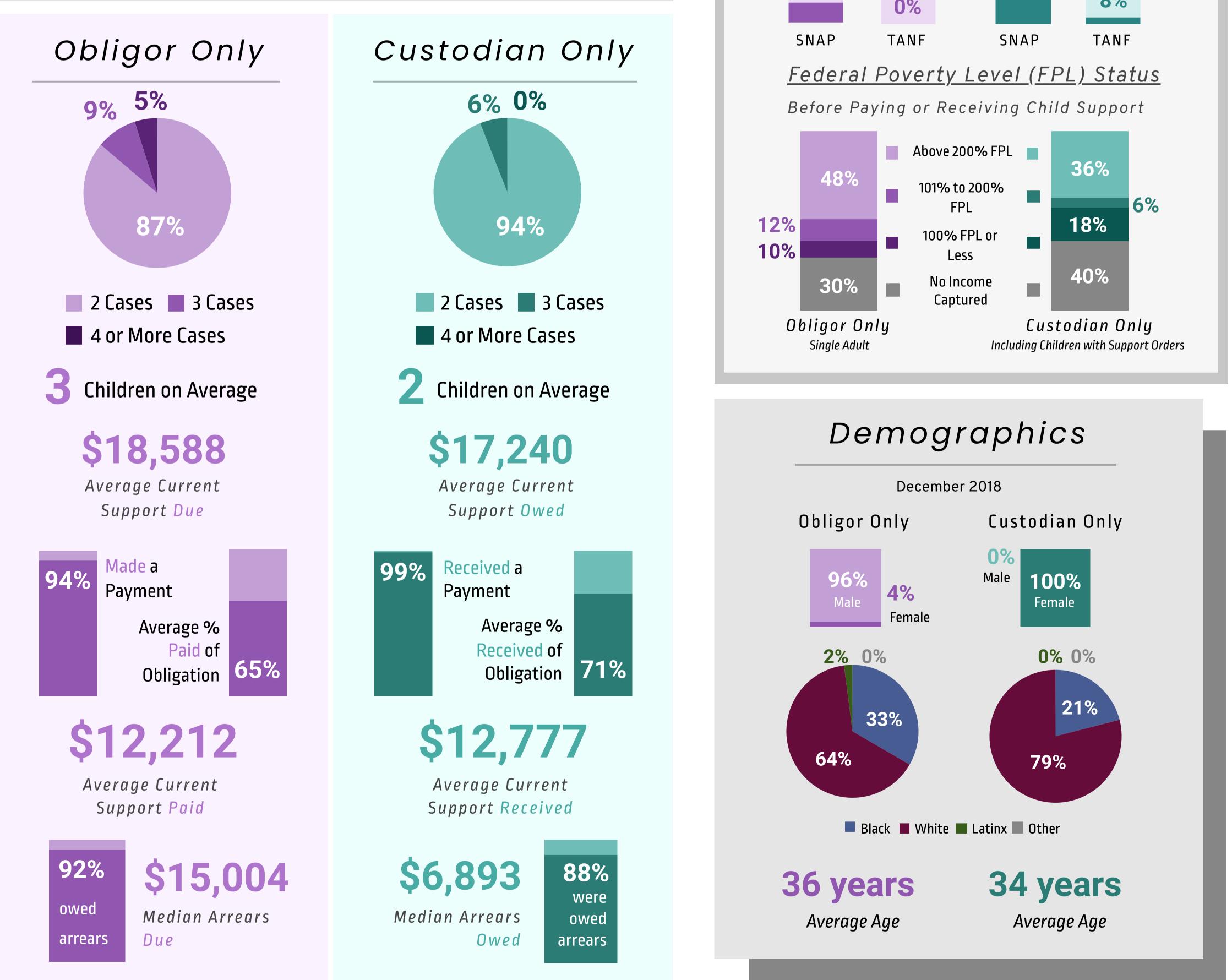
CARROLL COUNTY

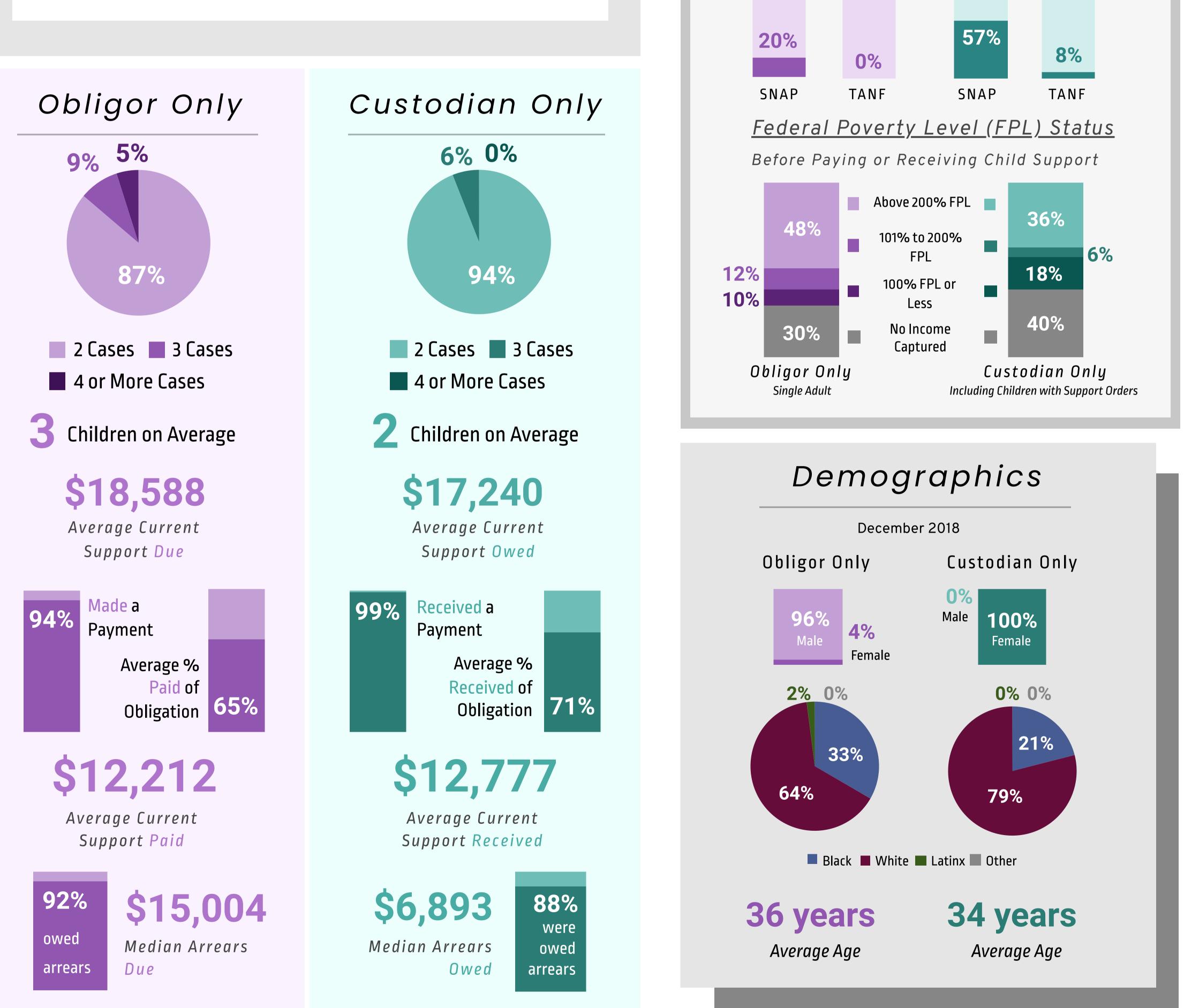
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





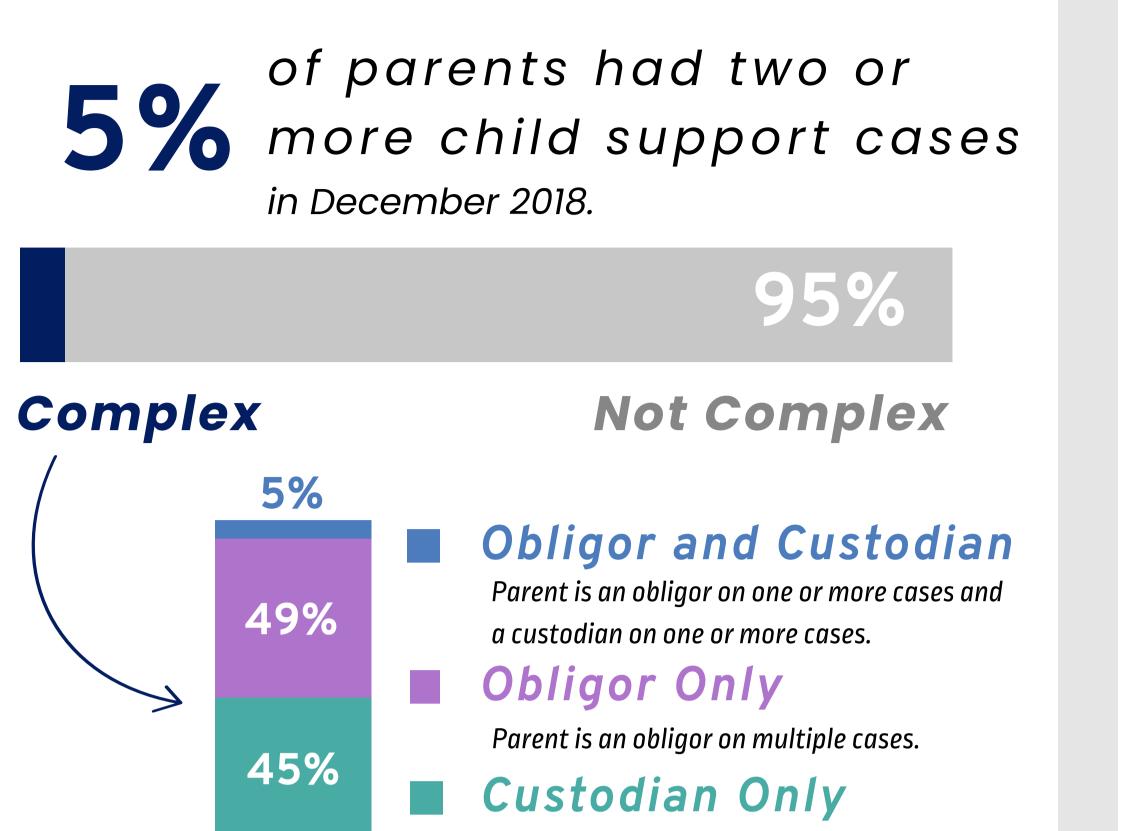
Note: Carroll County's population of parents with two or more child support cases in the public child support program was 219 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=201). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

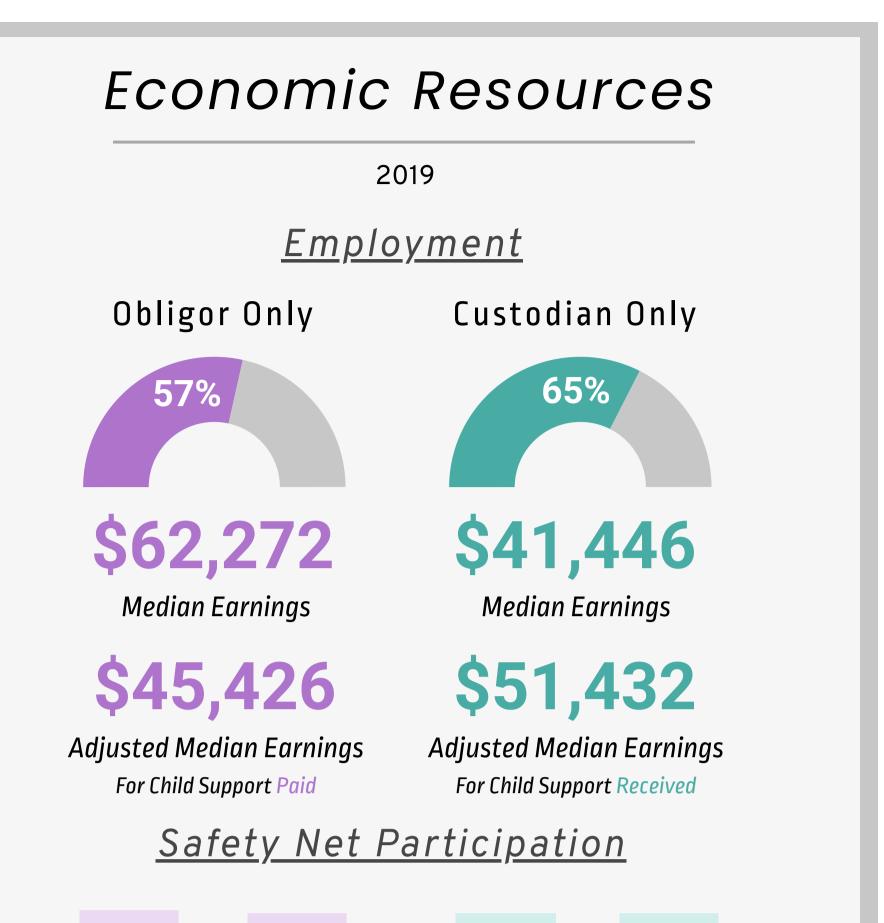
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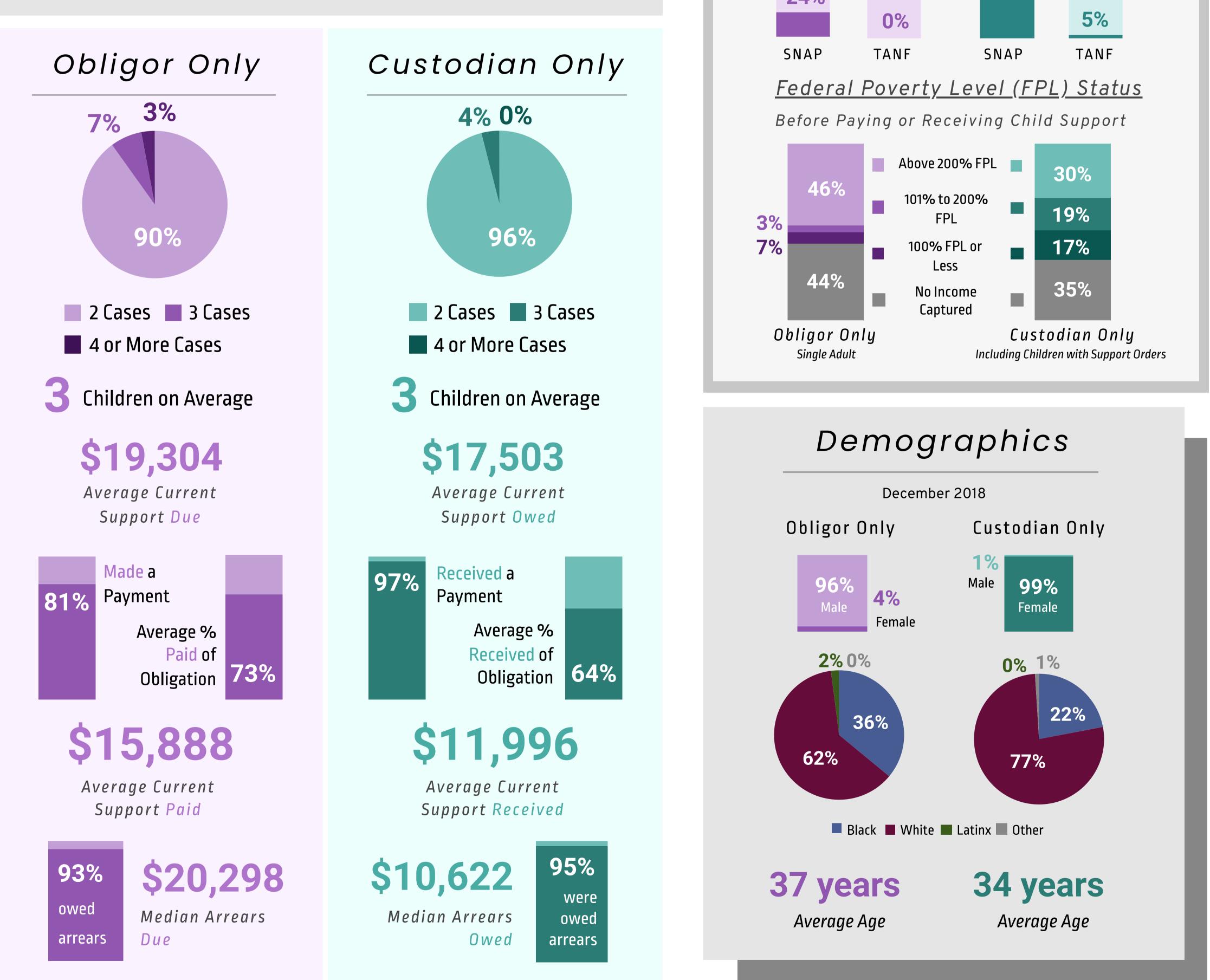
CECIL COUNTY

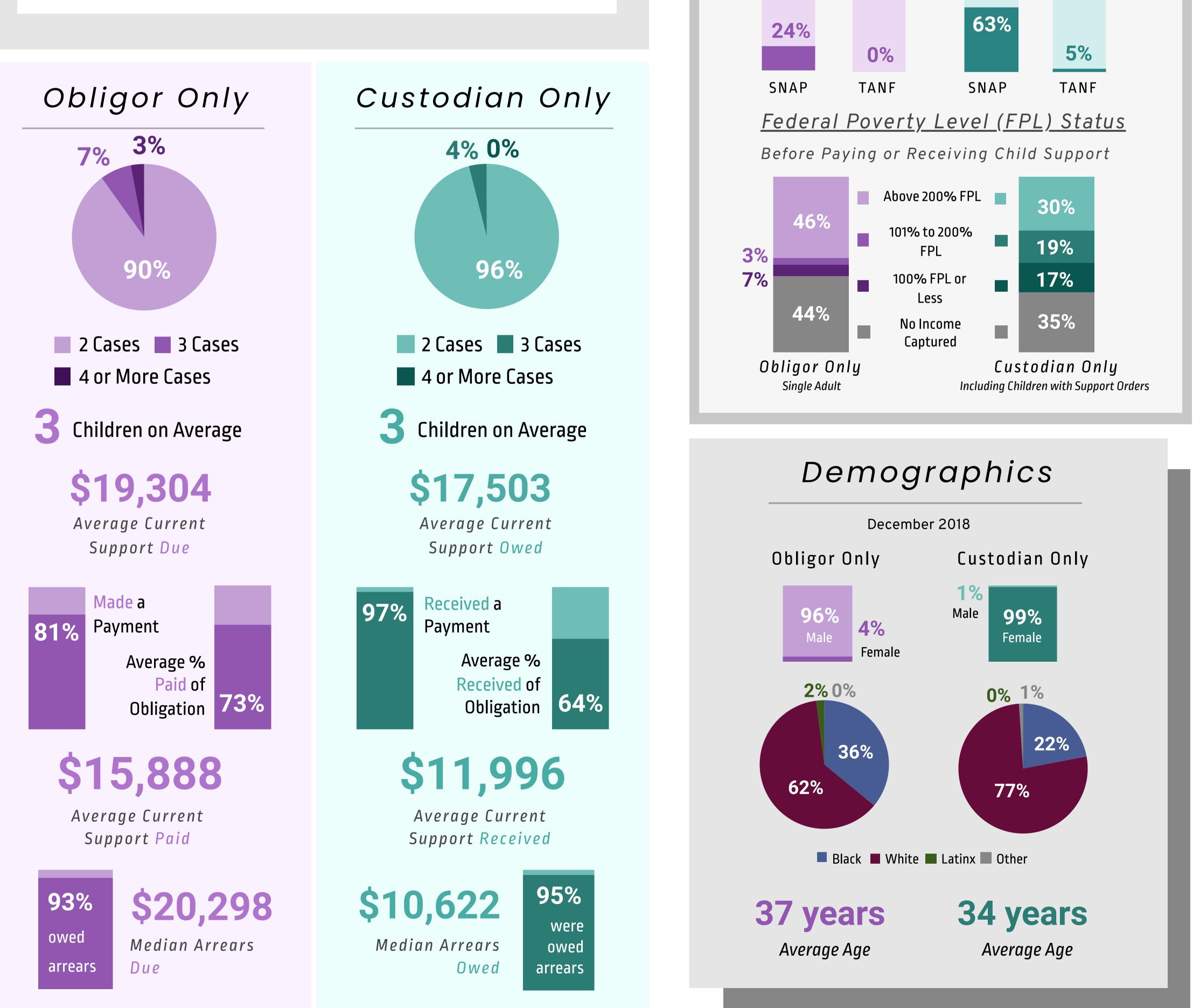
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





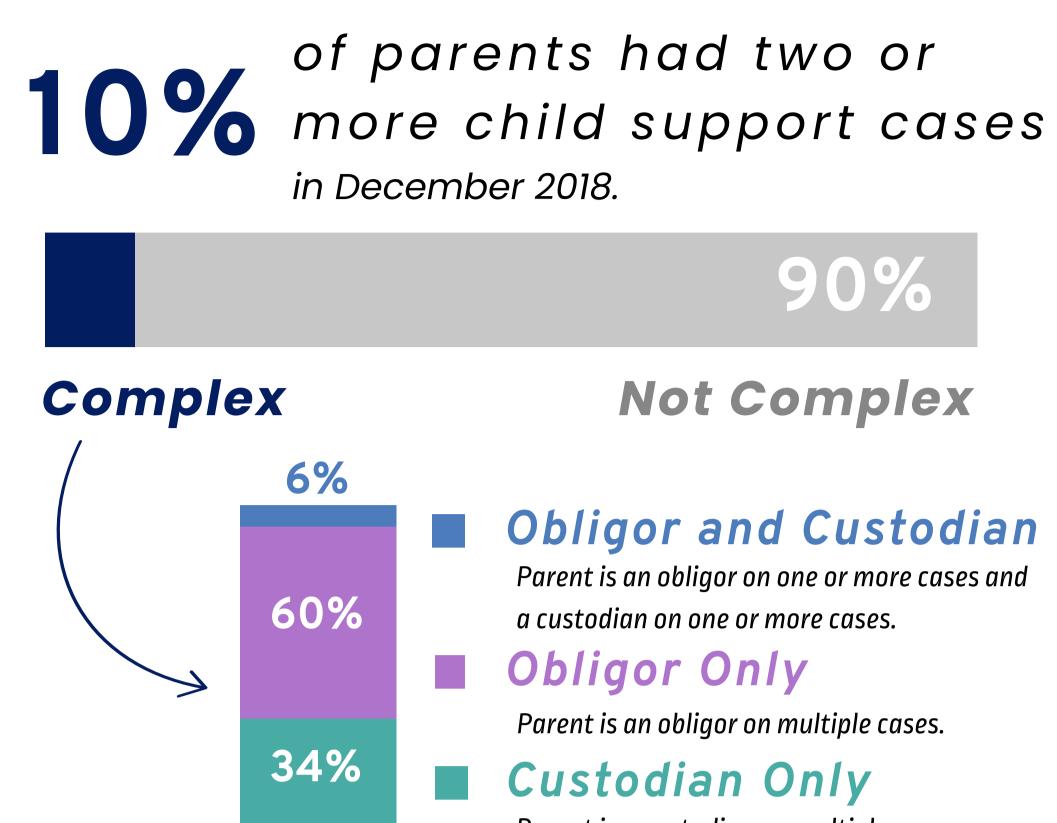
Note: Cecil County's population of parents with two or more child support cases in the public child support program was 182 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=172). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

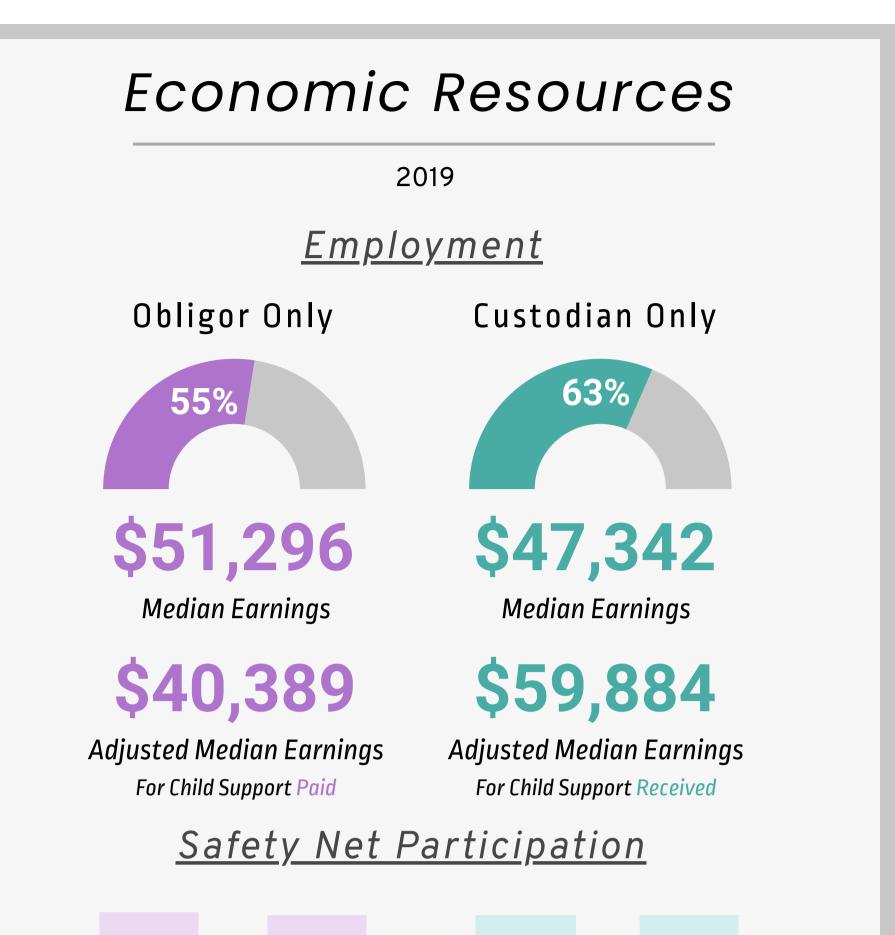
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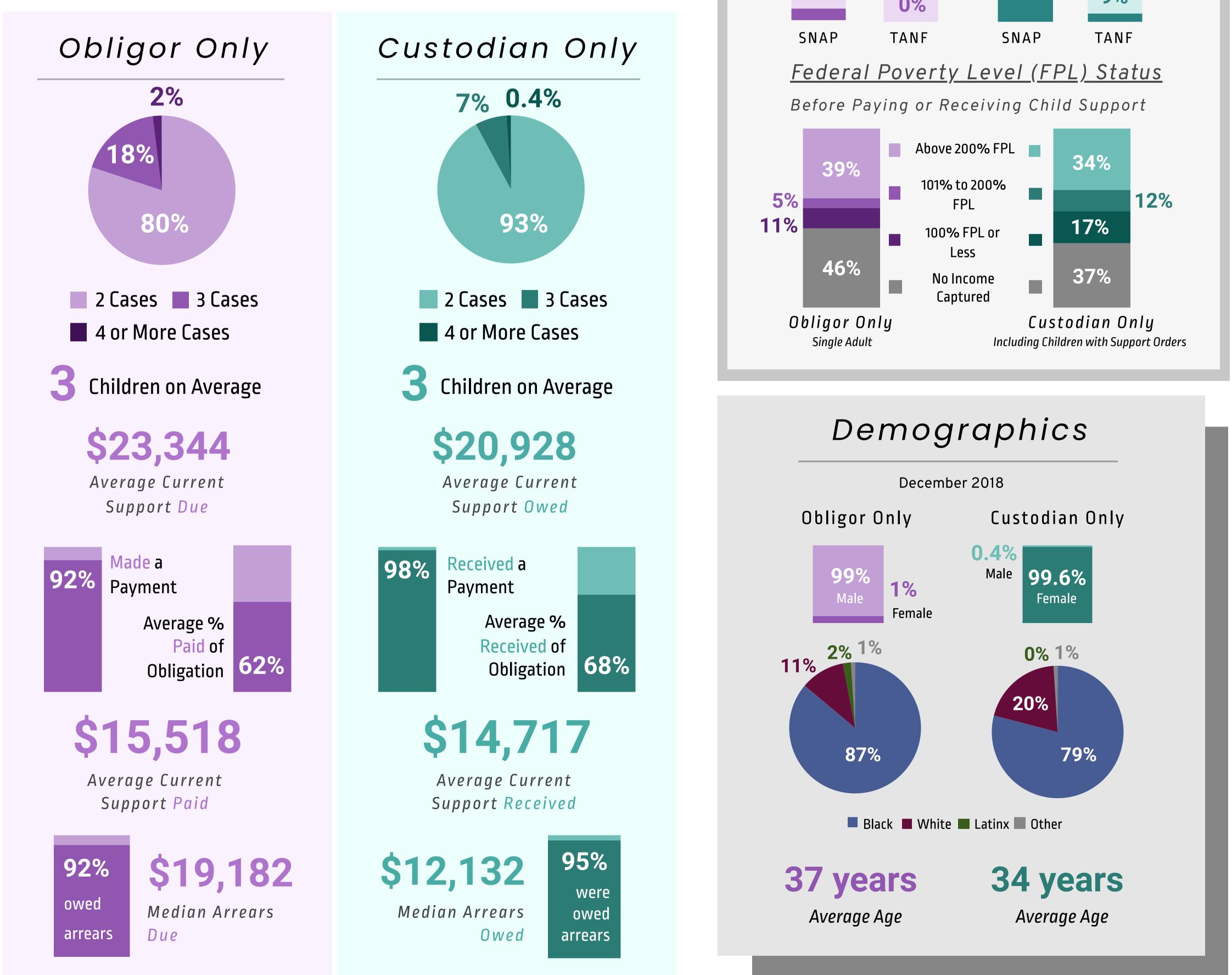
CHARLES COUNTY

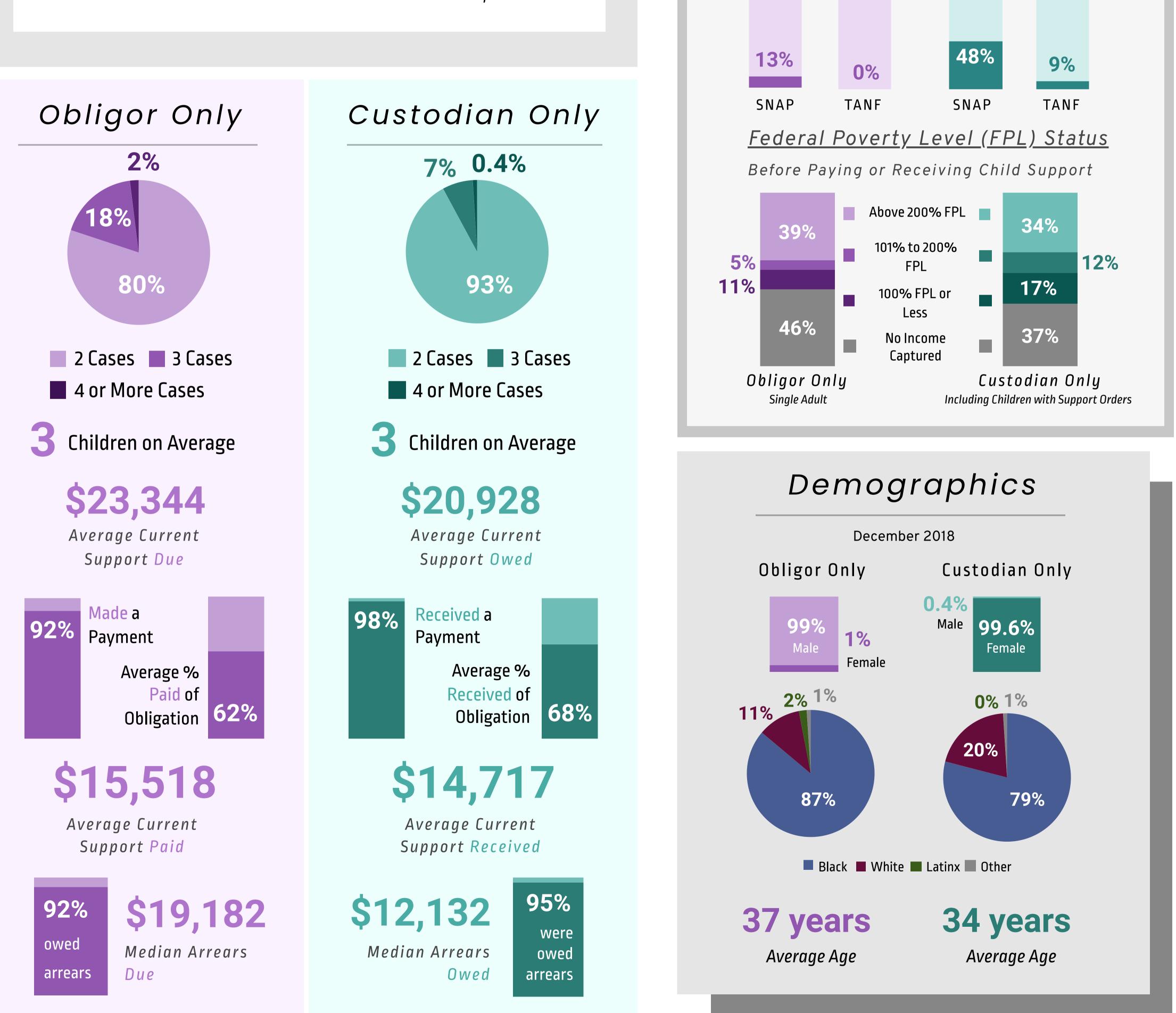
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





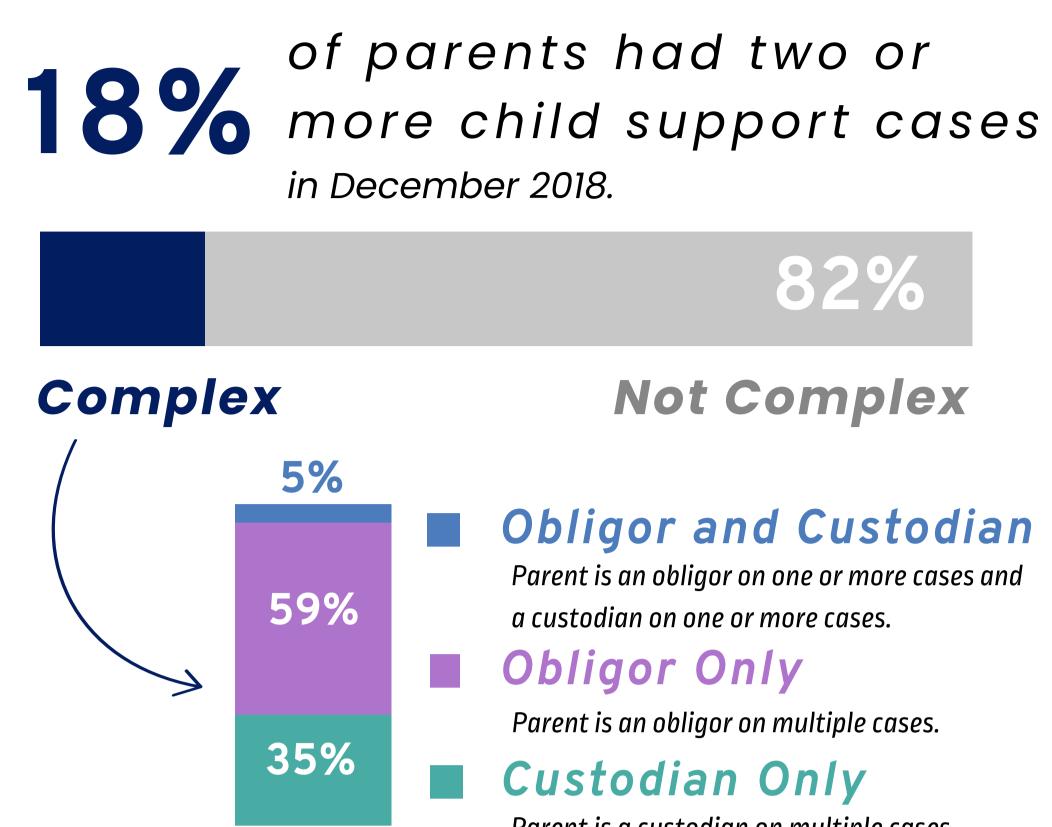
Note: Charles County's population of parents with two or more child support cases in the public child support program was 657 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=615). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

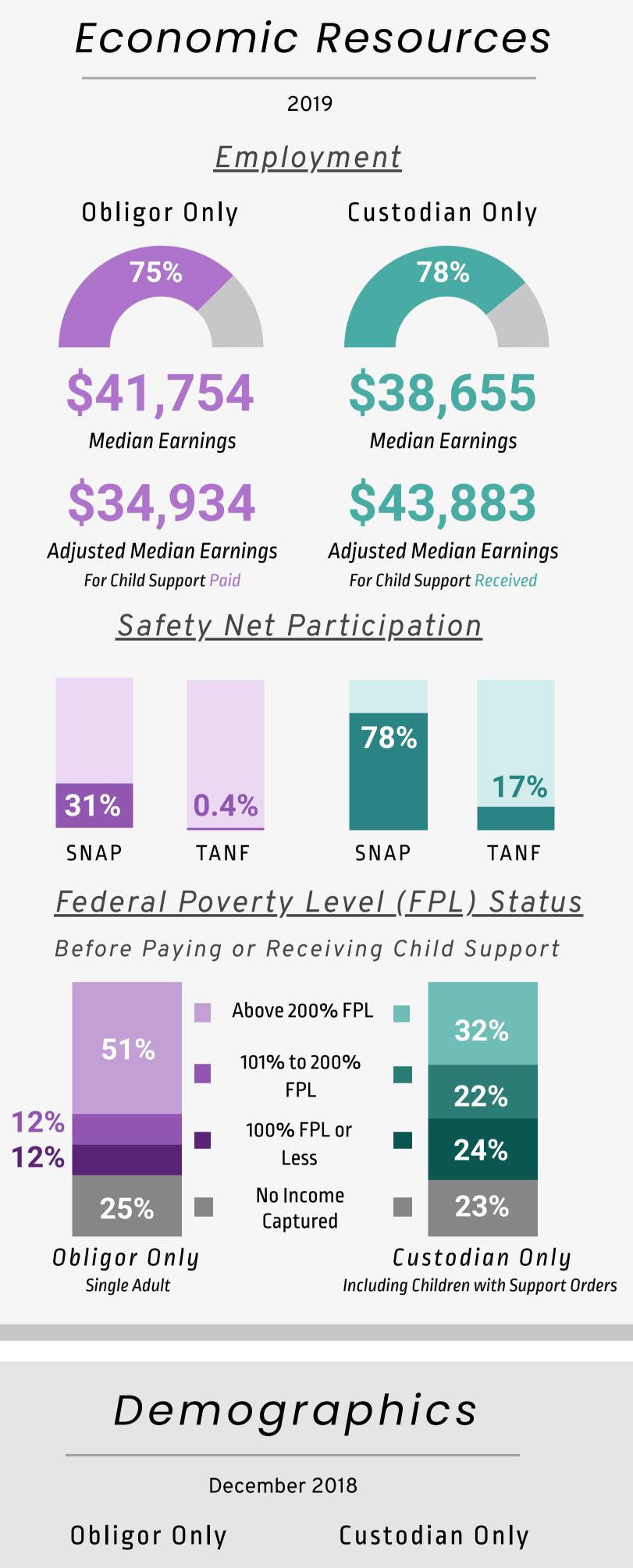
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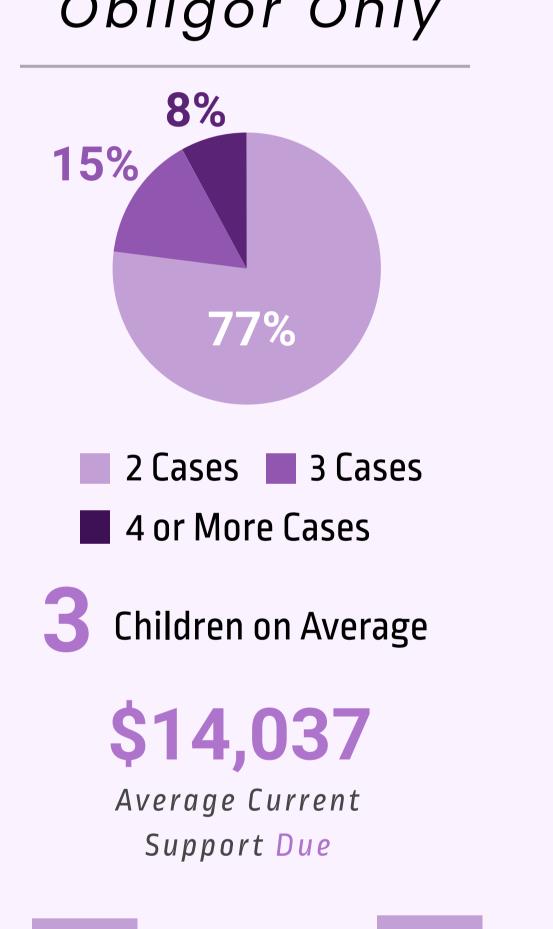
DORCHESTER COUNTY

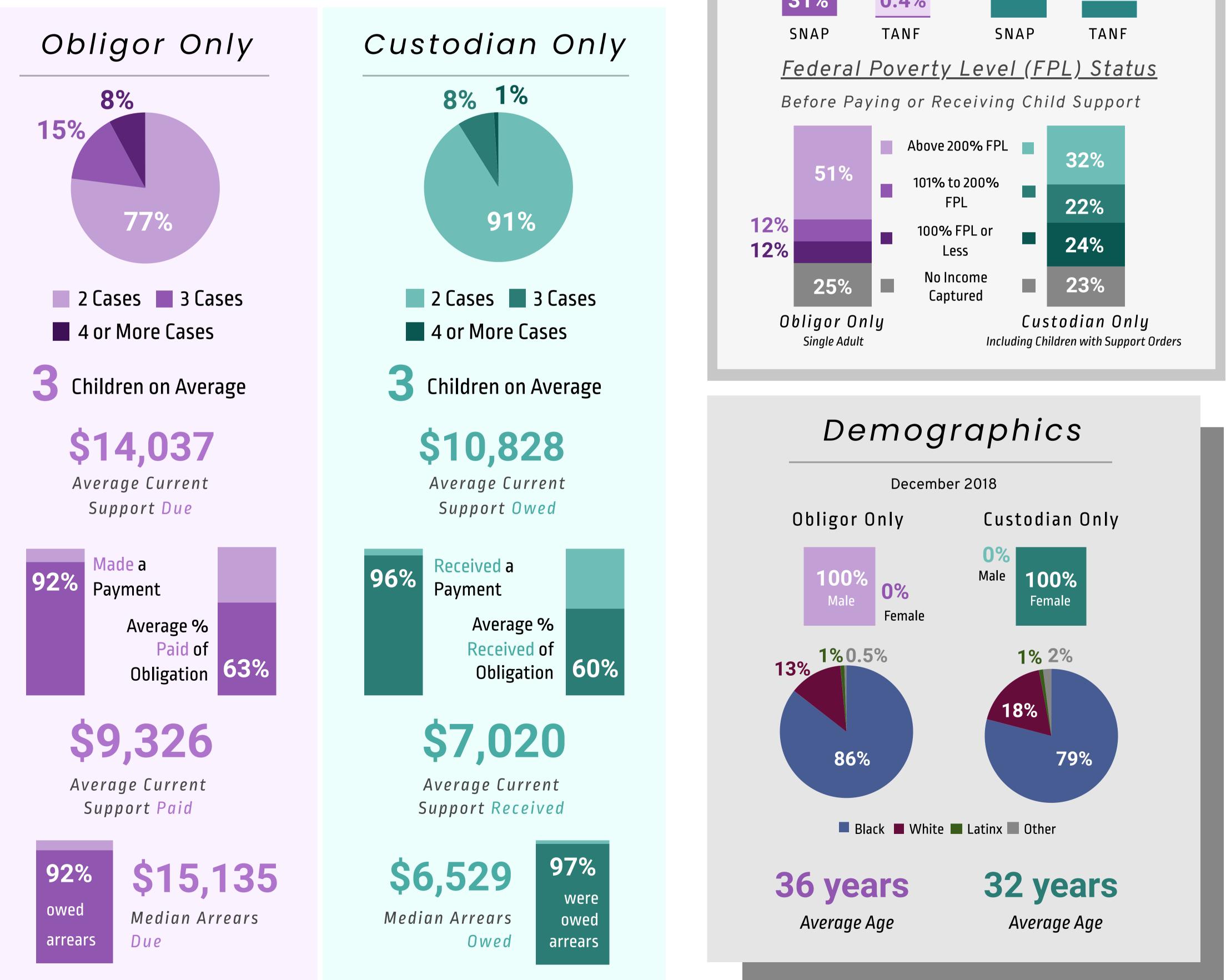
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





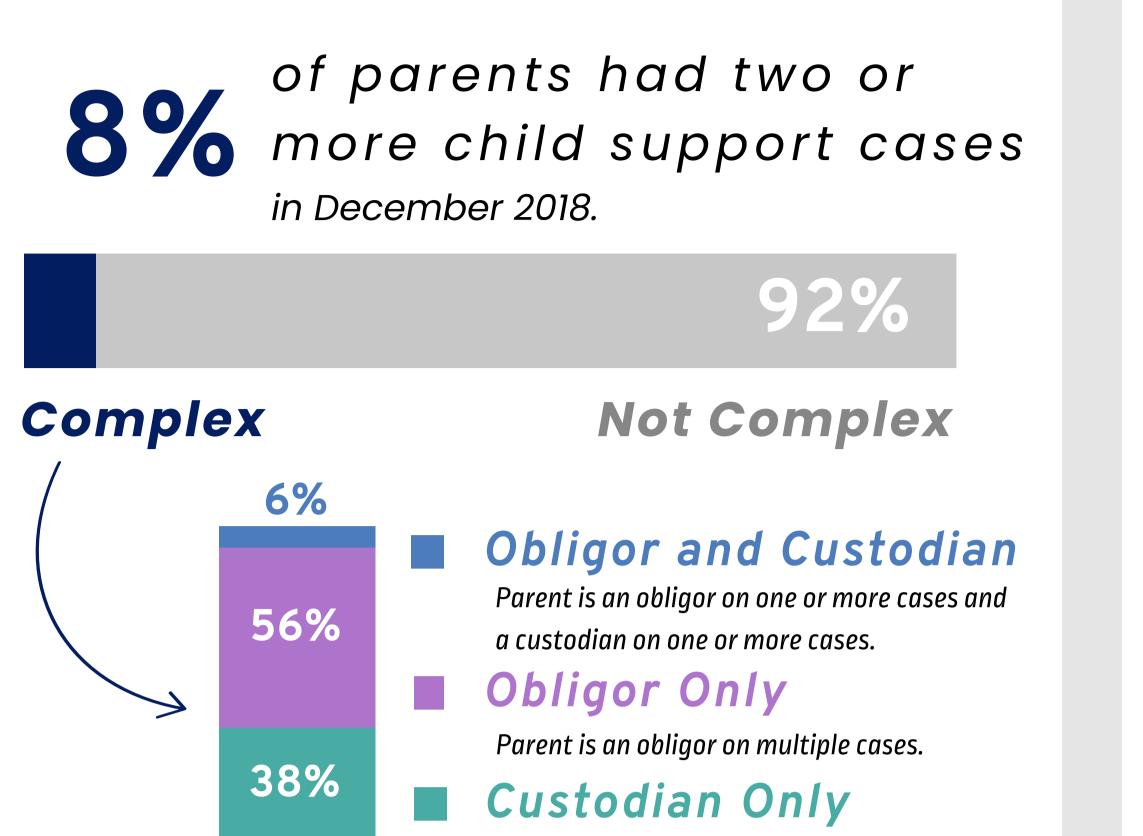
Note: Dorchester County's population of parents with two or more child support cases in the public child support program was 380 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=360). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

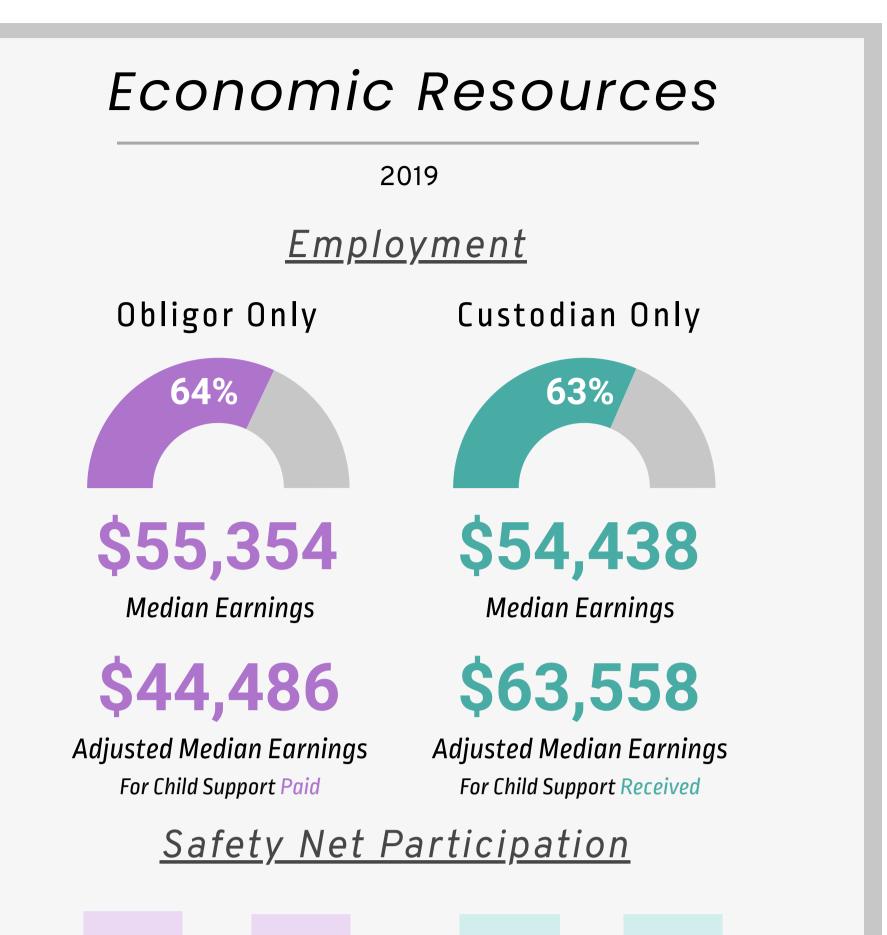
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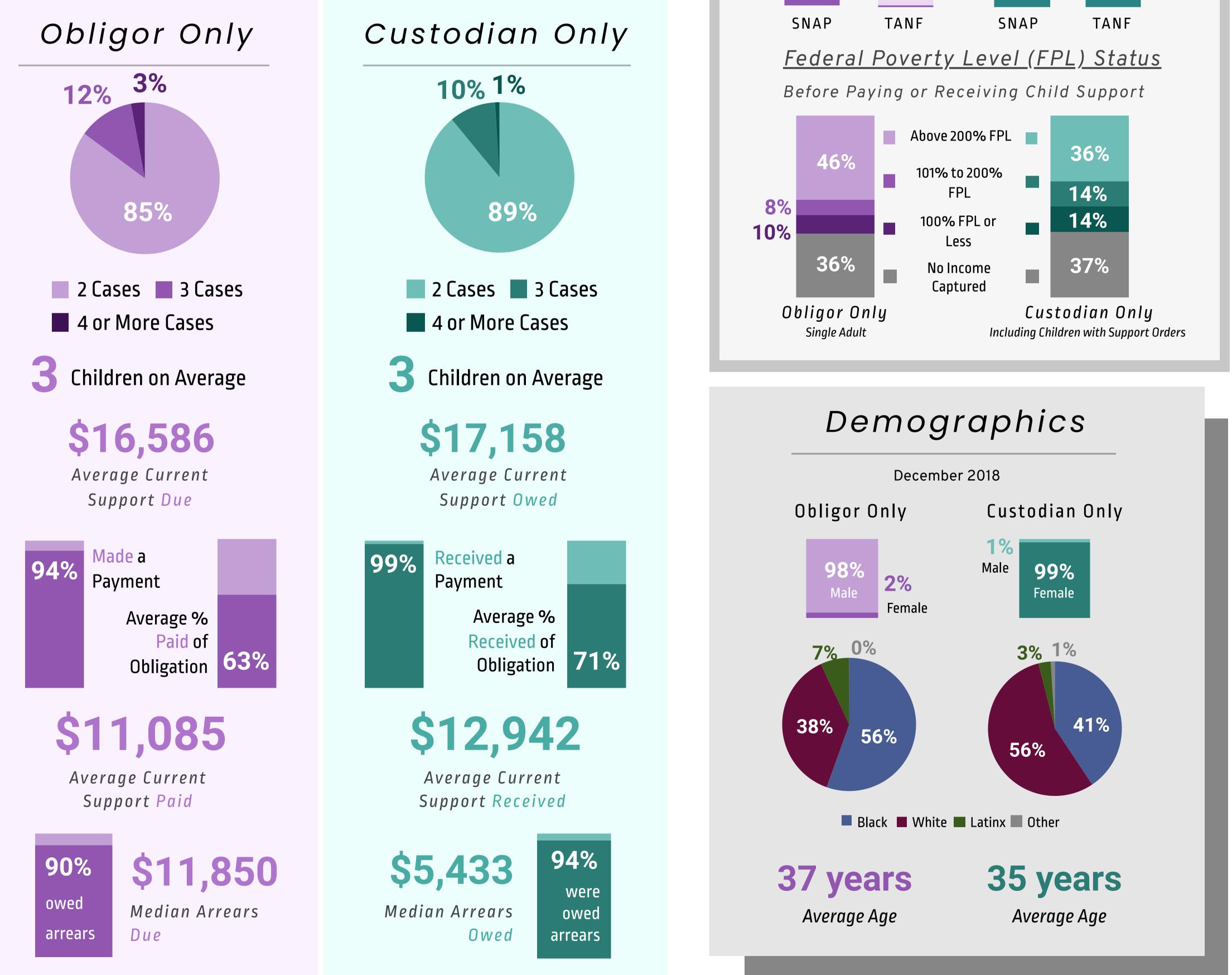
FREDERICK COUNTY

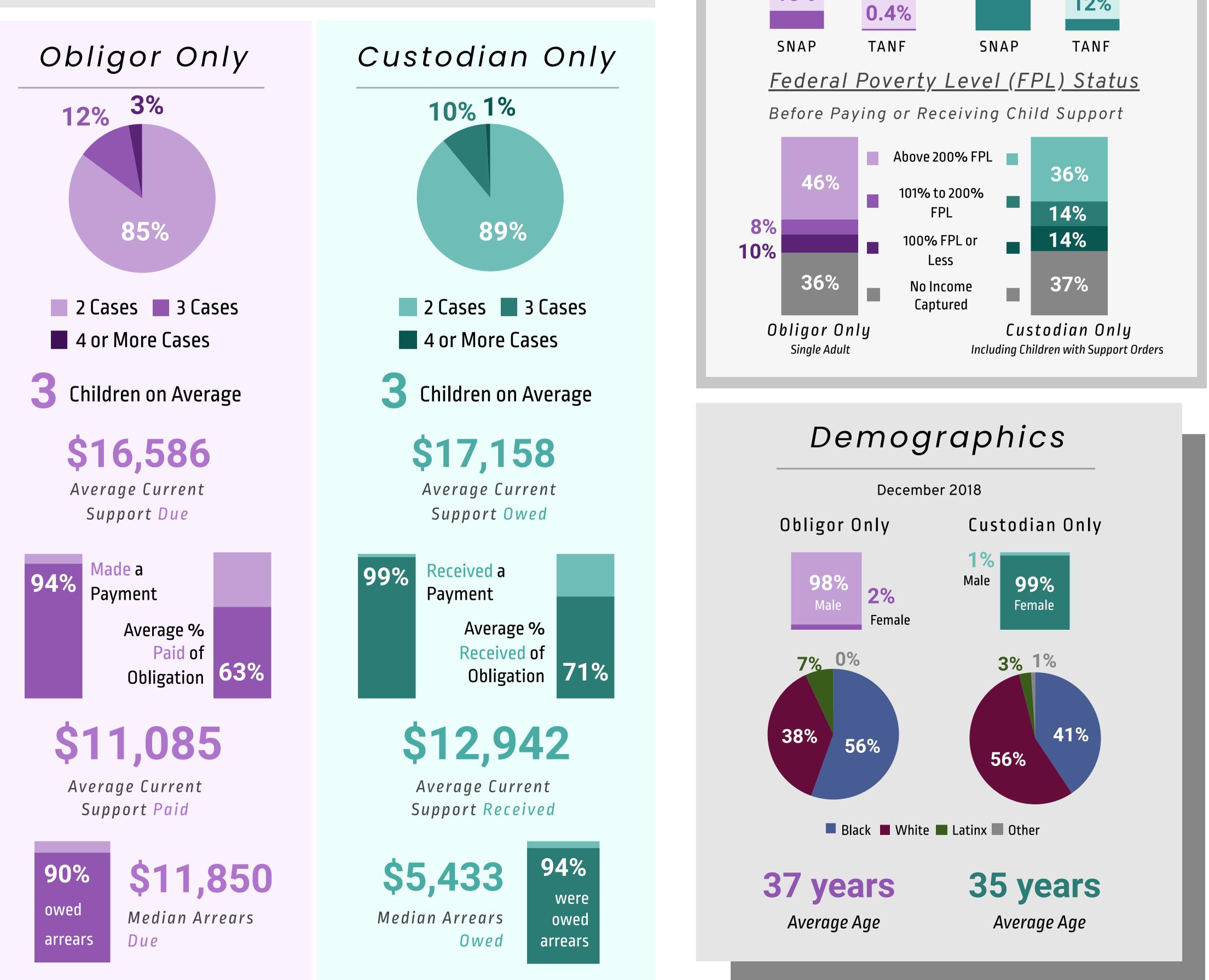
Characteristics of Complex Parents

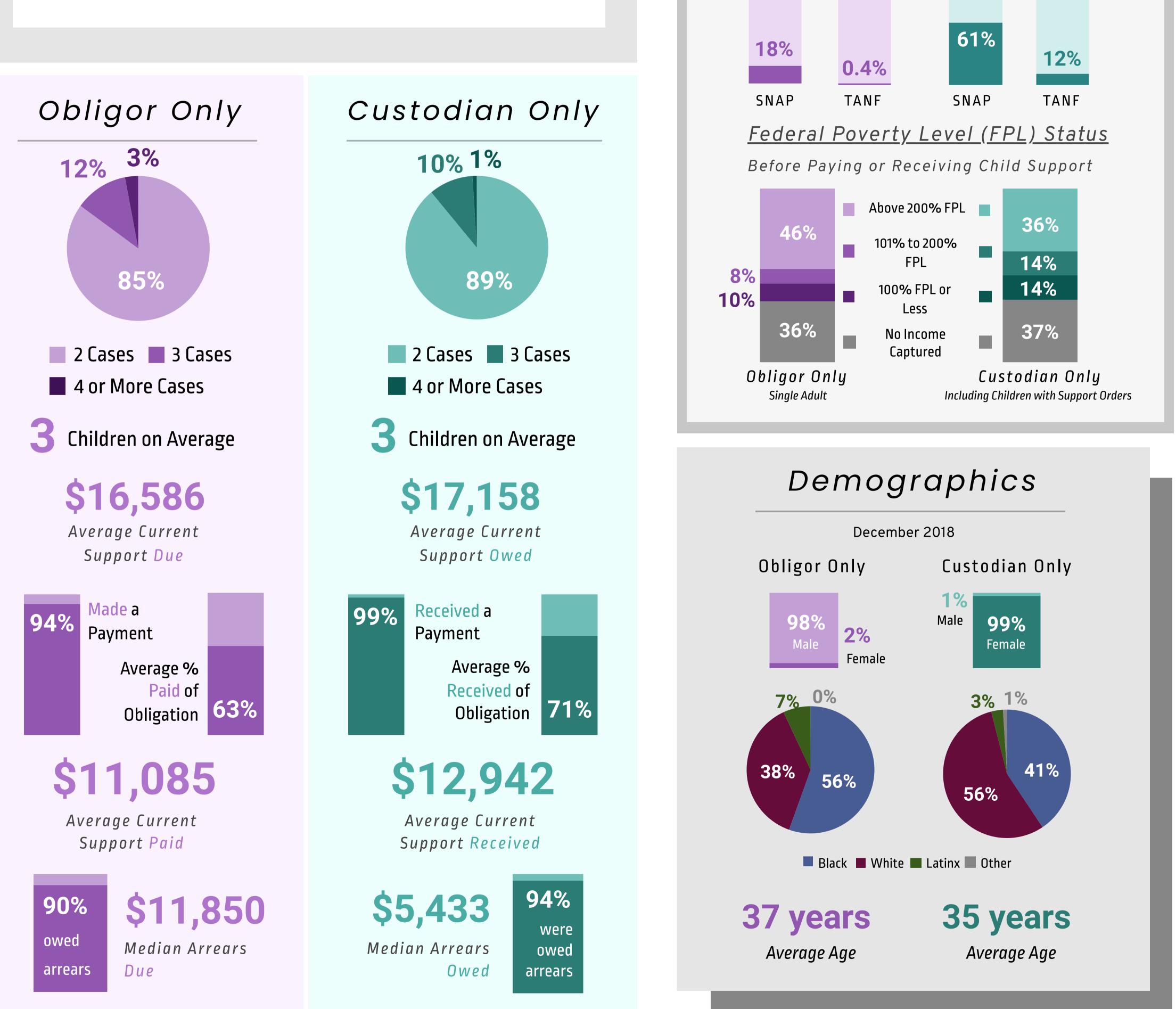




Parent is a custodian on multiple cases.







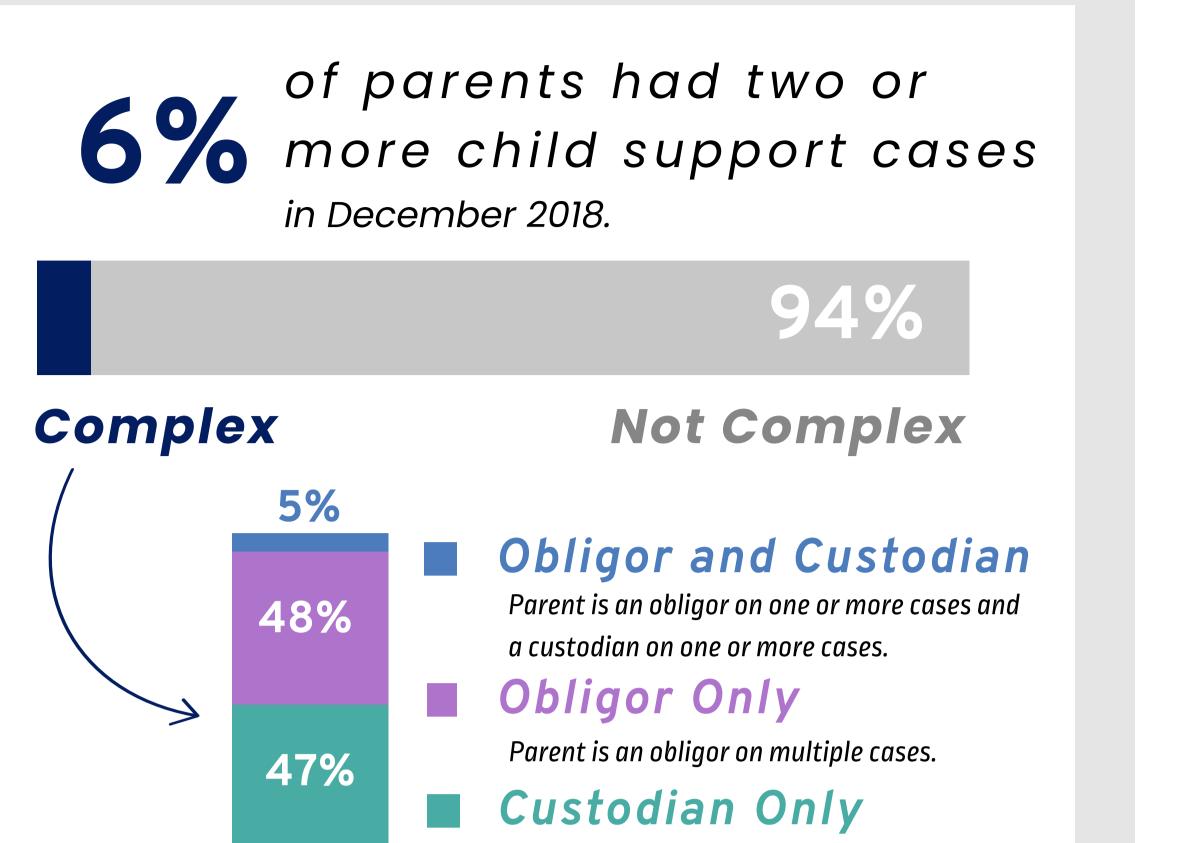
Note: Frederick County's population of parents with two or more child support cases in the public child support program was 498 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=467). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

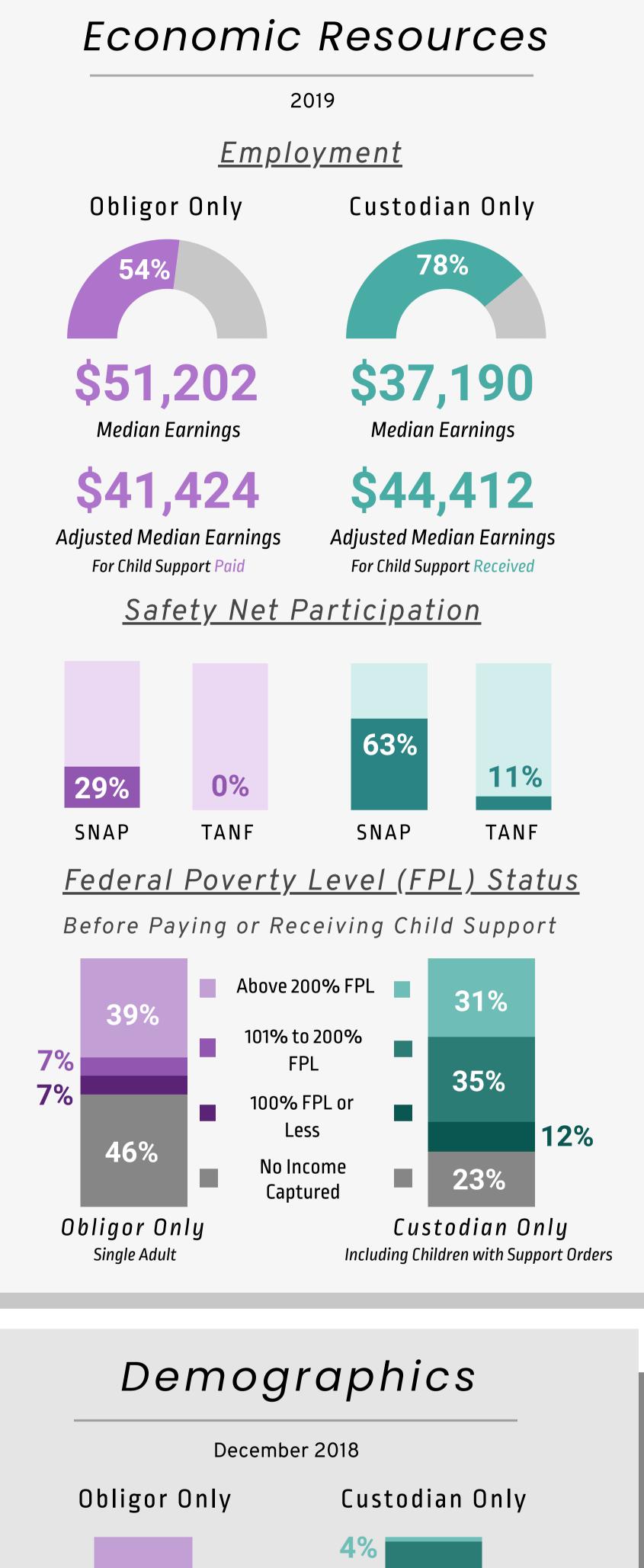
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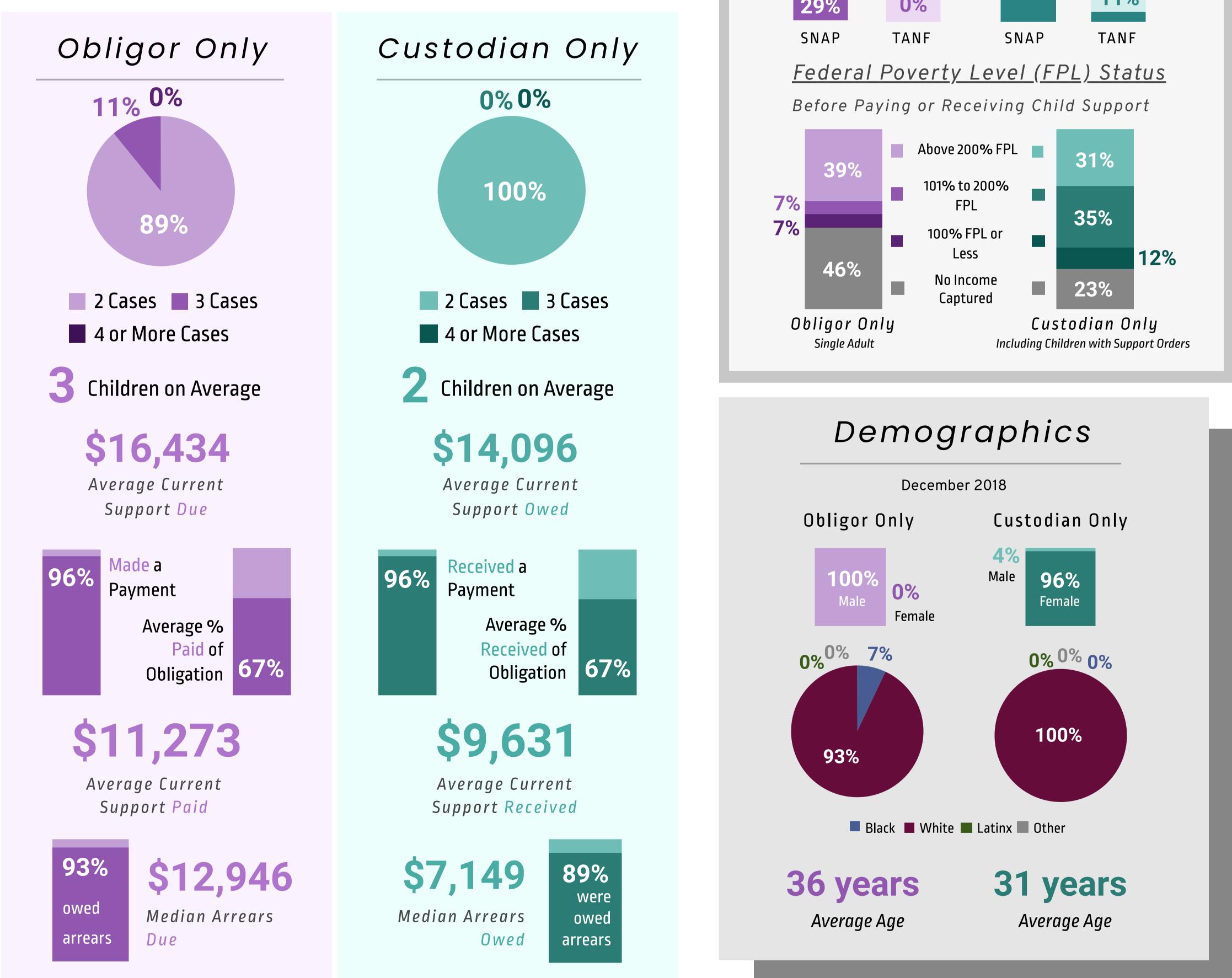
GARRETT COUNTY

Characteristics of Complex Parents





Parent is a custodian on multiple cases.



Note: Garrett County's population of parents with two or more child support cases in the public child support program was 58 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=55). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

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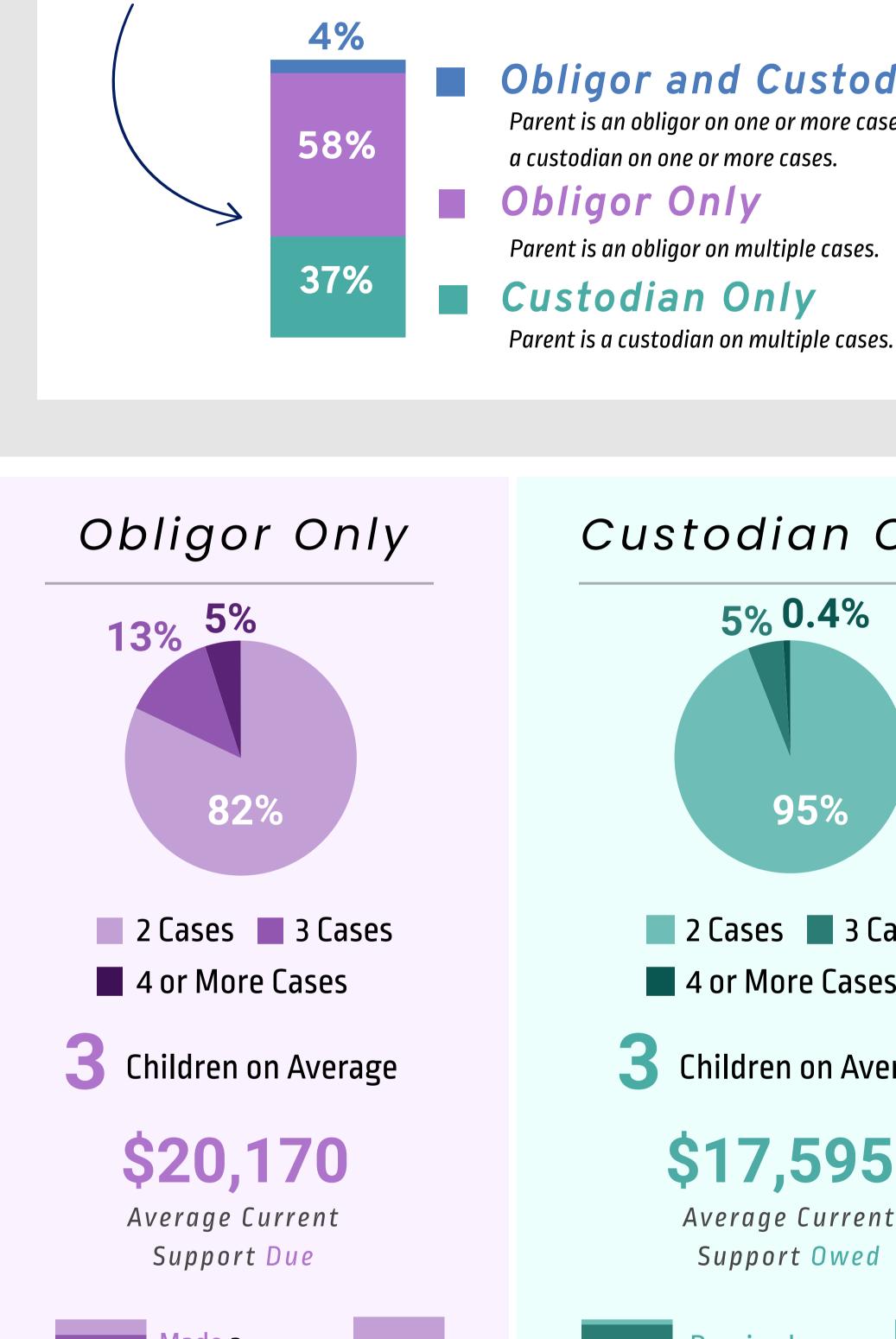


HARFORD COUNTY

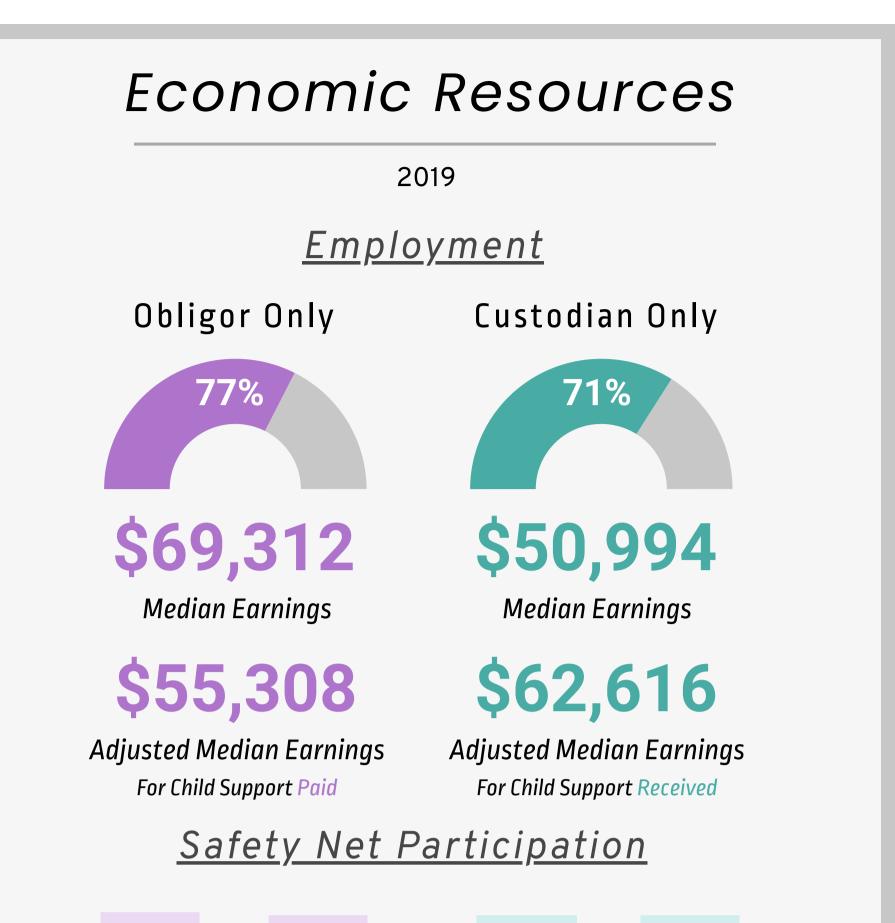
Characteristics of Complex Parents

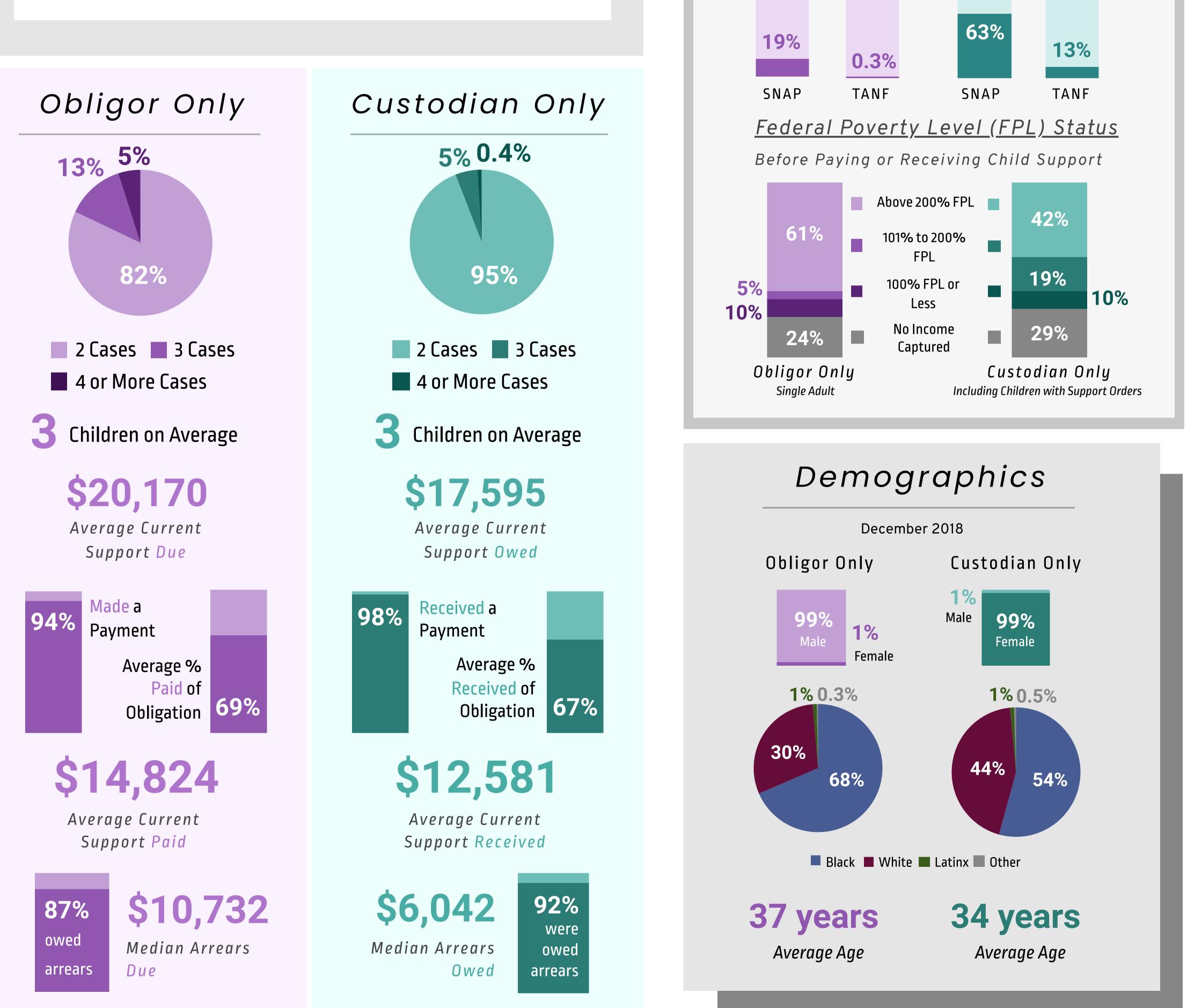


Complex



Obligor and Custodian Parent is an obligor on one or more cases and





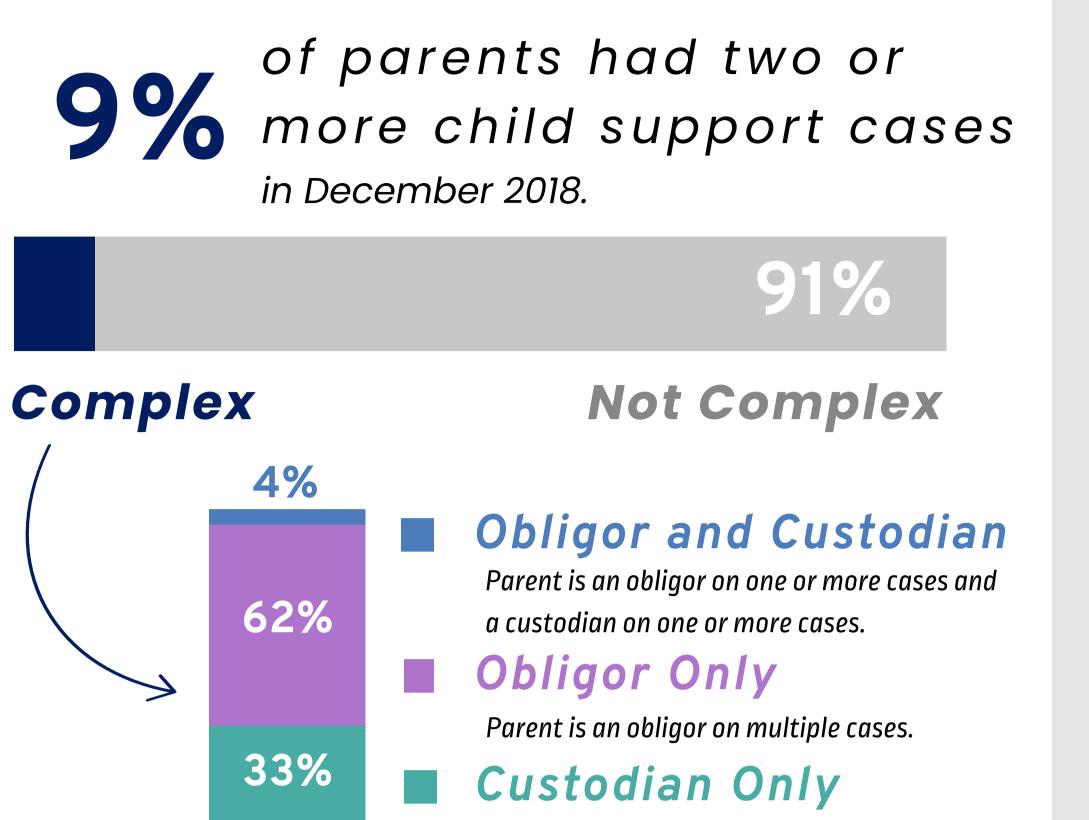
Note: Harford County's population of parents with two or more child support cases in the public child support program was 623 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=596). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

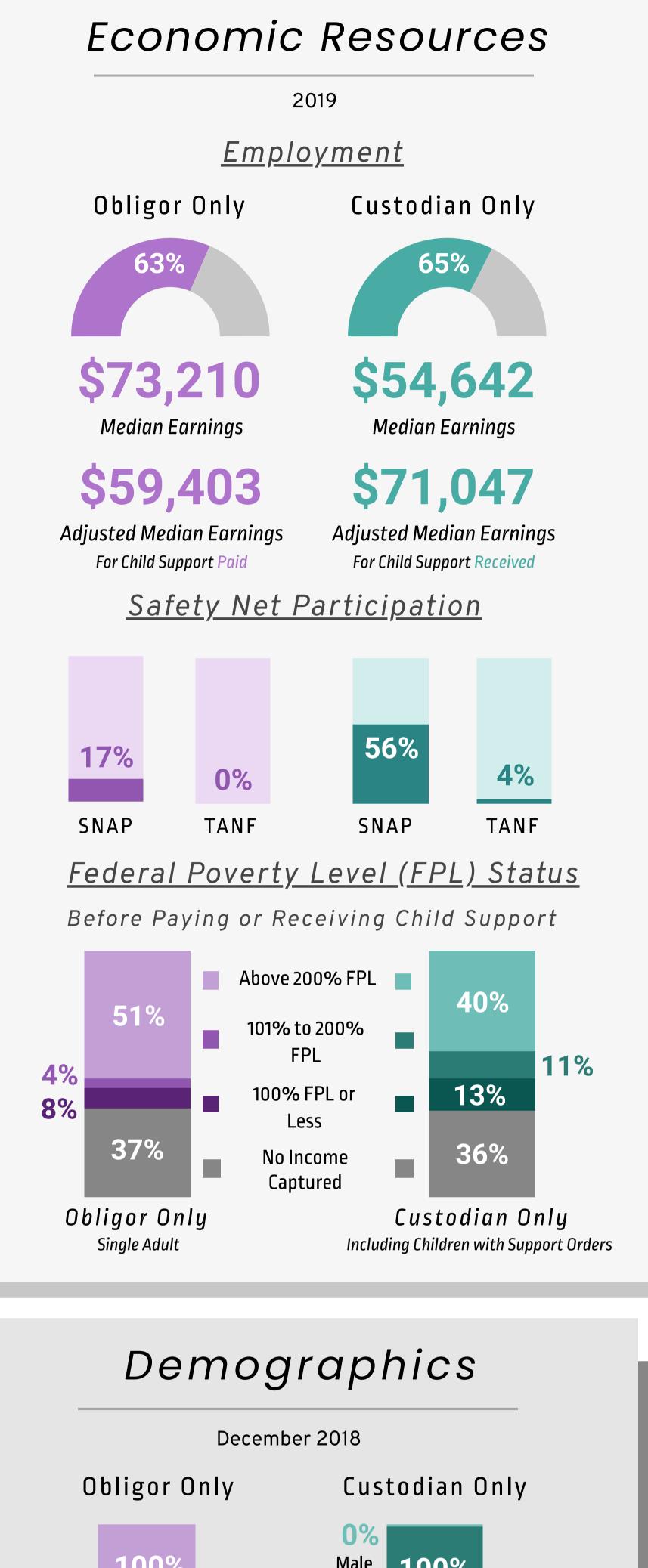
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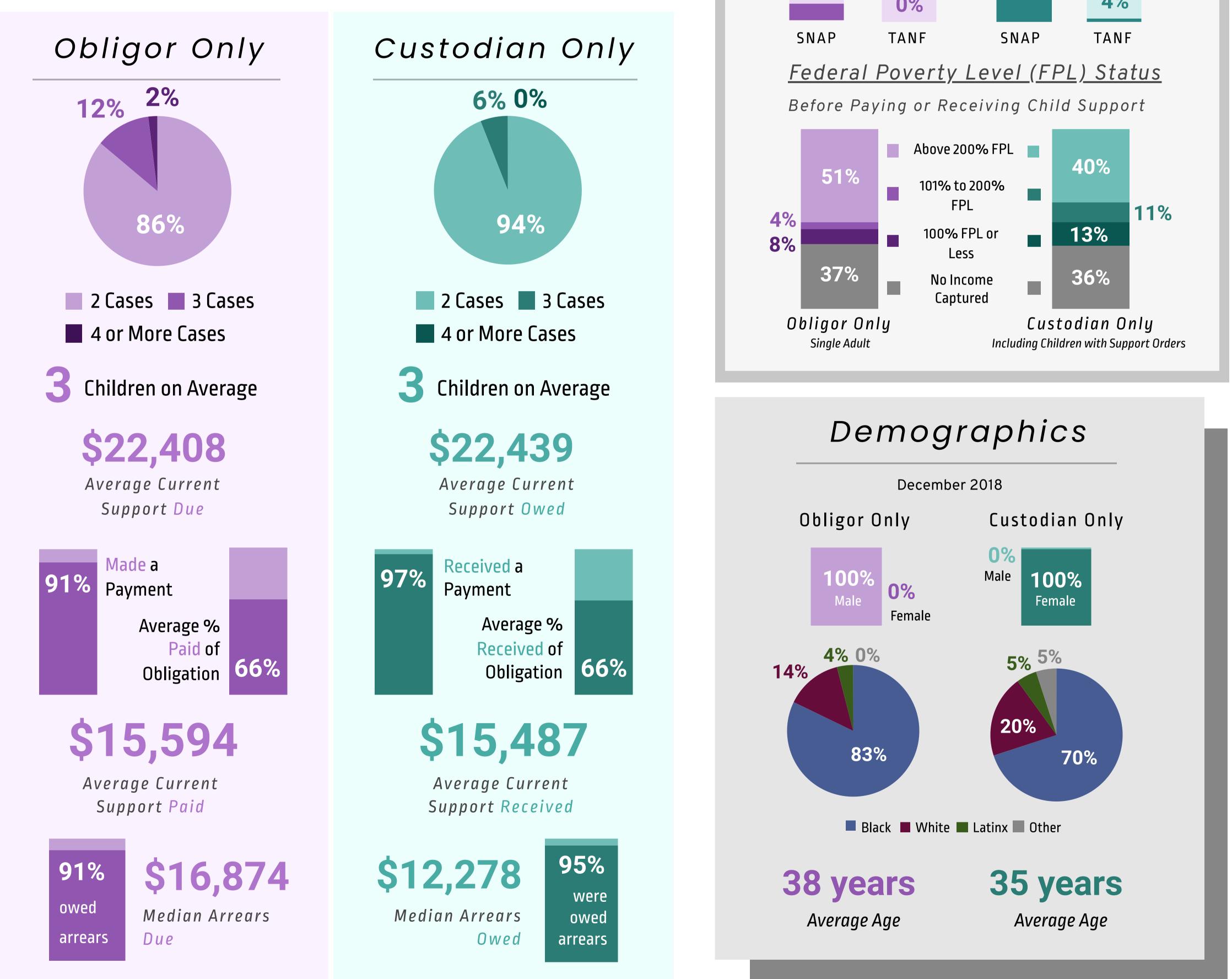
HOWARD COUNTY

Characteristics of Complex Parents





Parent is a custodian on multiple cases.



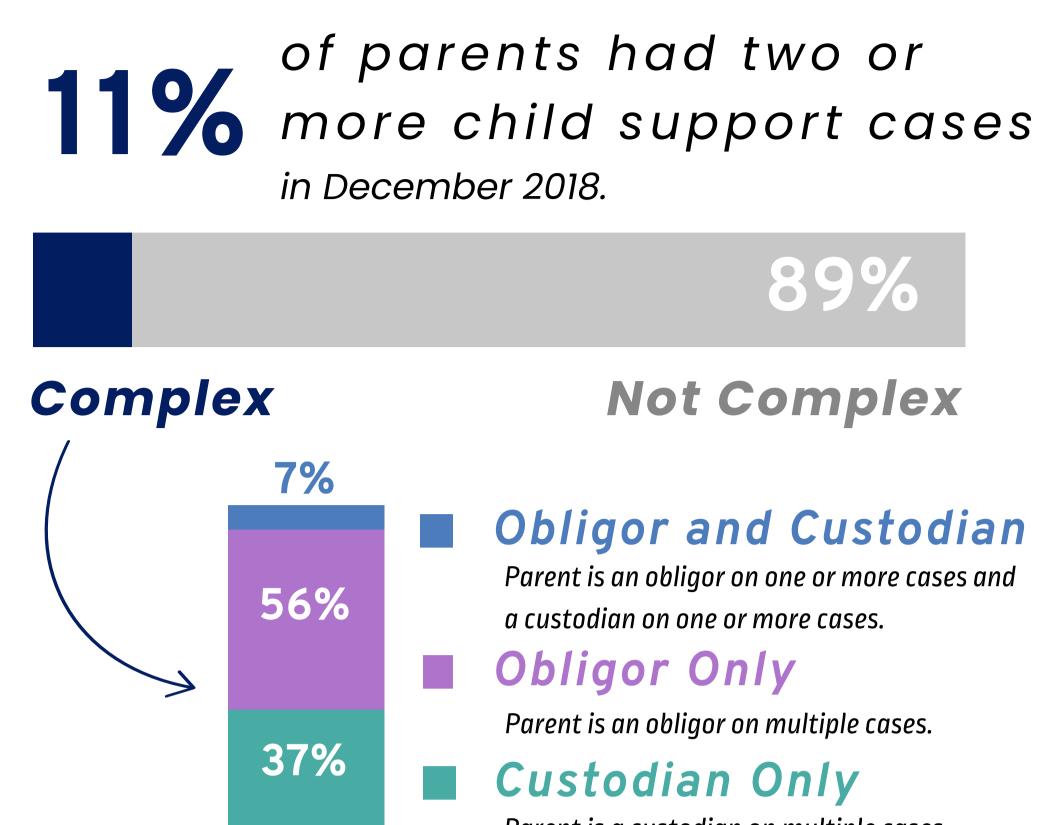
Note: Howard County's population of parents with two or more child support cases in the public child support program was 476 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=456). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

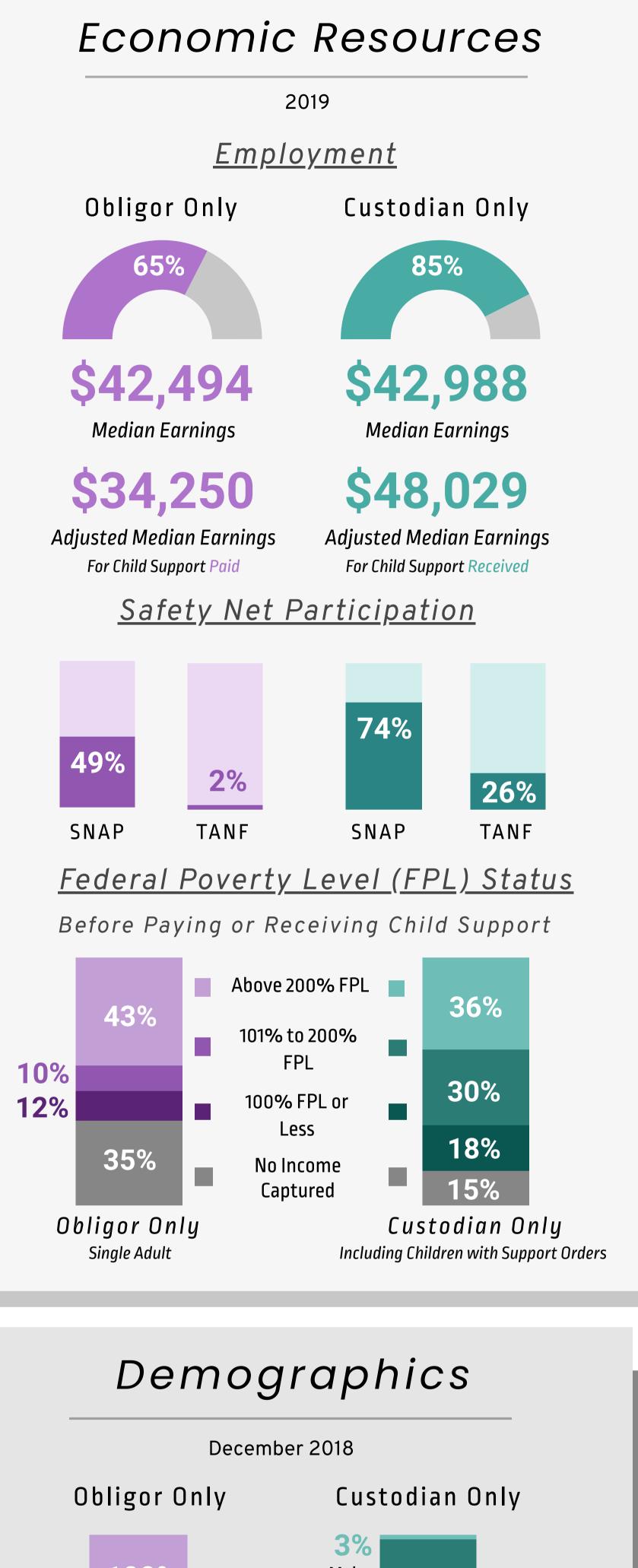
For more information, please contact Letitia Logan Passarella:



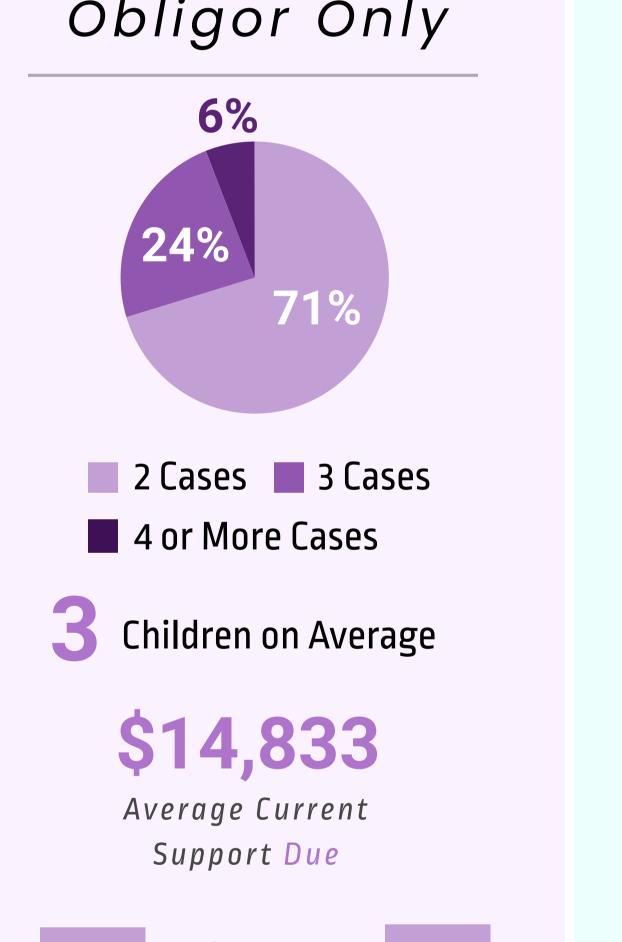
KENT COUNTY

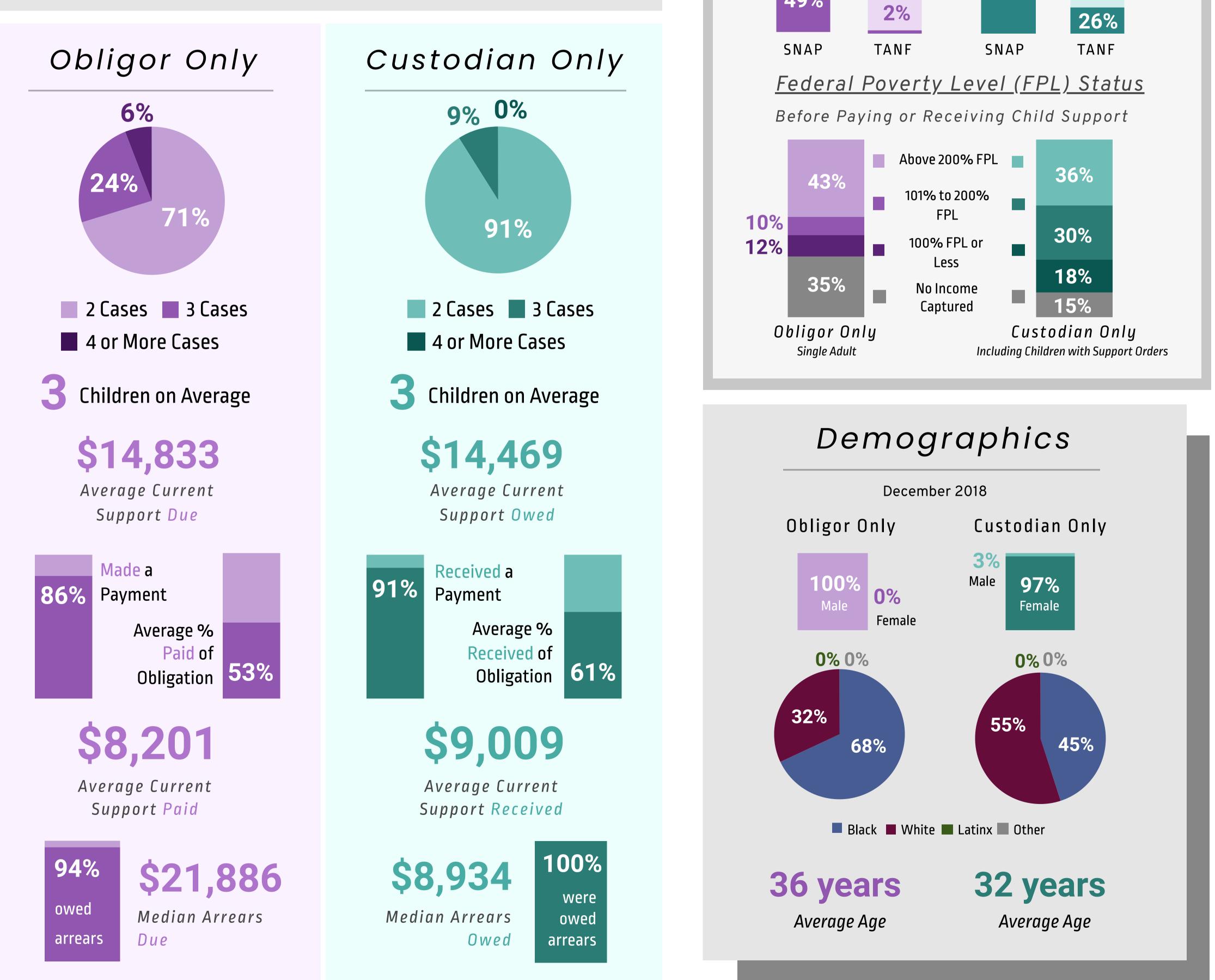
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





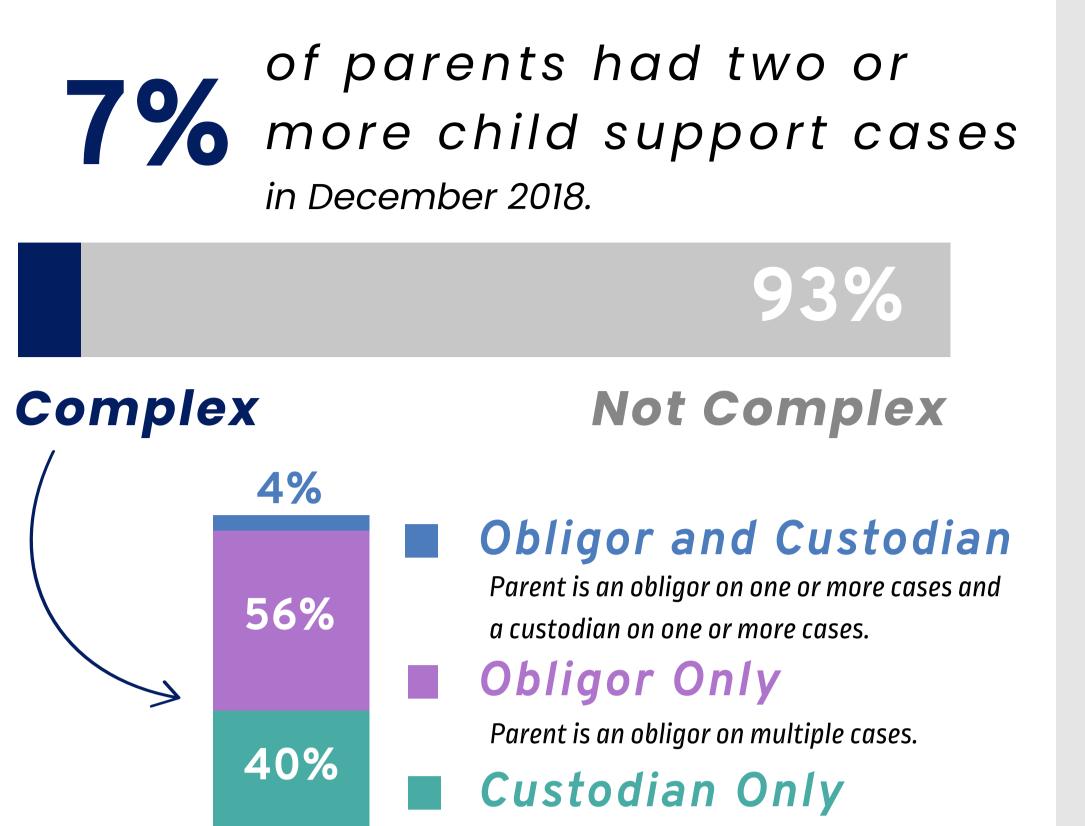
Note: Kent County's population of parents with two or more child support cases in the public child support program was 91 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=85). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

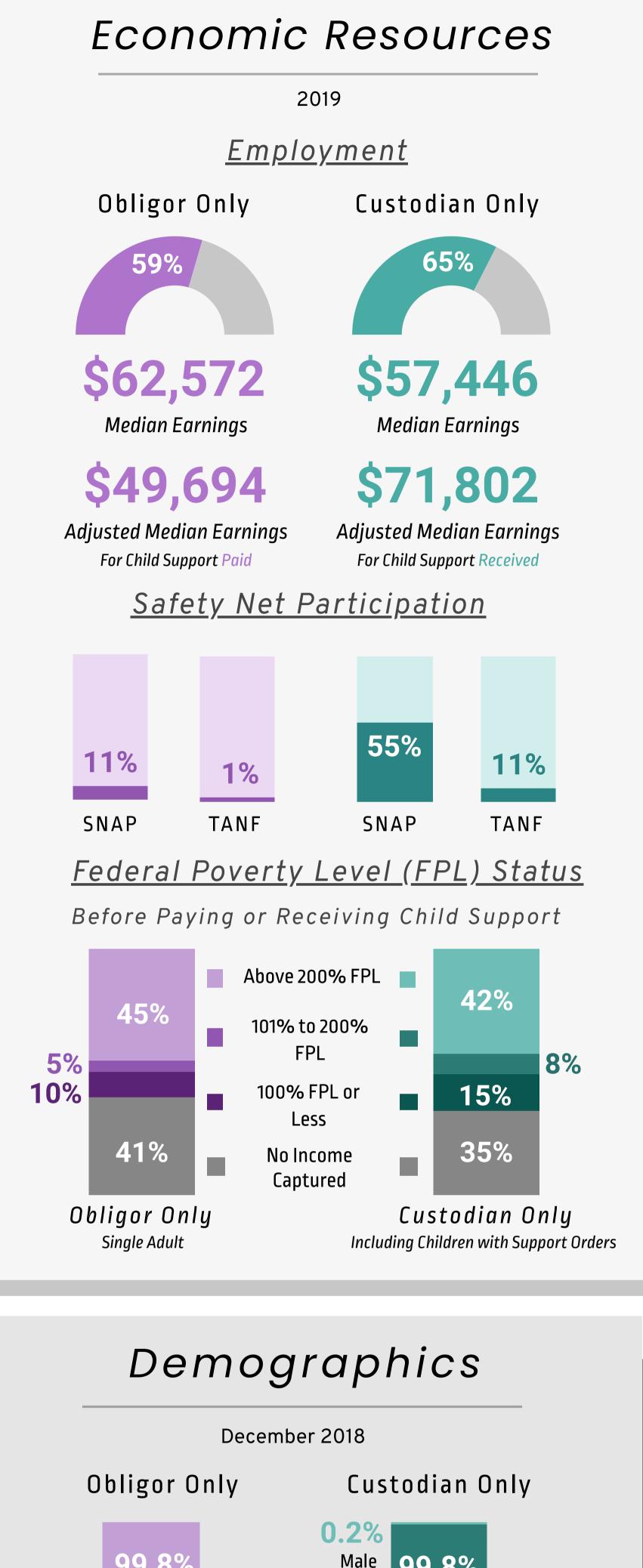
For more information, please contact Letitia Logan Passarella:



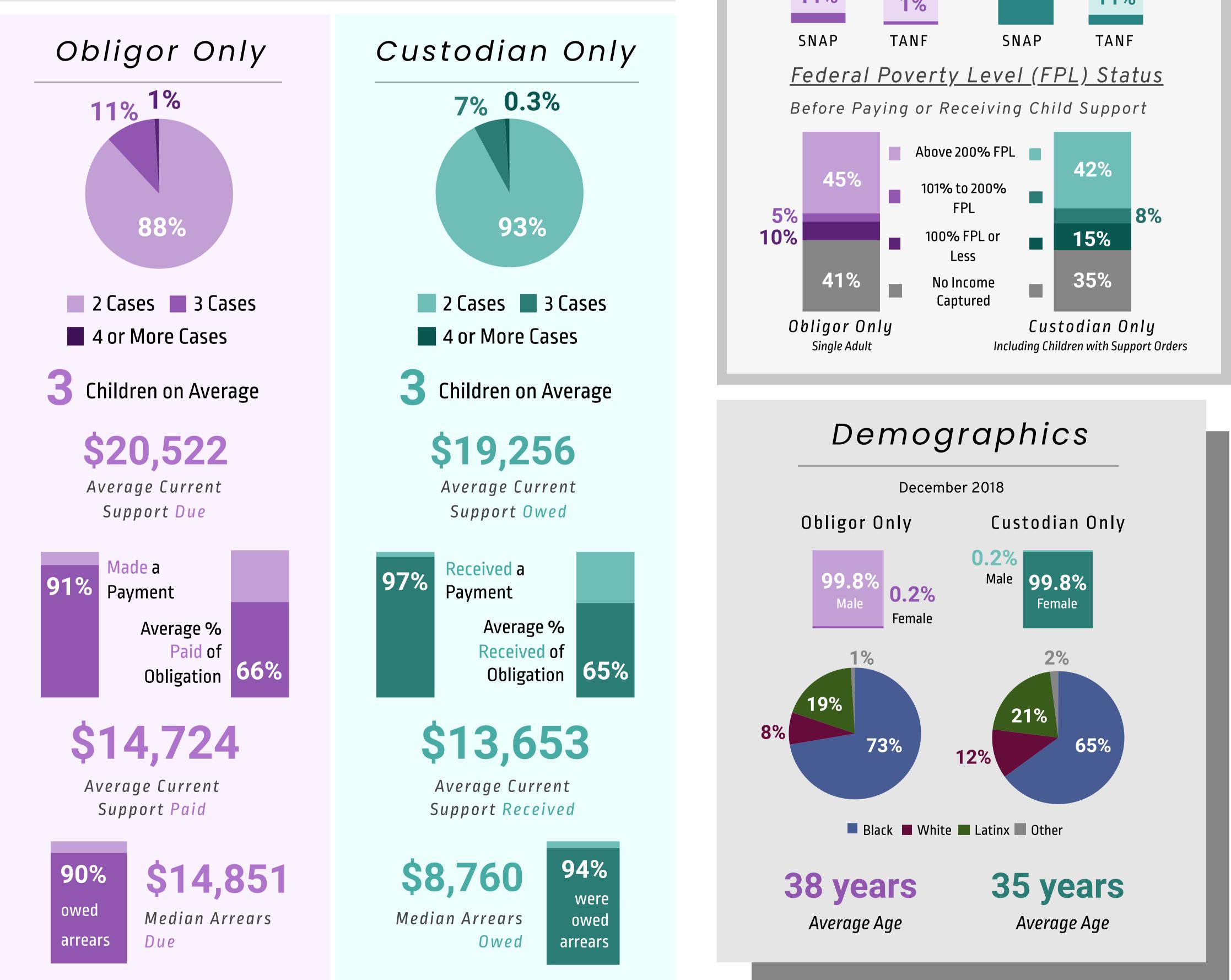
MONTGOMERY COUNTY

Characteristics of Complex Parents





Parent is a custodian on multiple cases.



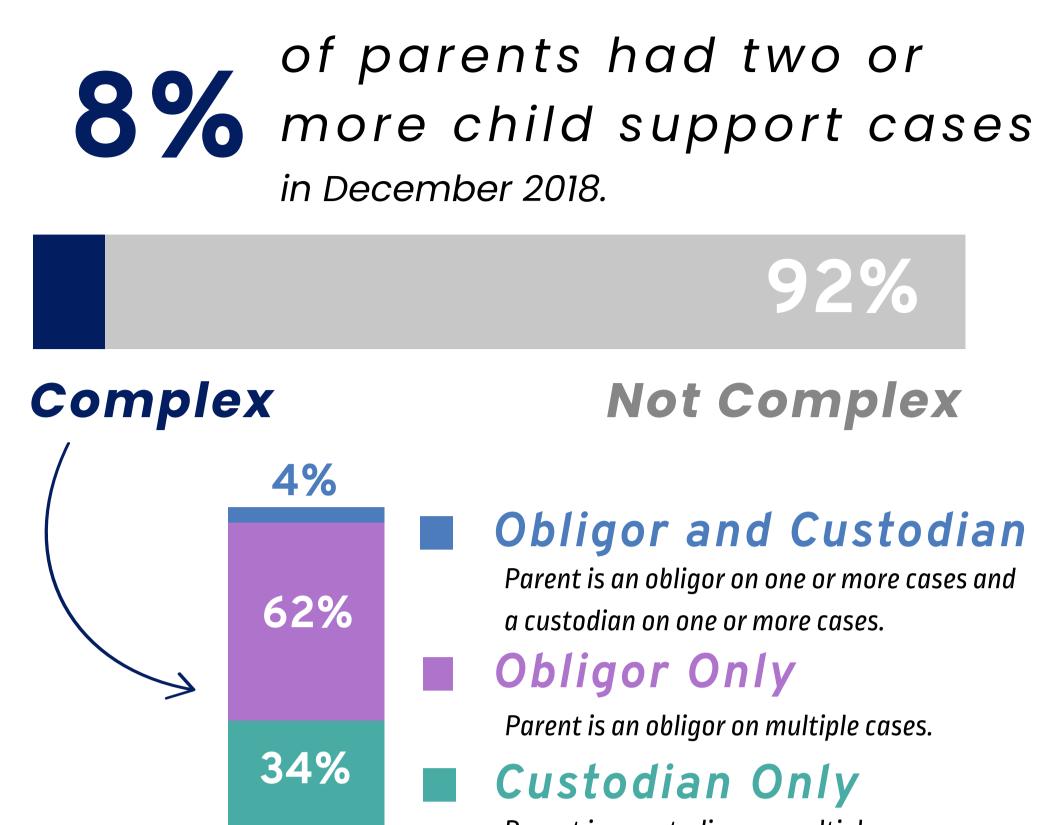
Note: Montgomery County's population of parents with two or more child support cases in the public child support program was 1,561 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=1,493). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

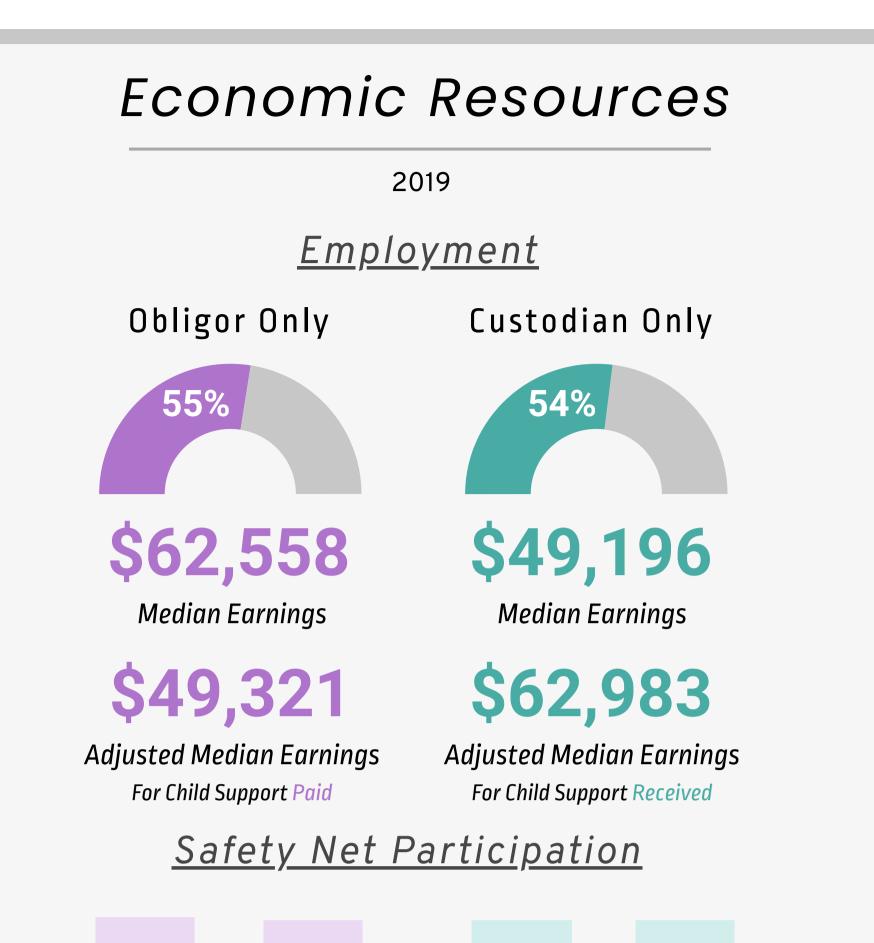
For more information, please contact Letitia Logan Passarella:



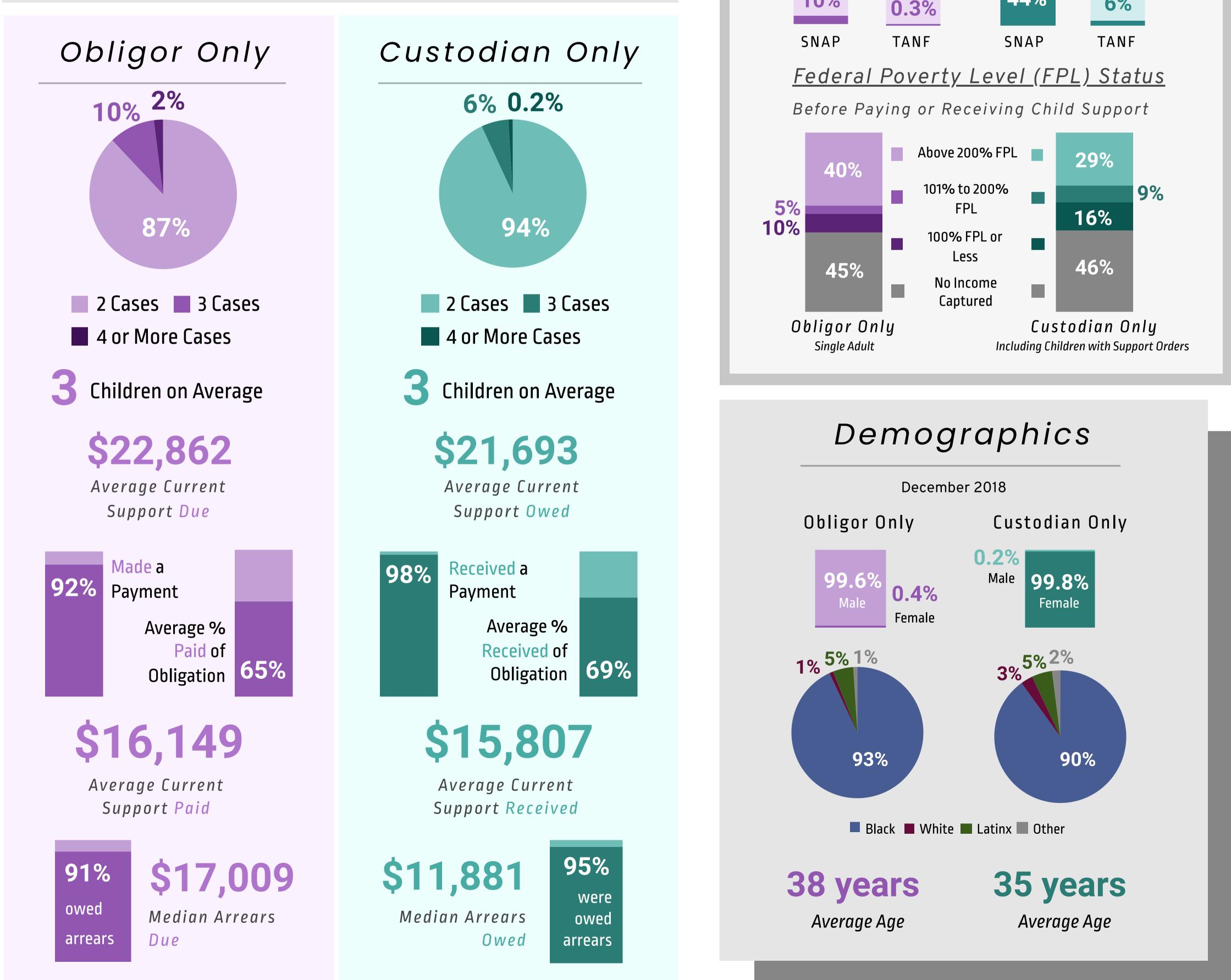
PRINCE GEORGE'S COUNTY

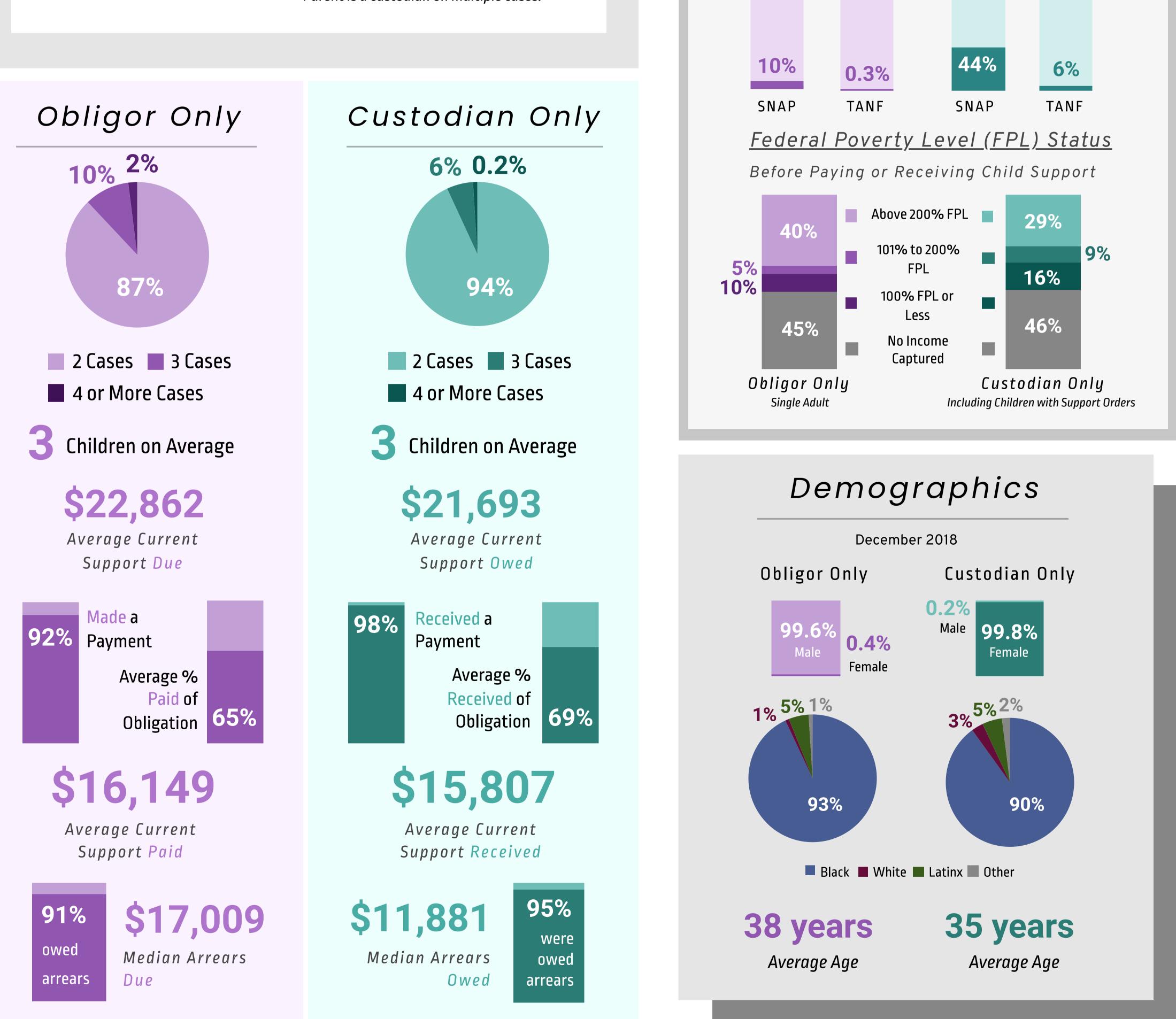
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





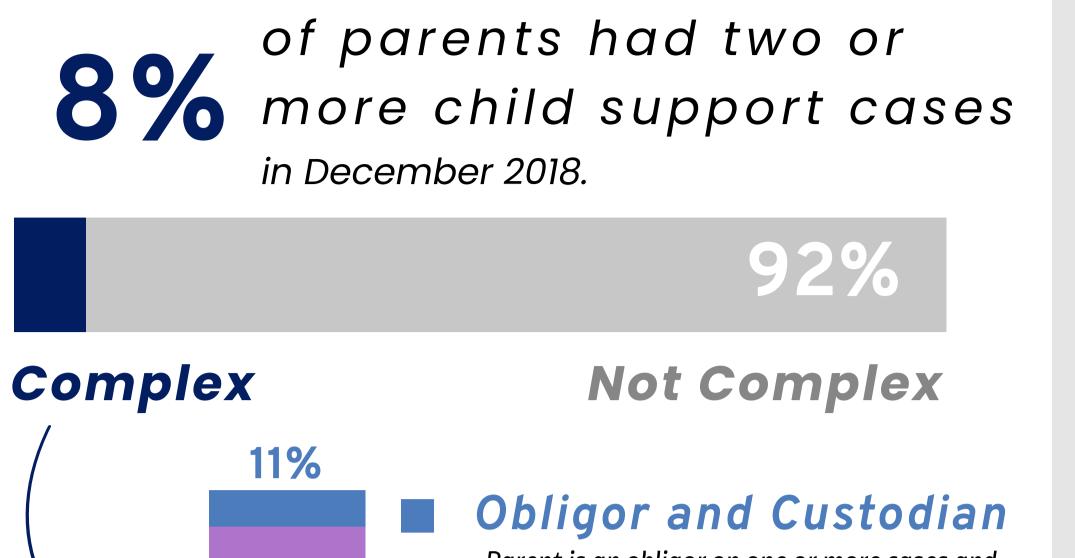
Note: Prince George's County's population of parents with two or more child support cases in the public child support program was 3,107 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=2,984). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

For more information, please contact Letitia Logan Passarella:



QUEEN ANNE'S COUNTY

Characteristics of Complex Parents



56%

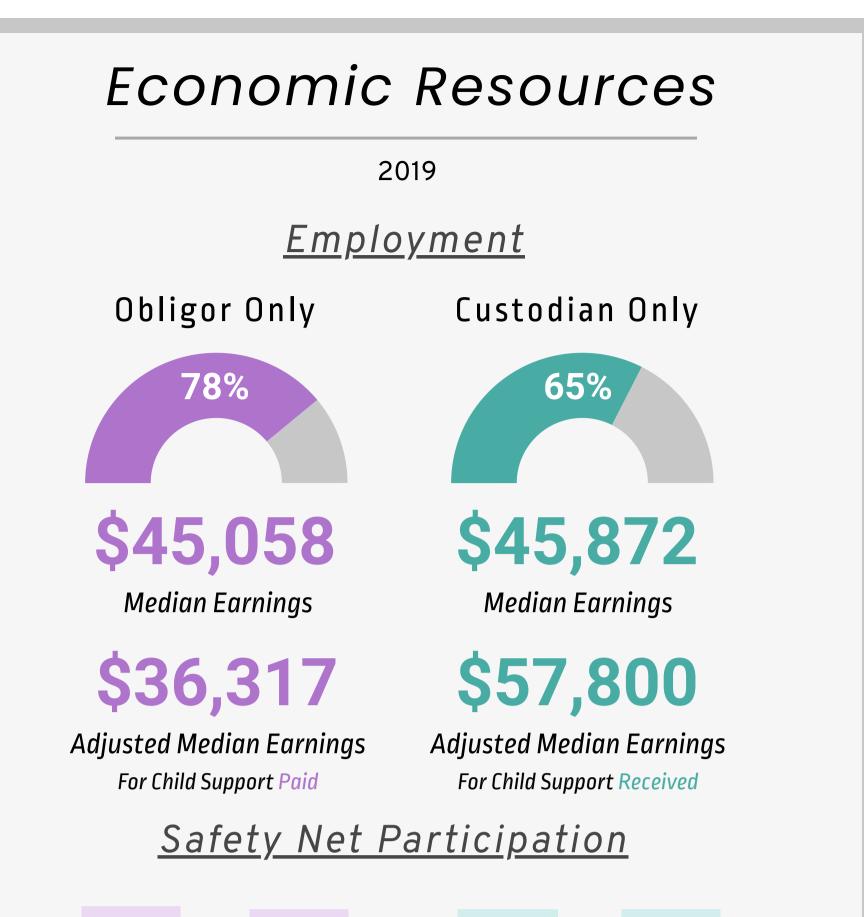
33%

Parent is an obligor on one or more cases and a custodian on one or more cases.

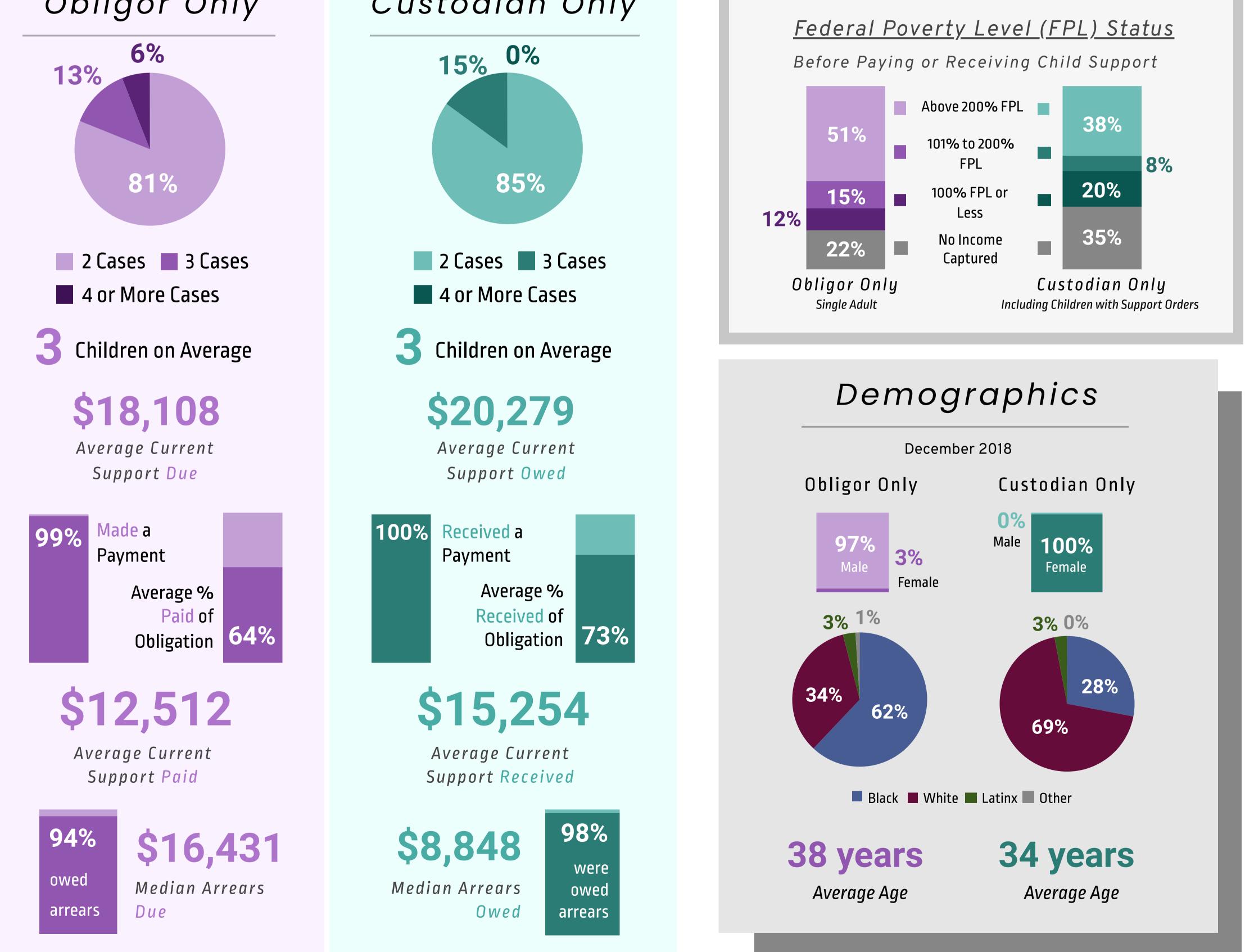
Obligor Only

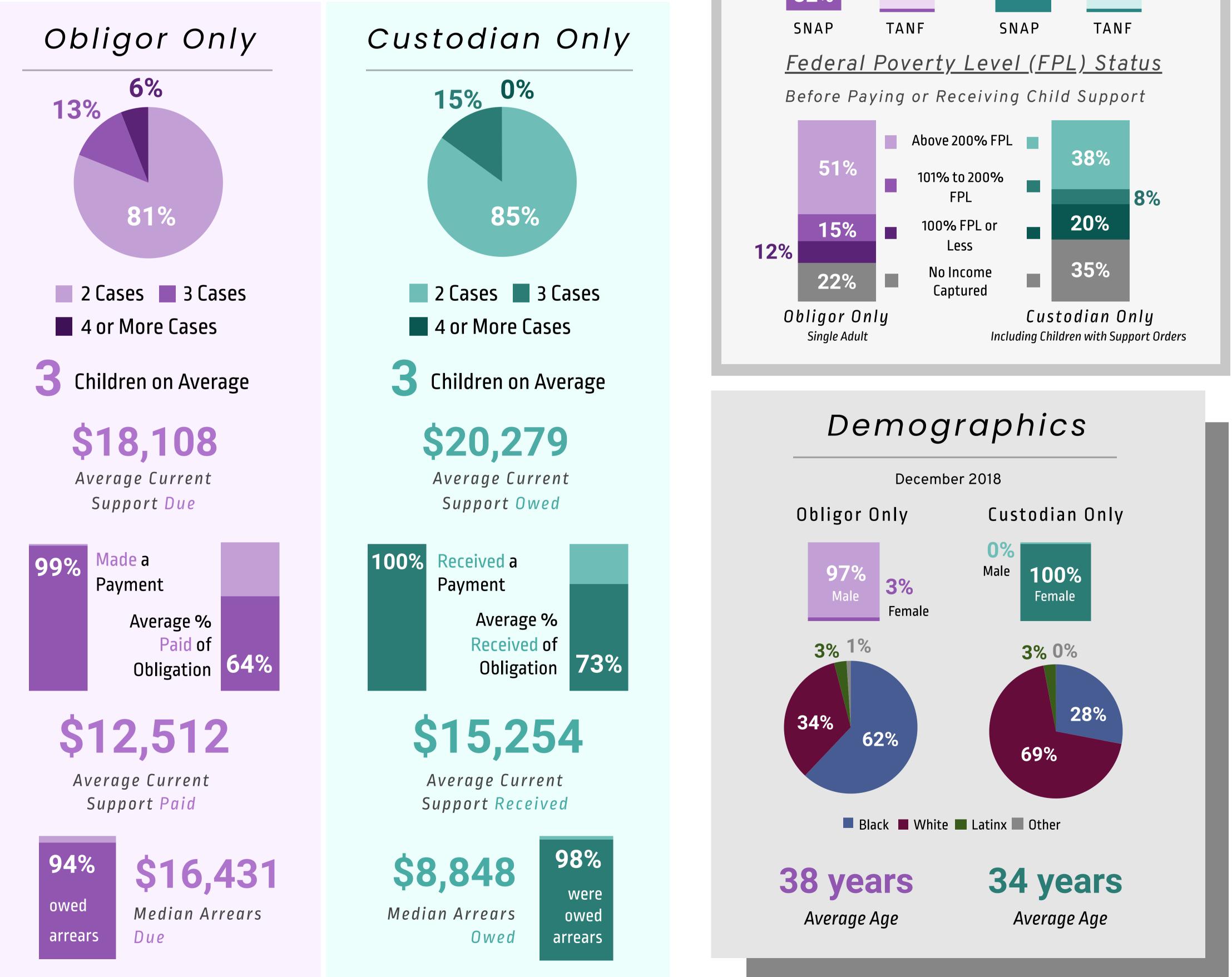
Parent is an obligor on multiple cases.

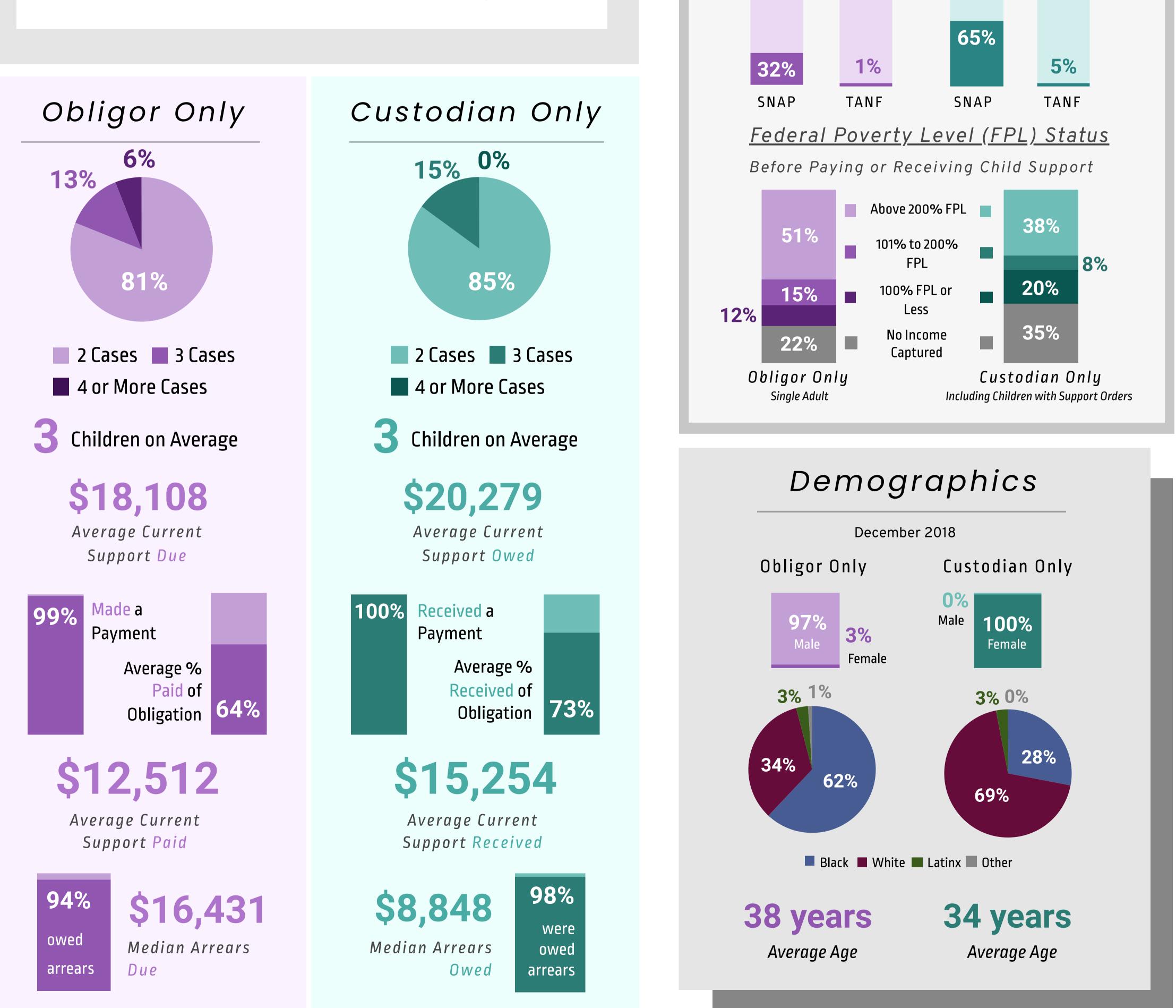
Custodian Only



Parent is a custodian on multiple cases.







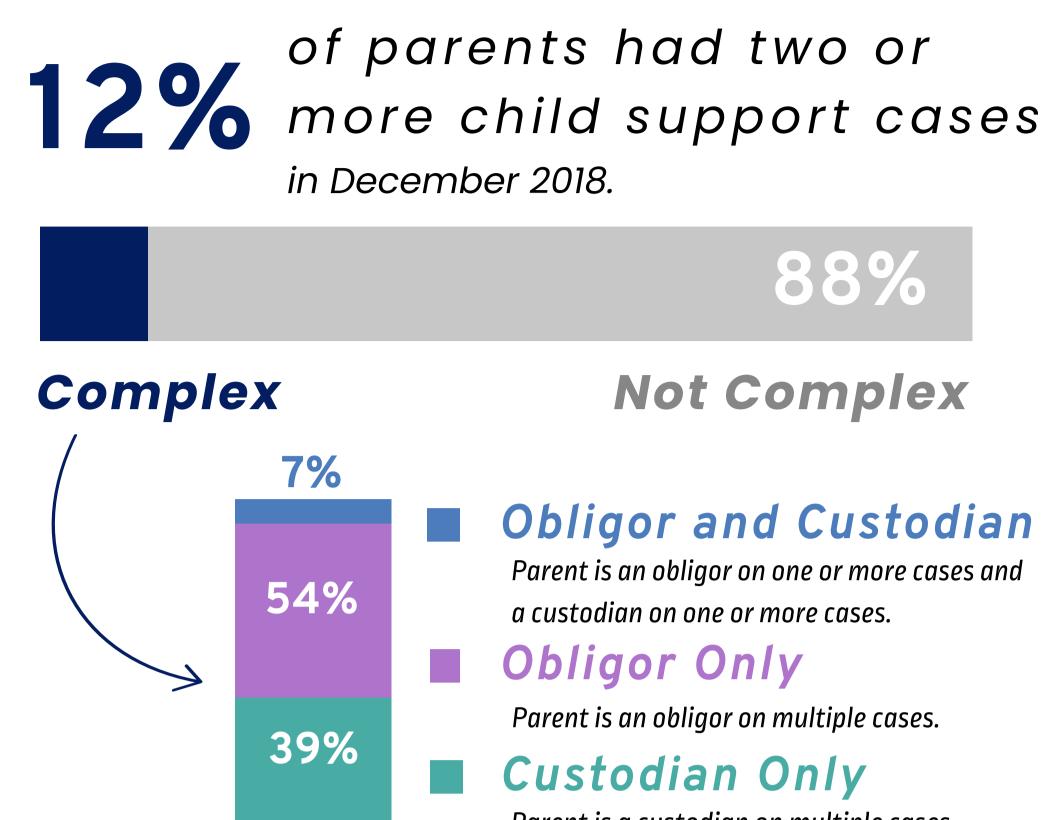
Note: Queen Anne's County's population of parents with two or more child support cases in the public child support program was 121 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=108). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

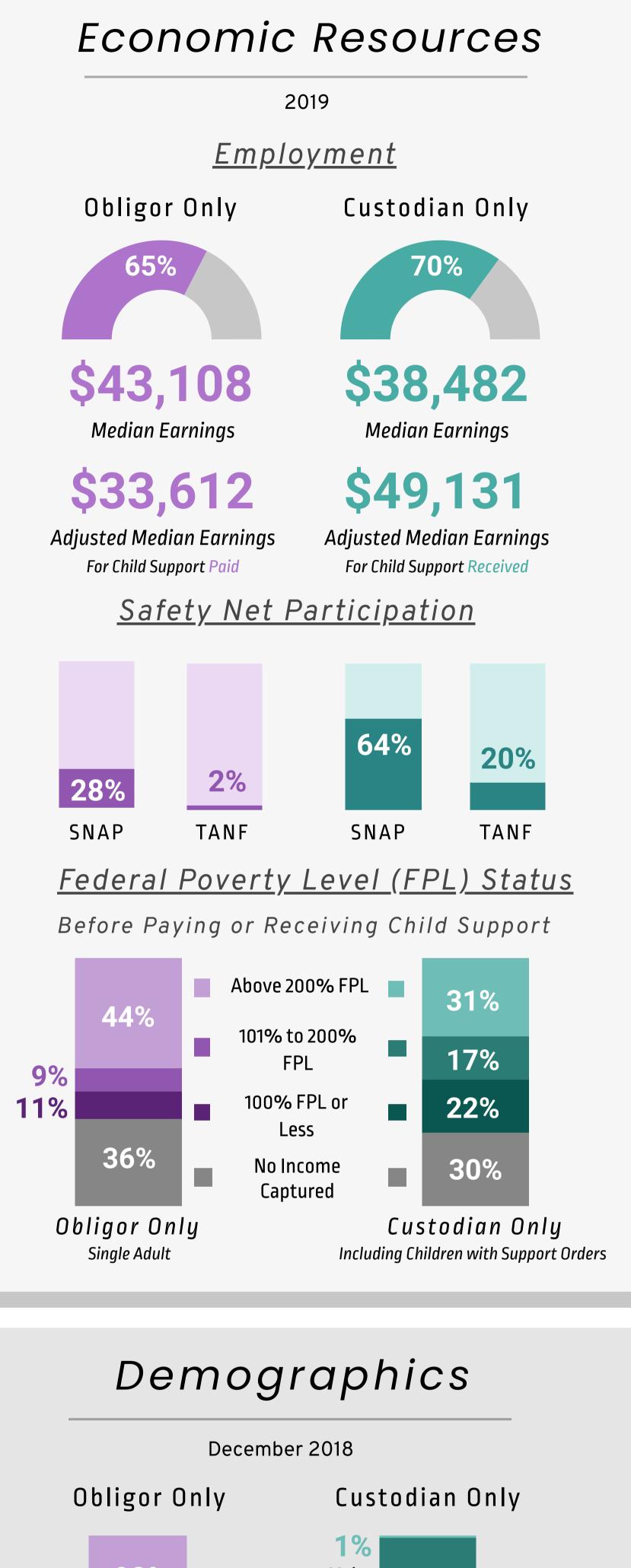
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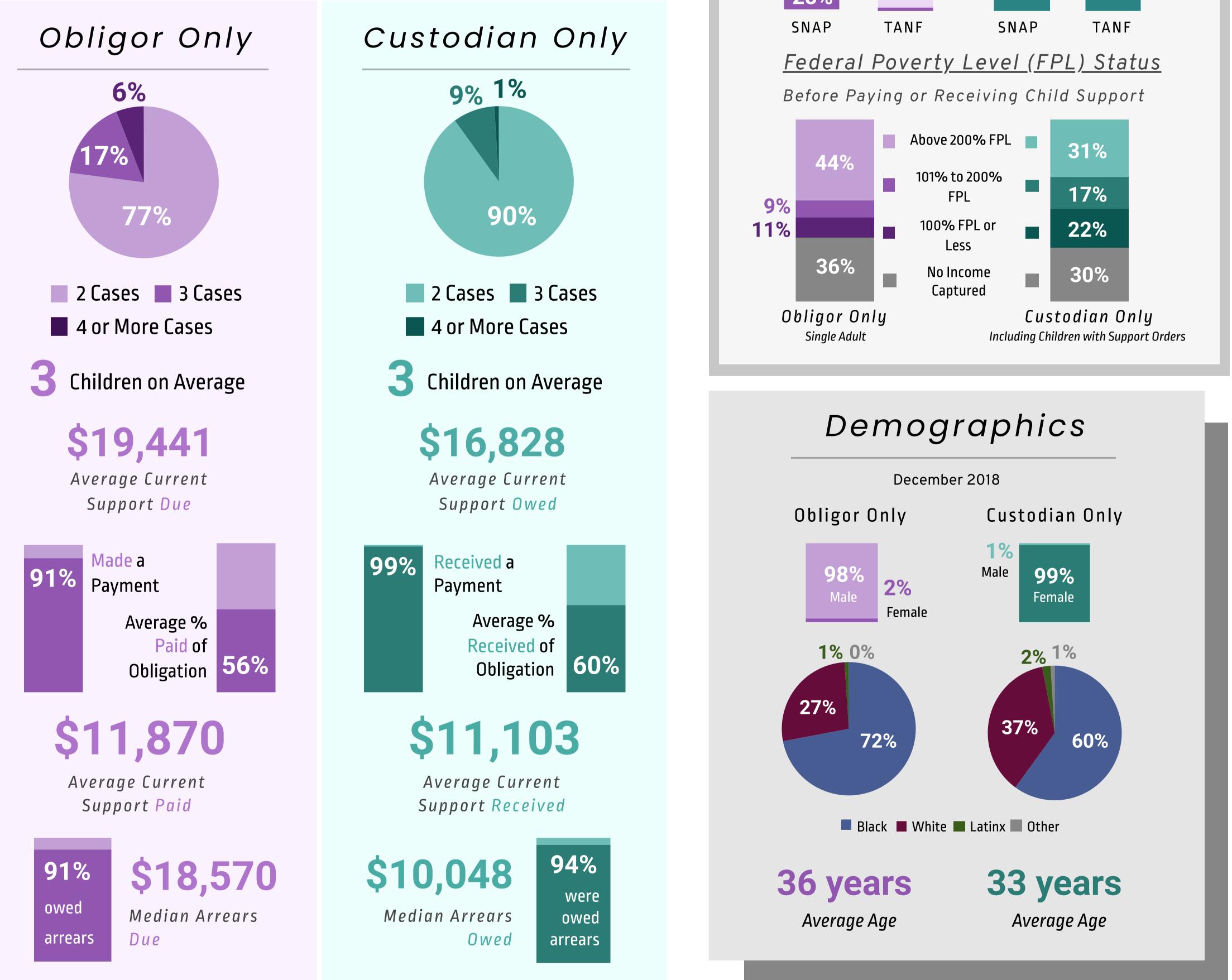
ST. MARY'S COUNTY

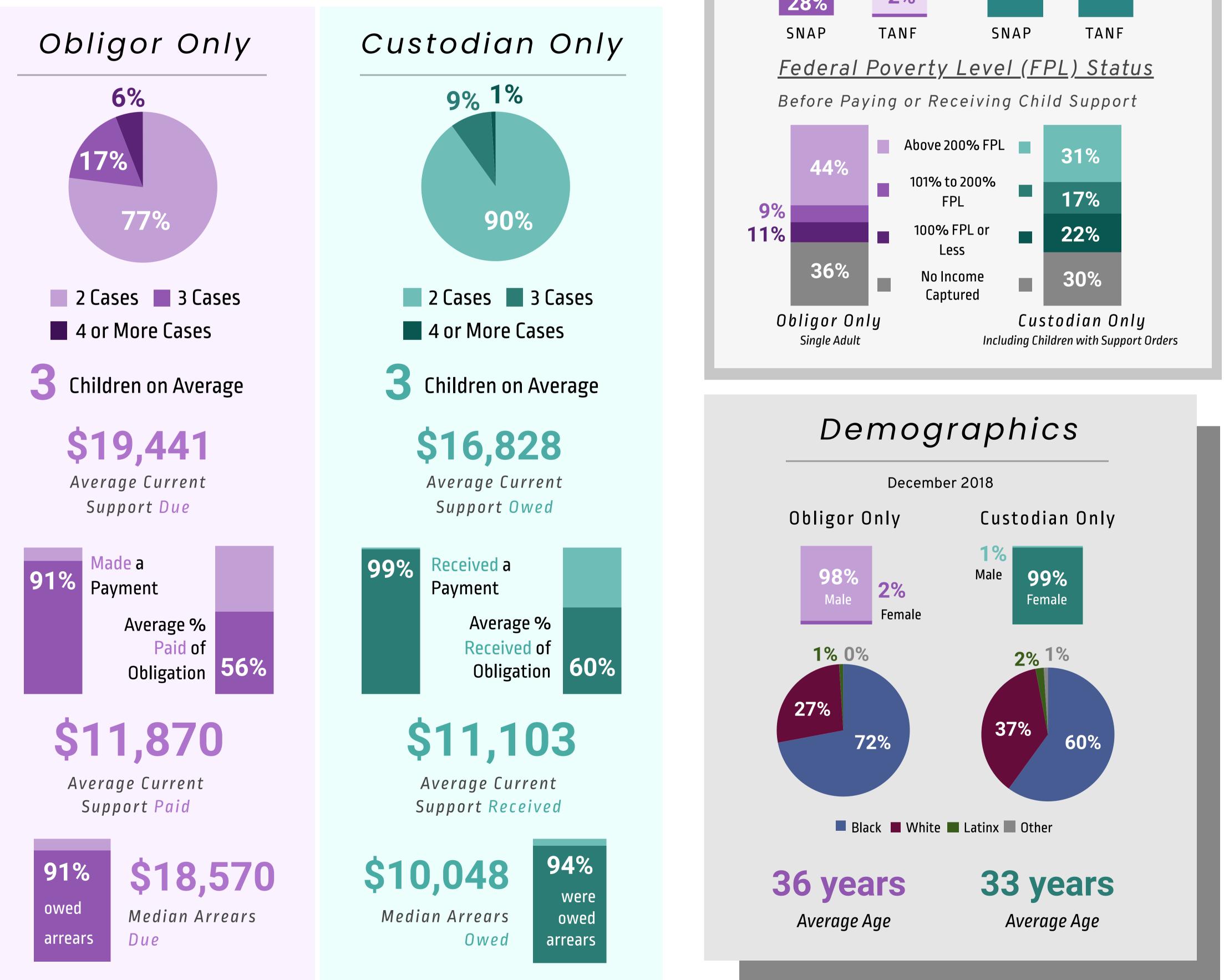
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





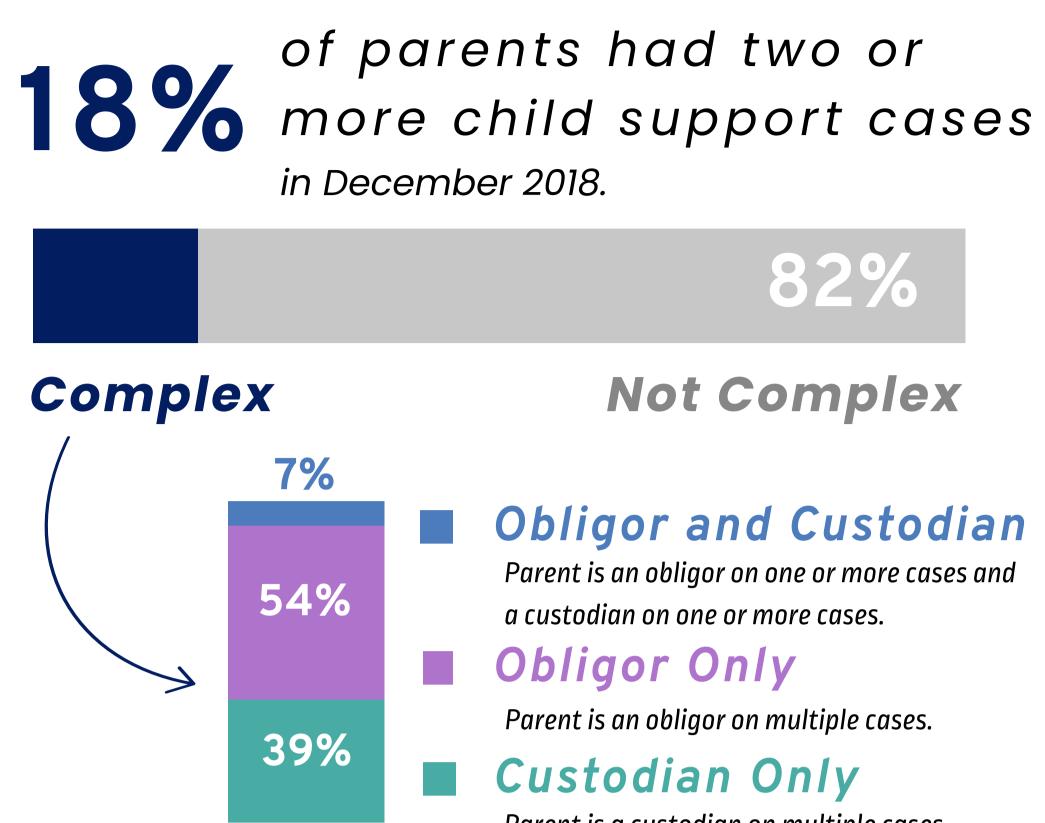
Note: St. Mary's County's population of parents with two or more child support cases in the public child support program was 571 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=533). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

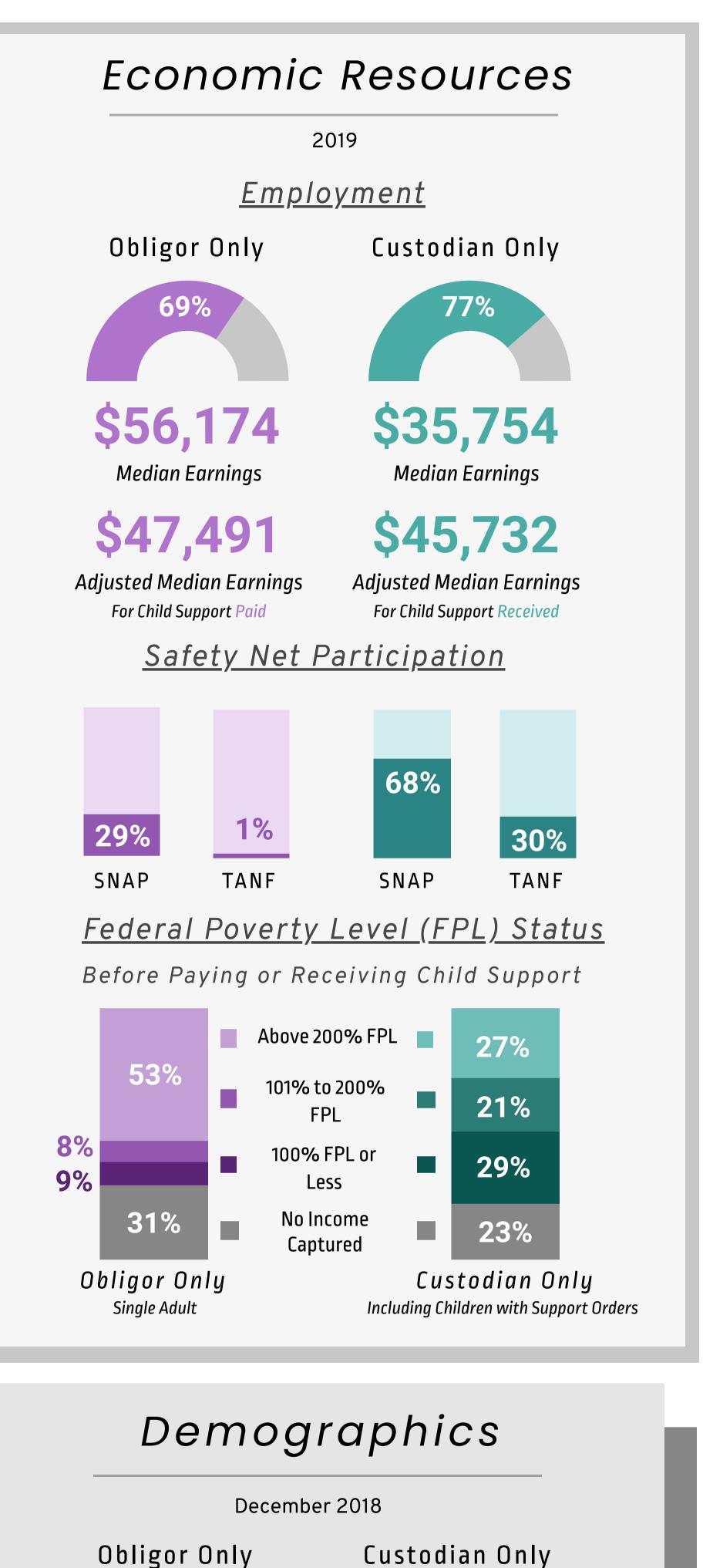
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SOMERSET COUNTY

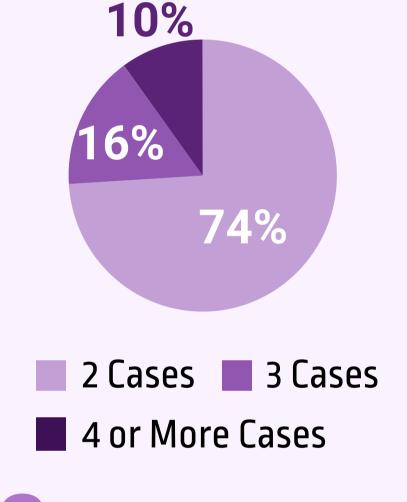
Characteristics of Complex Parents





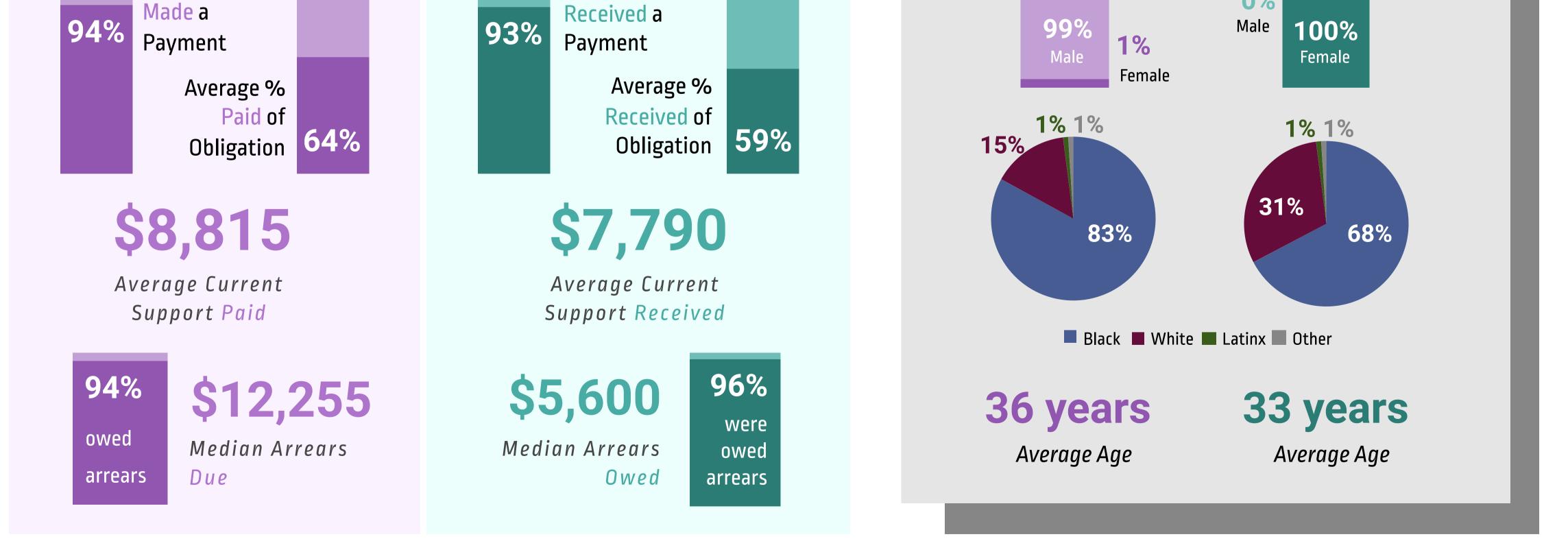
Parent is a custodian on multiple cases.

Obligor Only



3 Children on Average

\$13,264 Average Current Support Due Custodian Only 12% 4% 40% 84% 2 Cases 3 Cases 4 or More Cases 3 Children on Average \$12,139 Average Current Support Owed



Note: Somerset County's population of parents with two or more child support cases in the public child support program was 291 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=271). Percentages may not total to 100% due to rounding. Please see the *Methods* section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

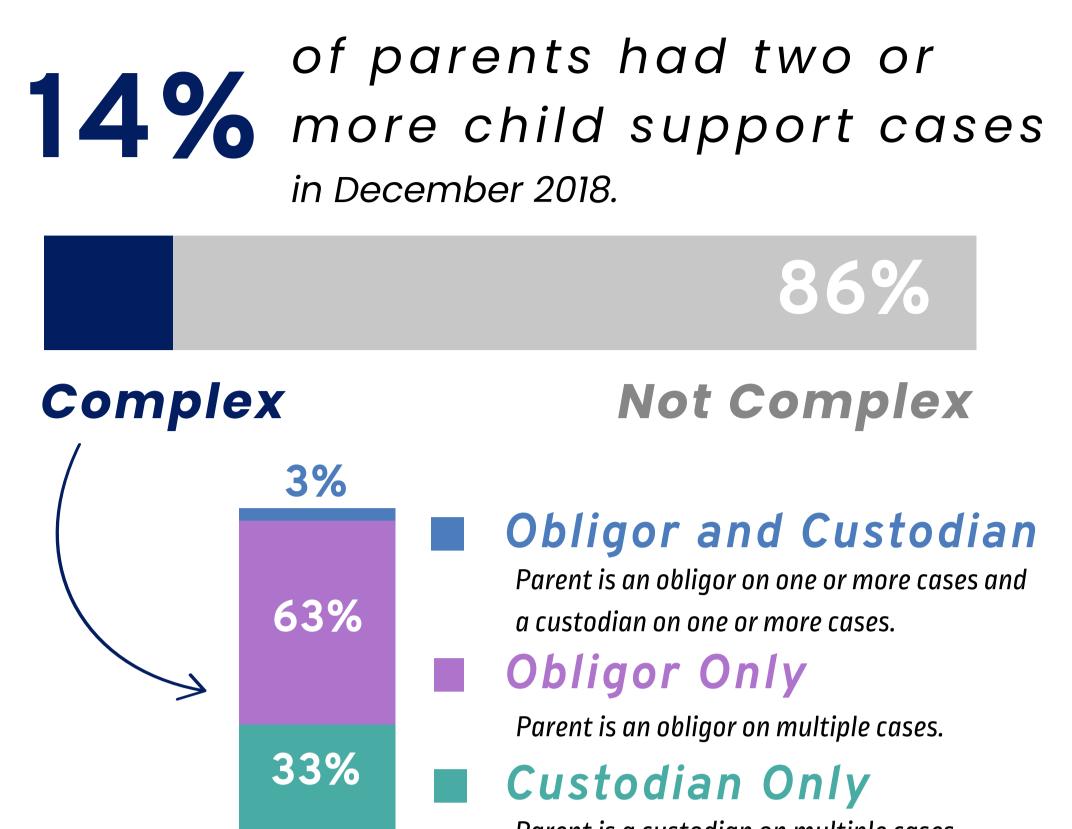
For more information, please contact Letitia Logan Passarella:

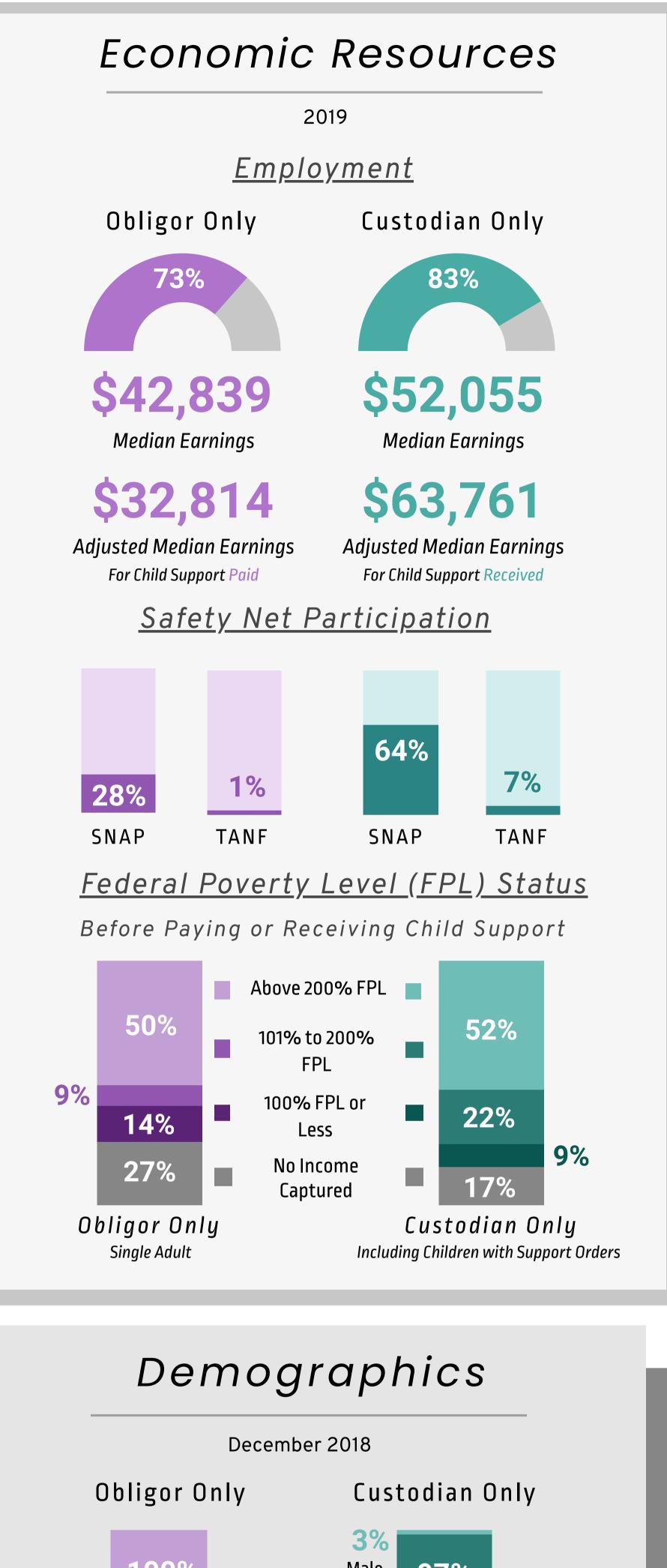
llogan@ssw.umaryland.edu | 410 706 2479



TALBOT COUNTY

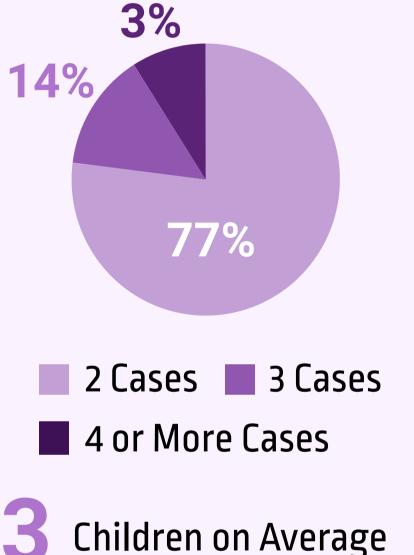
Characteristics of Complex Parents





Parent is a custodian on multiple cases.

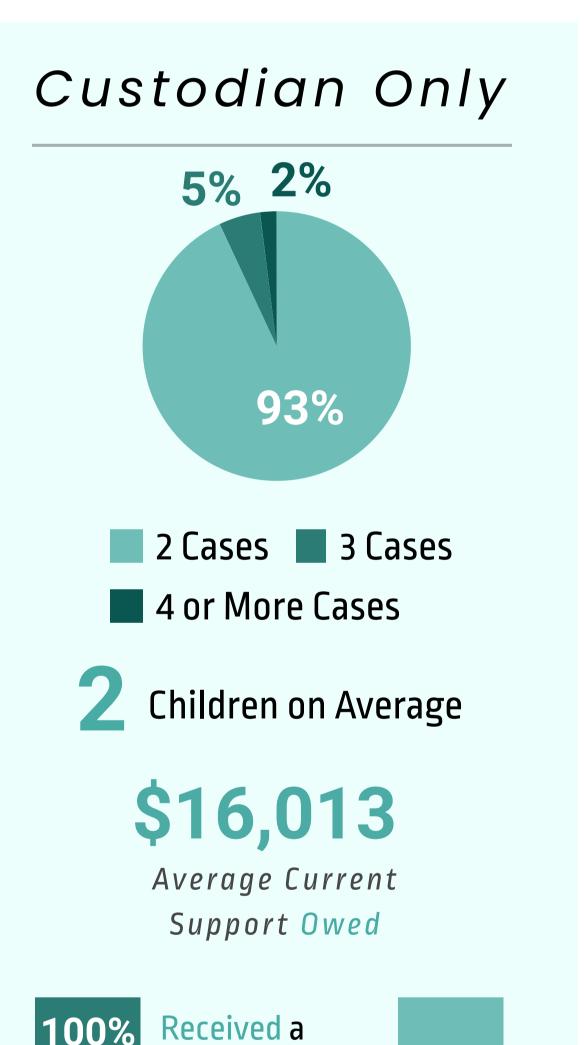
Obligor Only

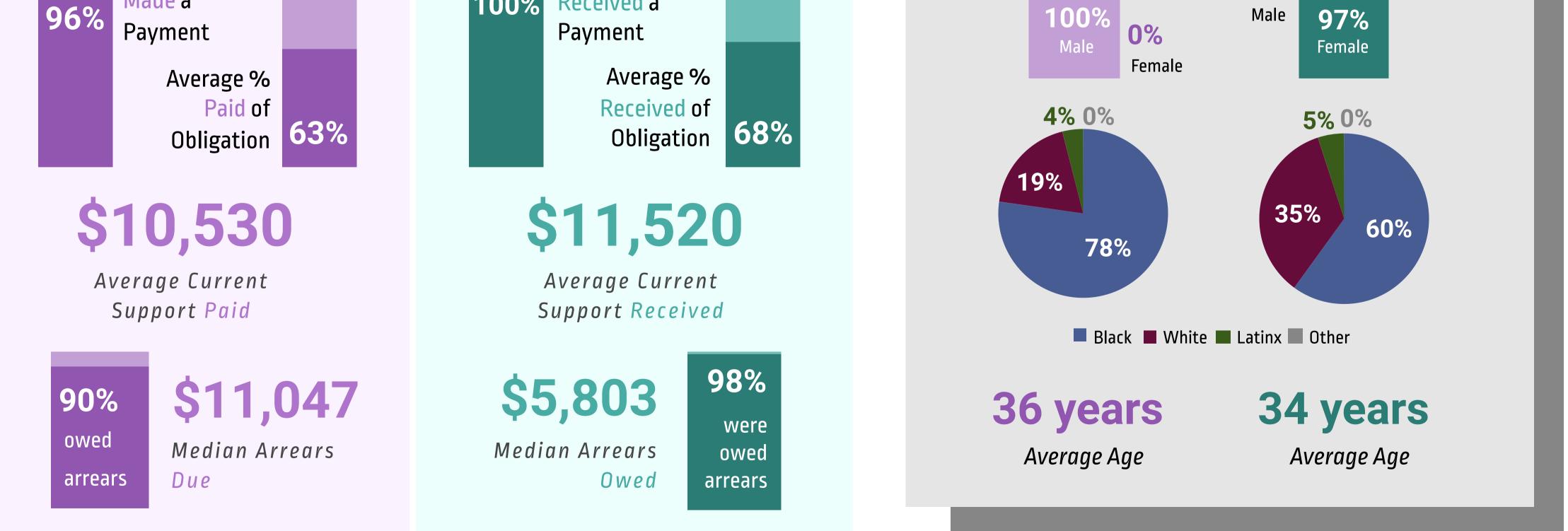


Children on Average

\$15,659 Average Current Support Due

Made a





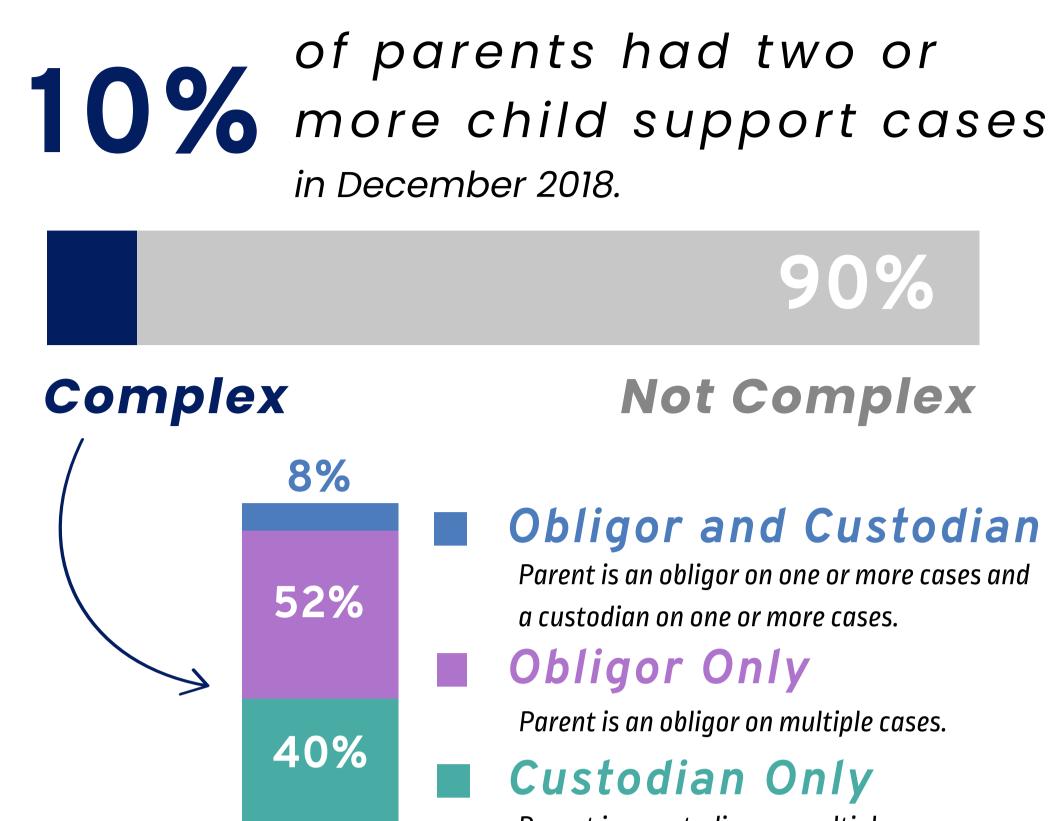
Note: Talbot County's population of parents with two or more child support cases in the public child support program was 174 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=168). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

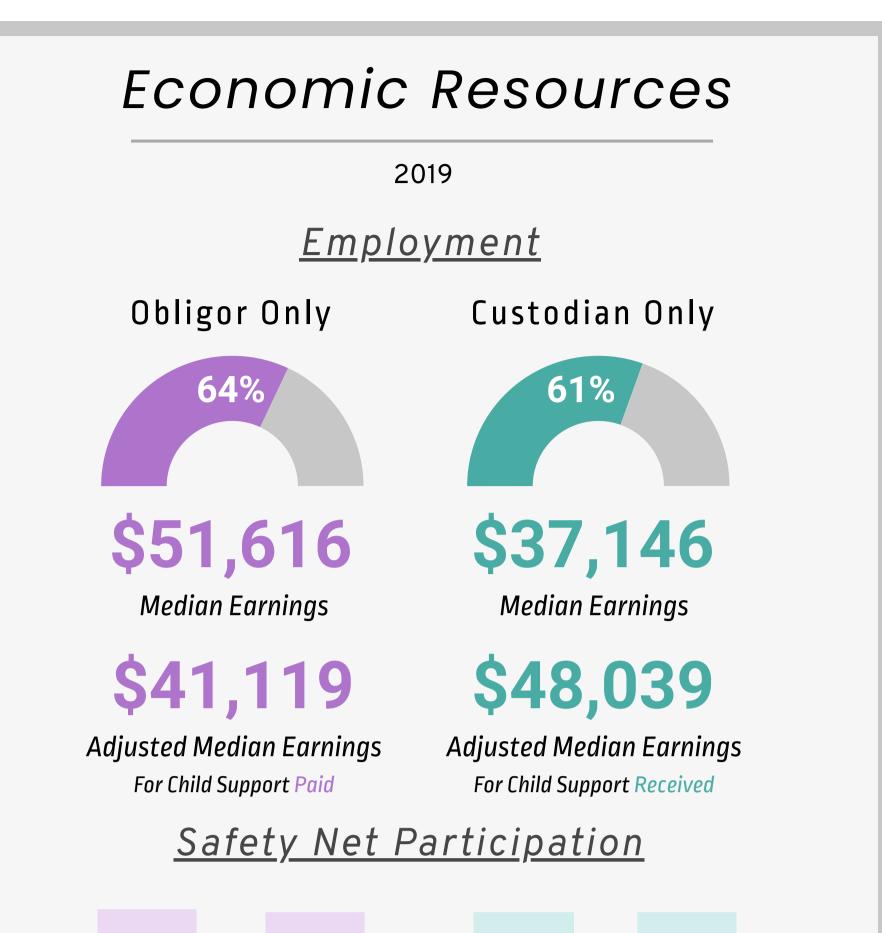
For more information, please contact Letitia Logan Passarella:



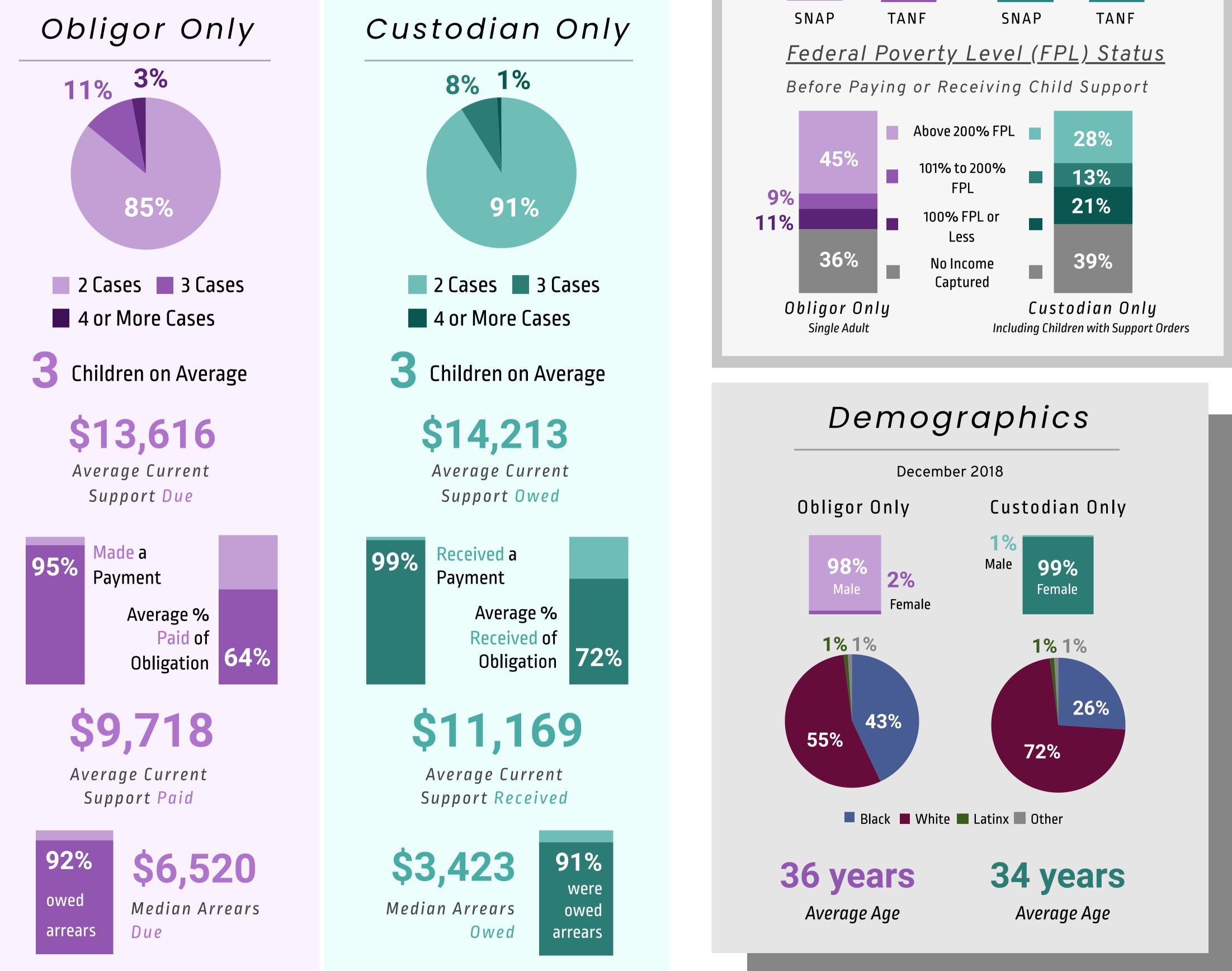
WASHINGTON COUNTY

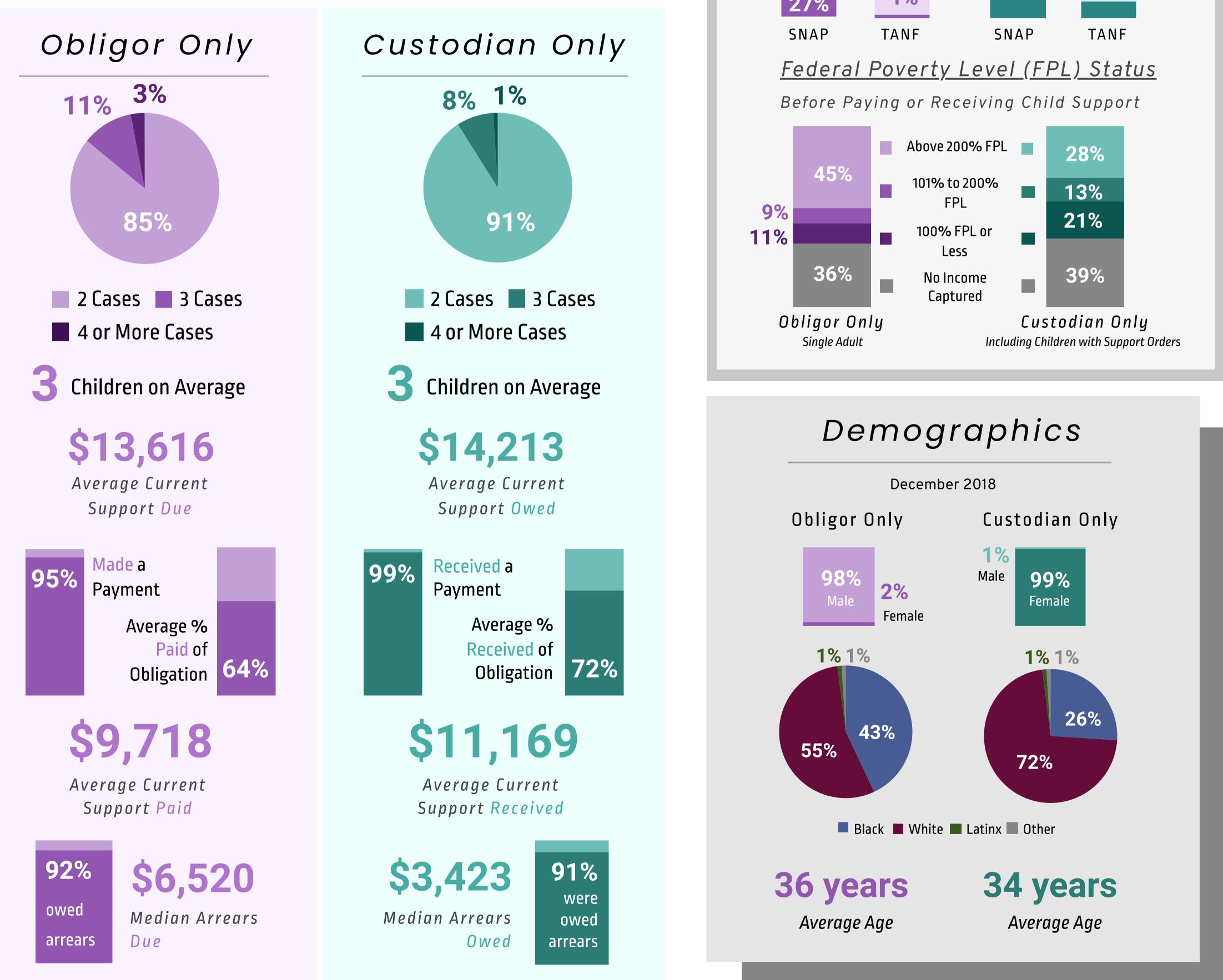
Characteristics of Complex Parents

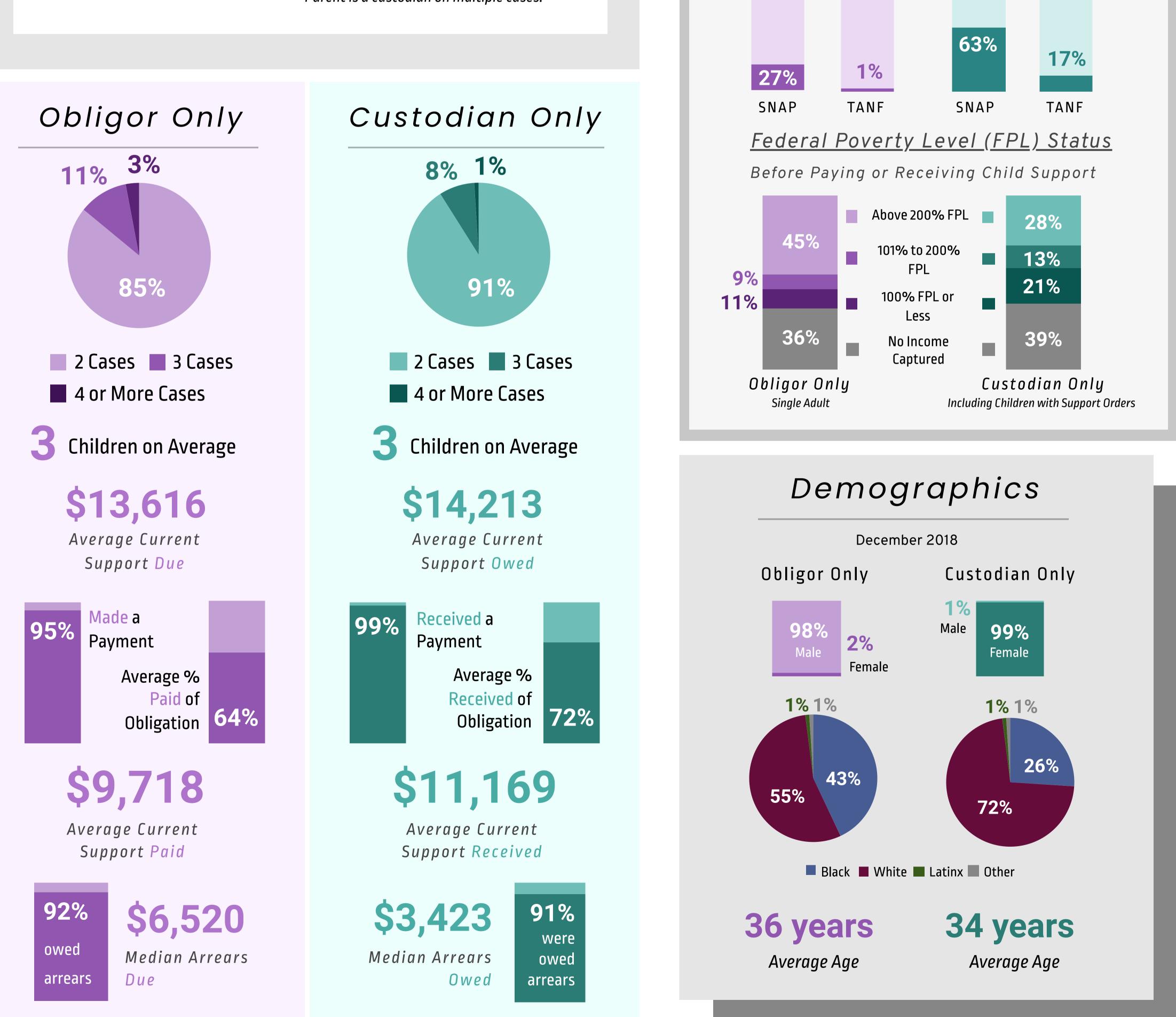




Parent is a custodian on multiple cases.







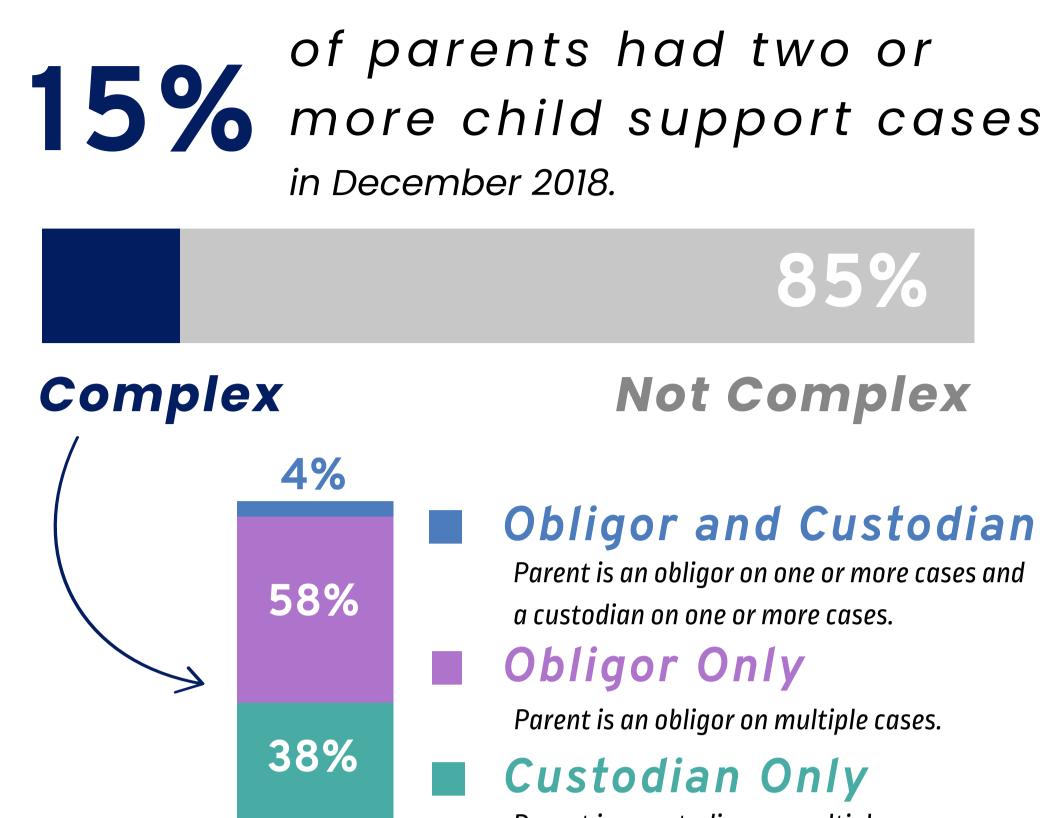
Note: Washington County's population of parents with two or more child support cases in the public child support program was 695 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=638). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

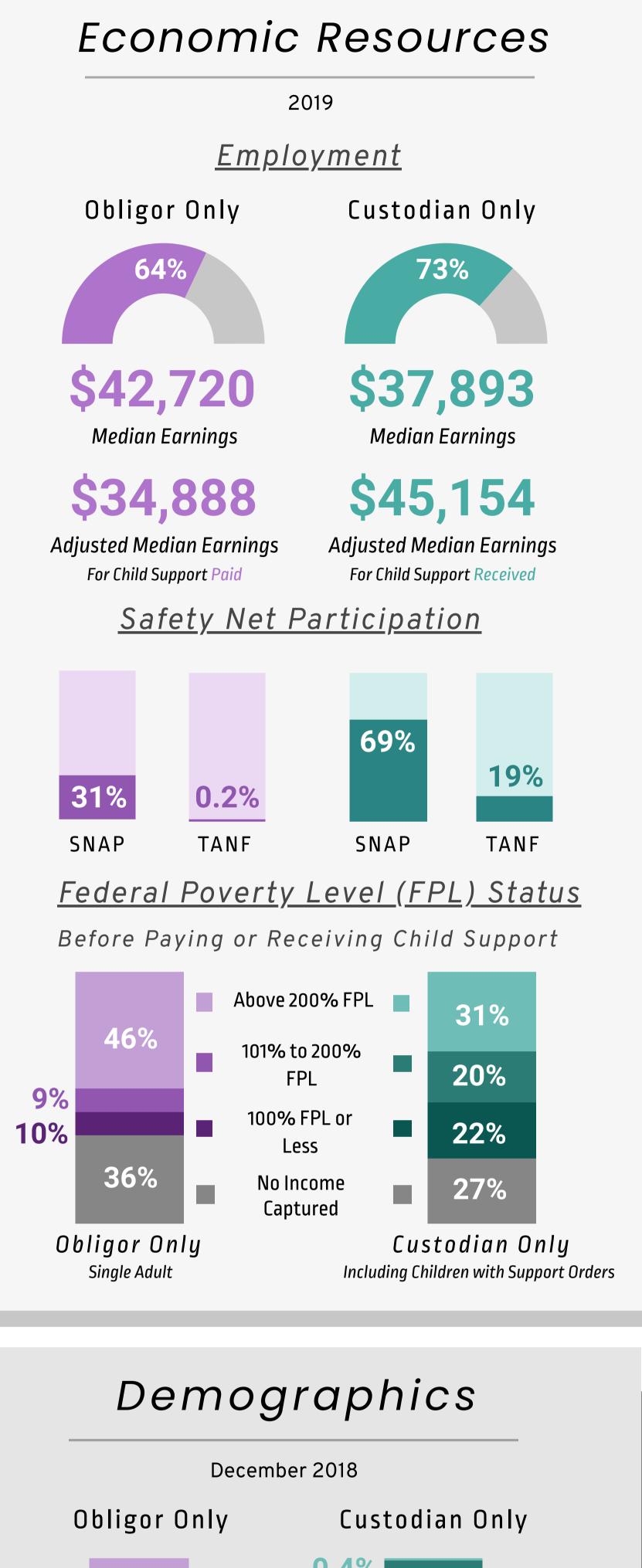
For more information, please contact Letitia Logan Passarella:



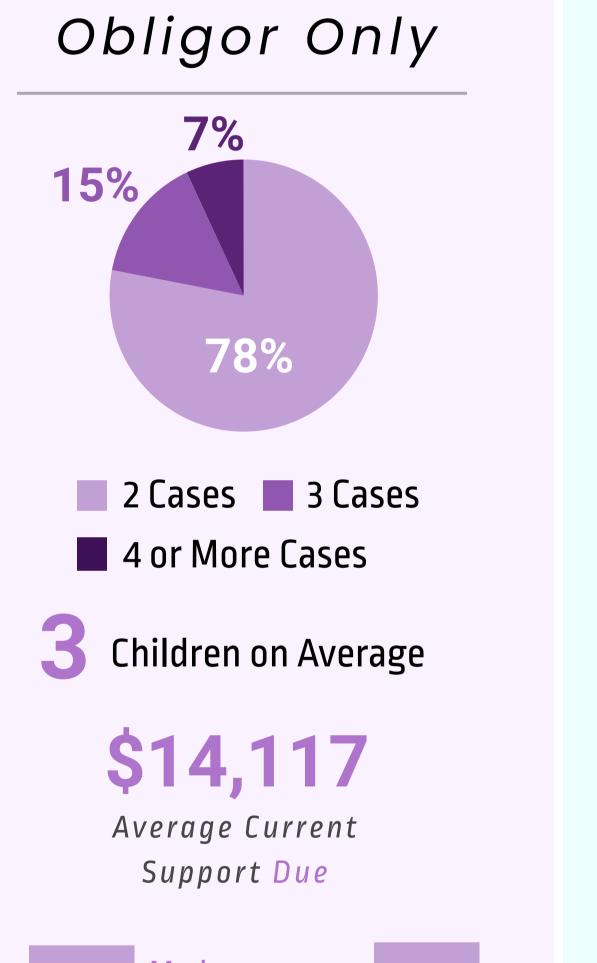
WICOMICO COUNTY

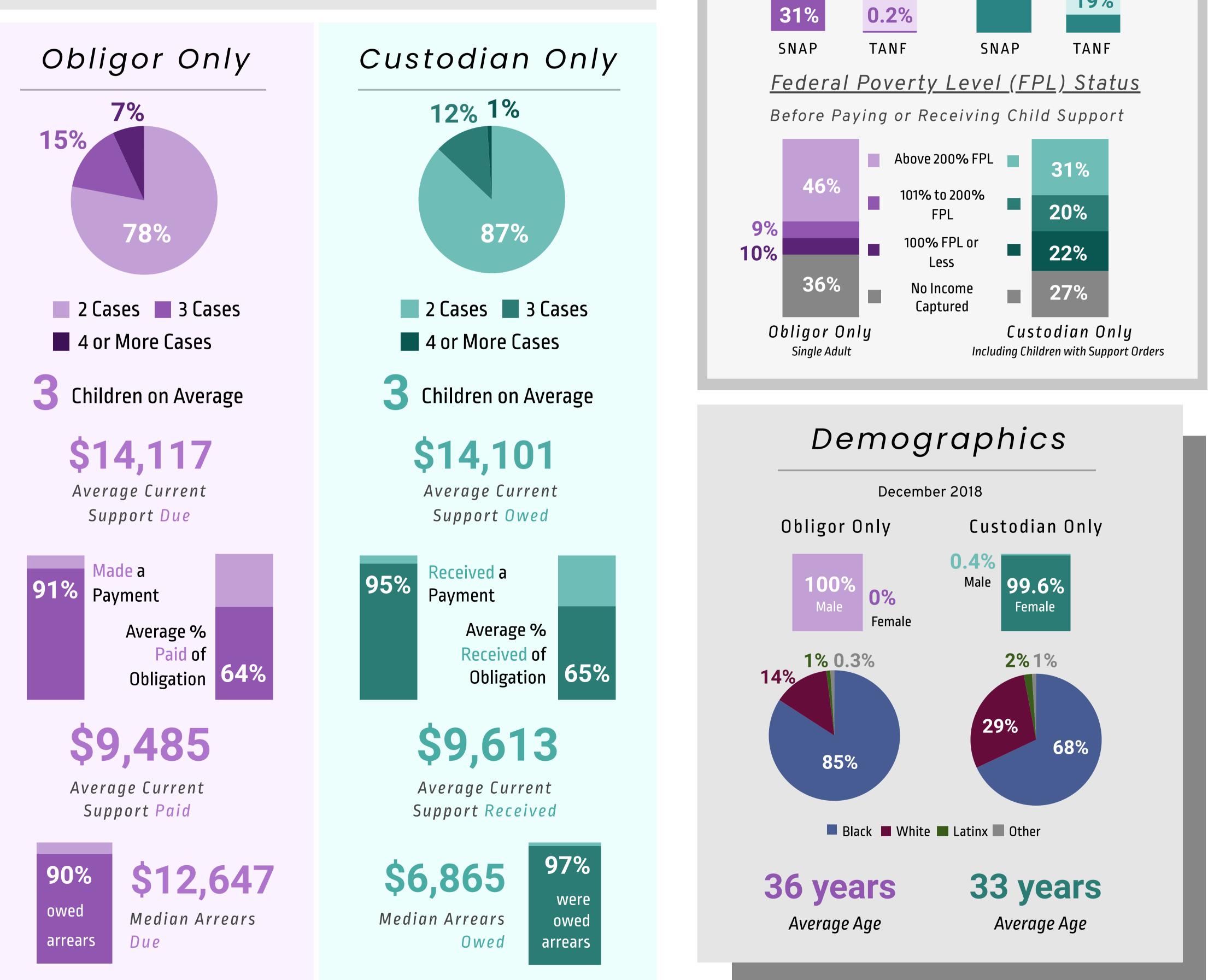
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





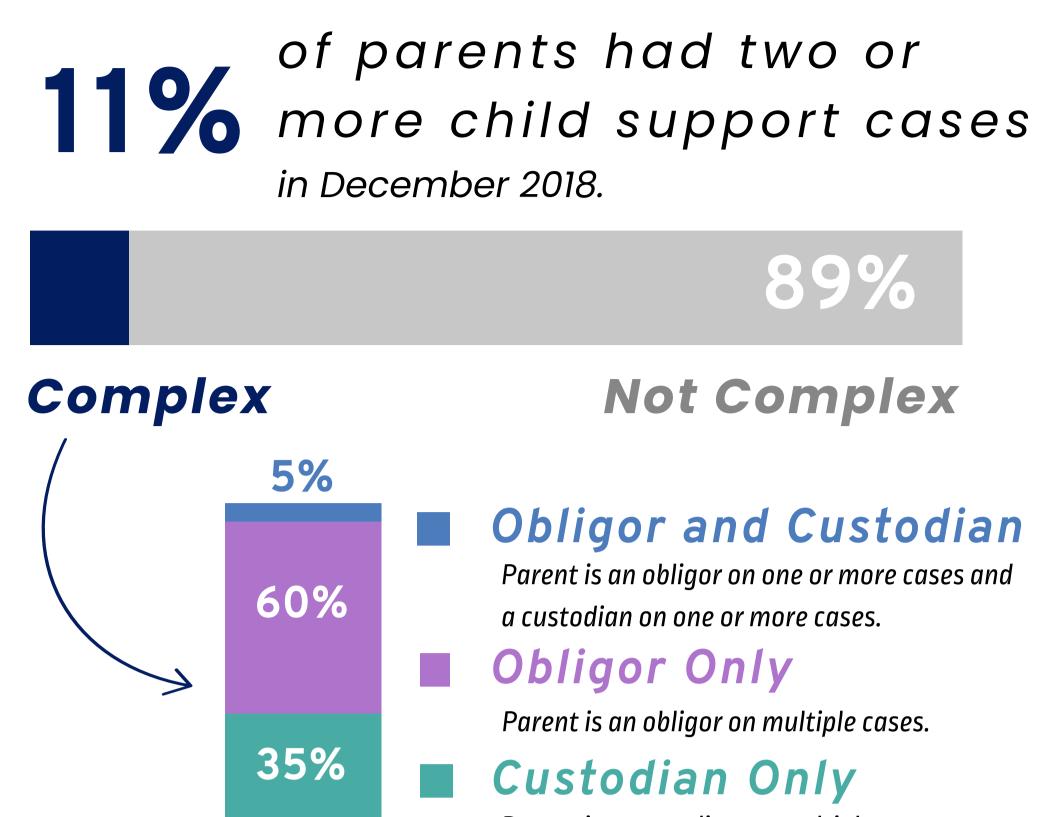
Note: Wicomico County's population of parents with two or more child support cases in the public child support program was 701 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=675). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

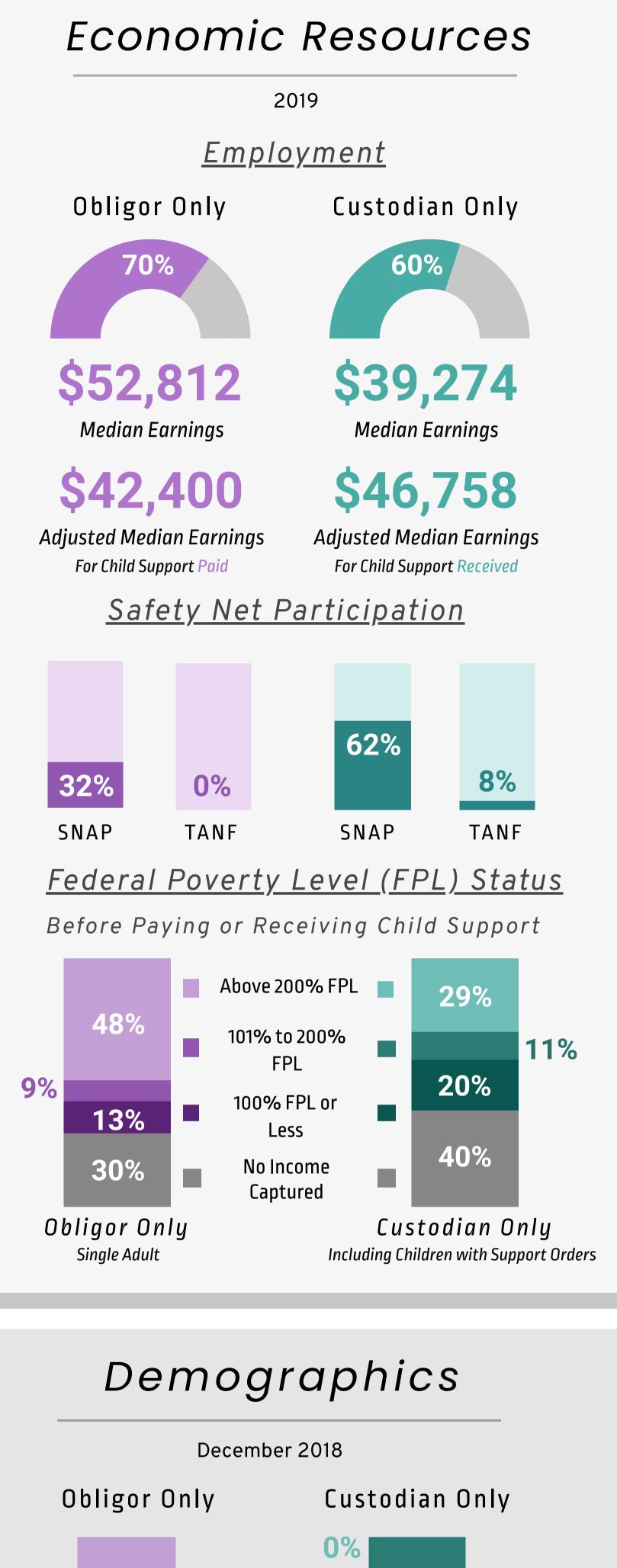
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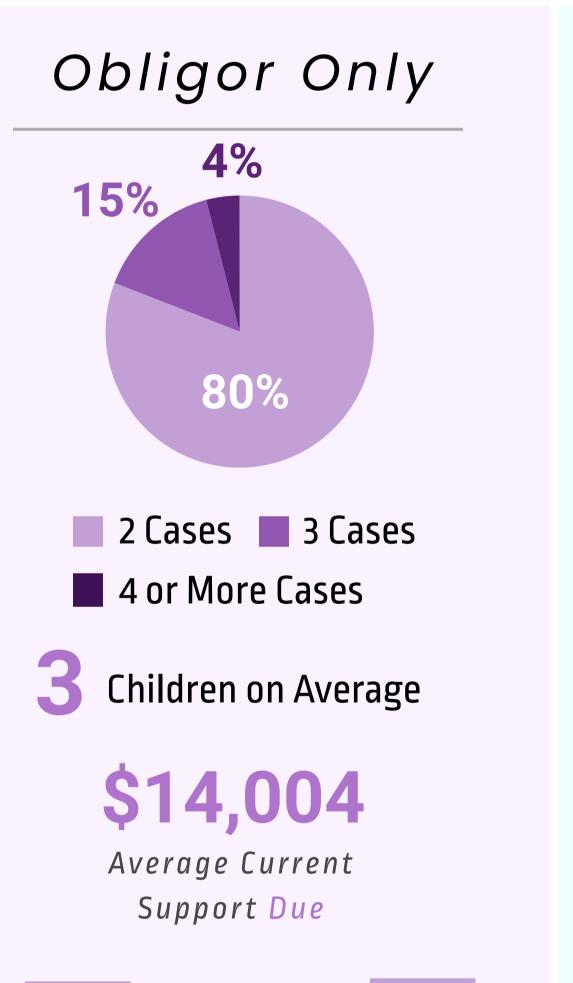
WORCESTER COUNTY

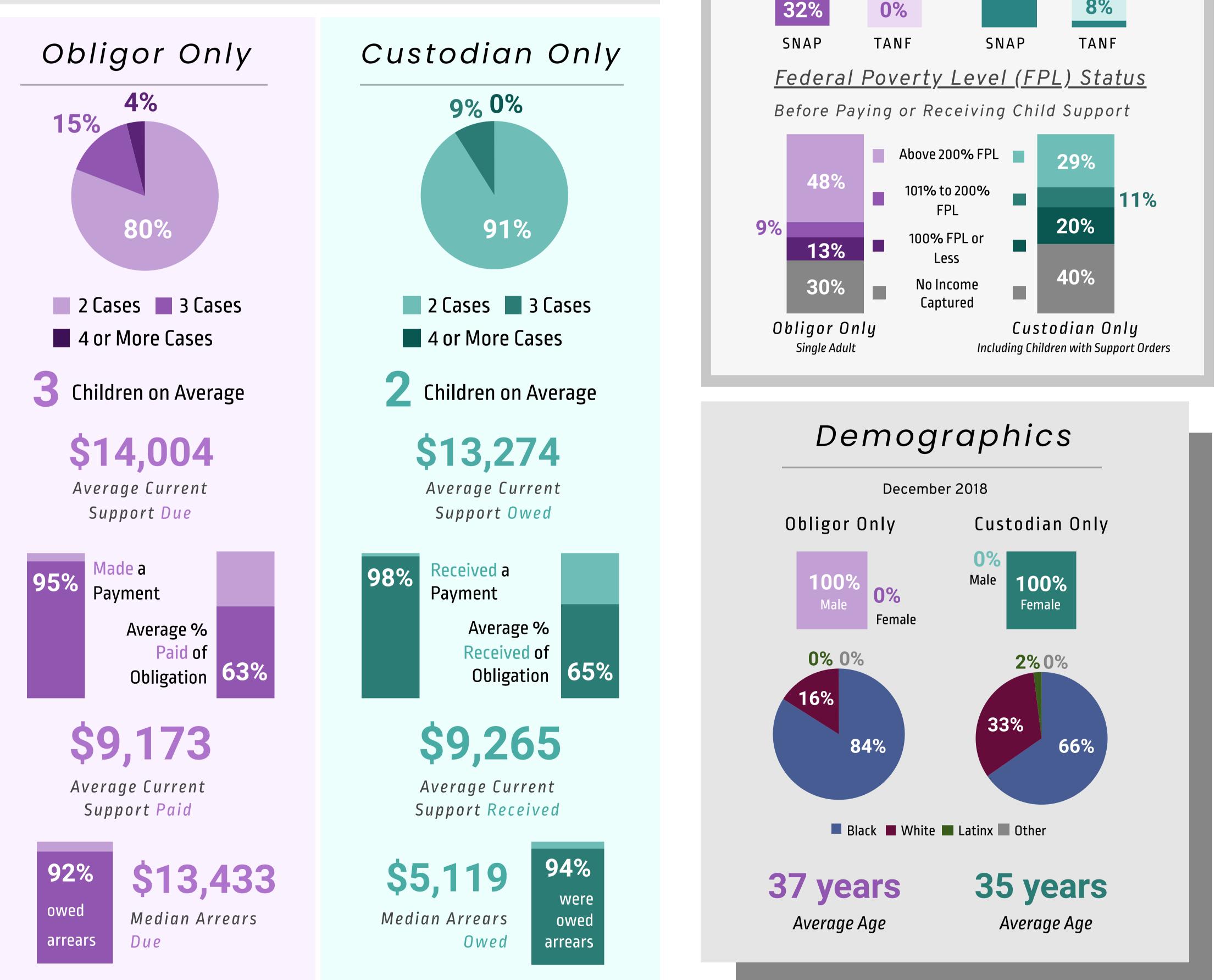
Characteristics of Complex Parents





Parent is a custodian on multiple cases.





Note: Worcester County's population of parents with two or more child support cases in the public child support program was 187 in December 2018 but most analyses include complex parents who were a custodian on all cases or an obligor on all cases (n=177). Percentages may not total to 100% due to rounding. Please see the Methods section for more information on wage standardization, exclusions from analyses, study periods, and definitions.

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